

## Town of Apple Valley

# LOCAL HAZARD MITIGATION PLAN 2017 PLAN UPDATE



This Hazard Mitigation Plan was created by the Town of Apple Valley's Office of Emergency Preparedness. This document can be viewed at www.ReadyAppleValley.org. For additional information regarding the creation of this document call 760-240-7000.



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## **Section 1. Introduction**

Natural disasters cause death and injuries, as well as significant damage to our communities, businesses, public infrastructure, and environment. The impacts of these damages result in the displacement of people and tremendous costs due to response and recovery dollars, economic loss, and burden. The Town of Apple Valley (Apple Valley) Local Hazard Mitigation Plan (LHMP) is an effort undertaken by the Town to mitigate the effects of natural hazards and return to "the norm" sooner, with fewer impacts to people and infrastructure.

Hazard mitigation planning is the process through which hazards are identified, likely impacts determined, mitigation goals set, and appropriate mitigation strategies determined, prioritized, and implemented. While natural disasters cannot be prevented from occurring, the effects of natural disasters can be reduced or eliminated through a well-organized public education and awareness effort, preparedness activities, and mitigation actions.

After disasters, repairs and reconstruction are often completed in such a way as to simply restore to pre-disaster conditions. Such efforts expedite a return to normalcy; however, the replication of pre-disaster conditions results in a cycle of damage, reconstruction, and repeated damage. Hazard mitigation ensures that such cycles are broken and that post-disaster repairs and reconstruction result in increased resiliency for Apple Valley residents, business owners and city officials.

#### 1.1 Your Jurisdiction

The Town of Apple Valley is located in the heart of the Victor Valley in the County of San Bernardino. In a region known as the High Desert. Apple Valley is strategically located 35 minutes north of the Inland Empire, along Interstate 15. The Town has 78 square miles in its incorporated boundaries, and a sphere of influence encompassing 200 square miles. 2015 census data list Apple Valley with a population of 71,107 residents.

## 1.2 Purpose of the Plan

Each year in the United States, natural disasters take the lives of hundreds of people and injure thousands more, as well as destroy or severely damage existing buildings, structures, infrastructure, and other facilities. Nationwide, taxpayers pay billions of dollars annually to help communities, organizations, businesses, and individuals recover from disasters. Many disasters cause extreme burden to city governments and small communities throughout California.

The intent of hazard mitigation is to reduce and/or eliminate loss of life and property. Hazard mitigation is defined by FEMA as "any action taken to reduce or eliminate the long-term risk to human life and property from natural hazards." A hazard is defined by FEMA as "any event or condition with the potential to cause fatalities, injuries, property damage, infrastructure damage, agricultural loss, environmental damage, business interruption, or other loss."

The purpose of the Hazard Mitigation Plan (HMP) is to demonstrate the plan for reducing and/or eliminating risk in the Town of Apple Valley. The HMP process encourages communities to develop goals and projects that will reduce risk and build a more disaster resilient community by analyzing potential hazards.

Mitigation is one of the primary phases of emergency management specifically dedicated to breaking the cycle of damage. Hazard mitigation is distinguished from other disaster management functions by measures that make San Bernardino County,



Town of Apple Valley development and the natural environment safer and more disaster resilient. Mitigation generally involves alteration of physical environments, significantly reducing risks and vulnerability to hazards by altering the built environment so that life and property losses can be avoided or reduced.

Mitigation also makes it easier and less expensive to respond to and recover from disasters.

Also with an approved (and adopted) HMP, Apple Valley will become eligible for federal disaster mitigation funds/grants (Hazard Mitigation Grant Program, Pre-Disaster Mitigation, and Flood Management Assistance) aimed to reduce and/or eliminate risk.

## 1.3 Authority

In 2000, FEMA adopted revisions to the Code of Federal Regulations. This revision is known as the "Disaster Mitigation Act (DMA)." DMA 2000, Section 322 (a-d) requires that local governments, as a condition of receiving federal disaster mitigation funds, have a Hazard Mitigation Plan (HMP) that describes the process for assessing hazards, risks and vulnerabilities, identifying and prioritizing mitigation actions, and engaging/soliciting input from the community (public), key stakeholders, and adjacent jurisdictions/agencies.

Senate Bill No. 379 will, upon the next revision of a local hazard mitigation plan on or after January 1, 2017, or, if the local jurisdiction has not adopted a local hazard mitigation plan, beginning on or before January 1, 2022, require the safety element to be reviewed and updated as necessary to address climate adaptation and resiliency strategies applicable to that city or county.

#### 1.4 Community Profile

This section is to provide a broad perspective, brief history and describes the makeup and development of the community.

#### 1.4.1 Physical Setting

The Town of Apple Valley is located in the Mojave Desert of the County of San Bernardino, at an elevation of 3,000 feet. In a region known as the High Desert, Apple Valley consists of 78 square miles in its incorporated boundaries and a sphere of influence encompassing 200 square miles. The Town borders Interstate 15 to the north, Joshua Road to the east, the foothills of the San Bernardino Mountains to the south, and the Mojave River to the west.

Apple Valley is primarily desert-rural and consists of a typical mountain-and-basin topography with sparse vegetation. The natural geographic vulnerabilities are: Mojave River, San Bernardino Mountains, Dry Lake Bed, and the Desert Knolls area (generally an area with a slope greater than 15%).

Apple Valley experiences an average of 350 days of sunshine per year with summer temperatures ranging from 40 degrees Fahrenheit (F) to 110 degrees F., and winter temperatures dipping down to low 20 degrees F. to a high of 70 degrees F. Prevailing winds range from 5-20 knots/hour from the south/southwest to the northeast.

The Mojave River rises in the San Bernardino Mountains at the Lake Silverwood and Mojave River Forks Reservoirs. The River runs in a northerly direction the entire length of the Town's western boundary. Due to the porous soil and rapid evaporation, the River is primarily dry in the area adjacent to Apple Valley. A flow of water is present during major rains



and upon release of water from Lake Silverwood (contained by the Cedar Springs Dam and Mojave Dam).

The Town of Apple Valley also contains a 1,870 acre dry lake bed area. This area and the area along the Mojave River is part of the 100 Year Flood Area (Flood Zone A).



Figure 1-1: Regional Setting

Source: www.applevalley.org 2015

#### 1.4.2 History

The Town of Apple Valley was incorporated in 1988; however, its history goes back much further. Local historians have found signs of Serrano Indian camps along the Mojave River in Apple Valley. They were already there when Father Francisco Garces arrived in 1776, as he established the Spanish missions throughout California. In the late 1800s, the Paiute Indians also migrated to this area. The Mojave River Trail hosted trappers, gold prospectors, pack mules and Mormon wagon trains—over 13,000 people passed through the area between 1849 and 1859. It was in 1860 that the first cabin was built in Apple Valley by Silas Cox, and the first road was cut the following year.

There are many stories as to how Apple Valley acquired its name. According to the late Mary Hampton, local historian, the name arose from the abundance of apple orchards that existed there in the 1920s. Some say the name "Apple Valley" originated from The Appleton Land Company that was based in this area in the early 1900s. Ursula Poates, one of the first settlers in the area, is credited with saying, "There were some apples being raised along the river in those early days, but



not by the ton, so I just cut it down and called it Apple Valley!" By 1920, apples were being grown by the ton at award-winning orchards. Unfortunately, with the Great Depression and the cost of pumping water for irrigation, the orchards died off in the 1930s.

With a pleasant climate and lots of land, many types of ranches were built in the area. They touted the dry desert air as a cure for ailments of all sorts, including tuberculosis and asthma. Other ranches provided a haven for shell-shock victims of World War I, while still others developed into guest ranches. People would come to Apple Valley to enjoy the western lifestyle where they could ride horses, attend rodeos and just get away from the big city.

The modern founders of Apple Valley were Newton T. Bass and B.J. "Bud" Westlund, who were partners in the oil and gas industry in Long Beach, CA. Westlund and Bass formed the Apple Valley Ranchos Land Co. in 1946 and marketed the area as a destination resort and quality residential community - "The Golden Land of Apple Valley". They built the Apple Valley Inn and Hilltop House, and invited famous celebrities of Hollywood to come visit. Within ten years there were banks, churches and a school, along with a golf course, hospital and 180 businesses.

#### 1.4.3 Climate

The climate of Apple Valley is characterized by hot dry summers, mild winters and little rainfall. In summer, temperatures often reach above 100 degrees Fahrenheit (F). Winter temperatures are usually mildly cold but sometimes fall below 30°F.



Figure 1-2: Weather.com/2016

Precipitation generally occurs in mid to late winter months (December to February). Average total annual precipitation for the area averages 6.2 inches (in), with most rainfall occurring in November to March (Weather.com 2016).



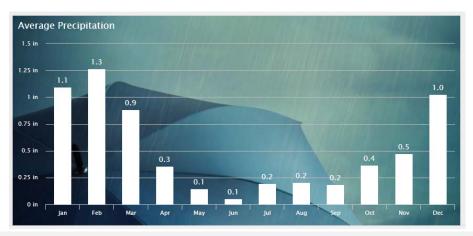


Figure 1-3: Weather.com/2016

#### 1.4.4 Demographics

San Bernardino County has been designated as a Coastal County within the State of California. The number of Americans residing in a coastal county passed the 159 million mark in 2010, making the coastal population larger than the entire U.S. population in 1950. Today, more than half of the U.S. population lives in a coastal area (as defined by the National Oceanic and Atmospheric Administration - NOAA), even though the 673 coastal counties constitute only about one fourth of the country's landmass.

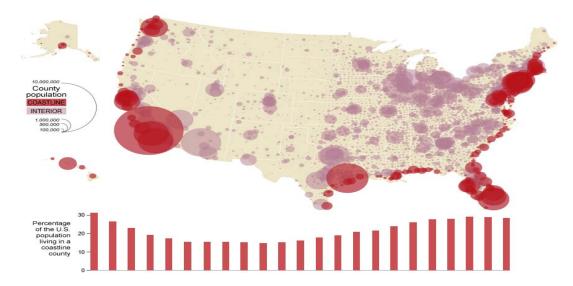


Figure 1-4: U.S. Census Bureau

As indicated by the map prepared by the U. S. Census Bureau, San Bernardino County is designated as a Coastal County within the State of California. Particular data exists demonstrating the effects of various types of risks within the county. It is important to use this information as a source point for evaluating the various risks that prevail not only in San Bernardino County, but the Town of Apple Valley.



The growth in population of coastal areas illustrates the importance of emergency planning and preparedness for areas that are more susceptible to inclement weather conditions. The U.S. Census Bureau's official population estimates, along with annually updated socioeconomic data from the new American Community Survey, provide a detailed look at the nation's growing coastal population. Emergency planners and community leaders can better assess the needs of coastal populations using census data.

In 2010, the Town of Apple Valley had a population of 69,135 and that population has increased to 71,107 in 2015, with a median age of 37.5 and an average household size of 2.90.

Table 1-1: ESRI 2015; Opportunity High Desert 2015 Brochure

Demographic Overview	
Current population (2015):	71,107
Current regional population (2015):	443,000
Avg. Household Size (2015):	2.90
Median Age (2015):	37.5
Home Ownership (2015):	61%
Total Households (2015):	24,332

\* Regional population estimate is based on a total of Victorville, Hesperia, Apple Valley, and Adelanto populations; unincorporated areas are not included

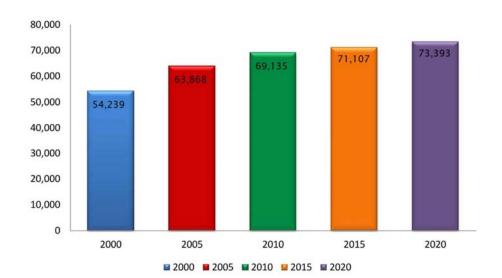


Figure 1-5: Historic and Projected Population Estimates

Source: Demographics Town of Apple Valley 2015

in this estimate.



## **Age Distribution of Population**

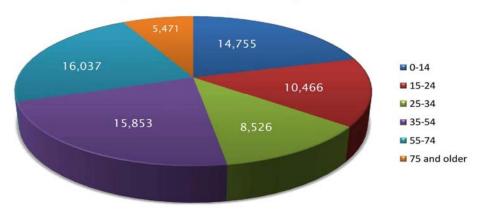


Figure 1-6: Demographics Town of Apple Valley 2015

## Educational Attainment for Population over 25 years of Age

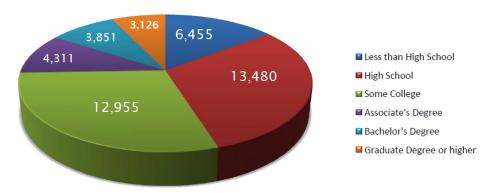


Figure 1-7: Demographics Town of Apple Valley 2015





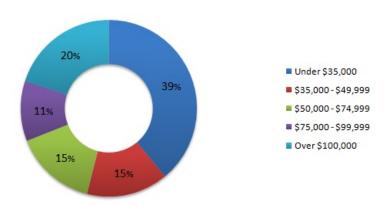


Figure 1-8: Demographics Town of Apple Valley 2015

Table 1-2: Income Level

Per Capita (2015)	Median Household (2015)	Average Household (2015)
\$21,614	\$45,554	\$62,760

Source: U.S. Census Bureau, Census 2010 Summary File 1; ESRI forecasts for 2015

#### 1.4.5 Existing Land Use

The land use types in Apple Valley are all related to a single, over-arching concept: that Apple Valley's quality of life is tied to its rural character, and that this character is to be preserved and protected for the long term health of the community. In Apple Valley "rural" means space -- unscarred mountains and vistas of desert valleys, neighborhoods of large lots where keeping horses is allowed, an extensive multi-use trail system, and landscaping consistent with the desert environment. The land use designations established in this General Plan are provided below.

<u>Very Low Density Residential (R-VLD; 1 dwelling unit per 5 or more gross acres)</u>: This land use designation allows detached single family homes on lots of at least five gross acres. Multi-use trails should be integrated into all new projects in this designation, as appropriate. Also permitted are agricultural and ranching activities, animal keeping (both personal use and commercial) and home occupations. May be appropriate for bed and breakfast and similar uses, and animal-keeping or agricultural-related commercial enterprises, such as feed stores, commercial stables and similar uses with approval of a conditional use permit.

<u>Low Density Residential (R-LD; 1 dwelling unit per 2.5 to 5 gross acres):</u> This land use designation allows detached single family homes on lots of two and a half to five gross acres. This designation provides for the rural and suburban environment. Multi-use trails should be integrated into all new projects in this designation, as appropriate. Also permitted are agricultural and ranching activities, animal keeping (both personal use and commercial) and home occupations. May



be appropriate for bed and breakfast and similar uses, with approval of a conditional use permit.

<u>Estate Residential (R-E; 1 dwelling unit per 1 to 2.5 gross acres):</u> This land use designation allows detached single family homes on lots of one to two and a half gross acres. Access on local roads in new subdivisions within this designation should be paved. Multi-use trails should be integrated into all new projects in this designation, as appropriate. Animal keeping for personal use, ranching activities and home occupations are appropriate land uses in this designation. May be appropriate for bed and breakfast and similar uses, with approval of a conditional use permit.

Estate Residential ¾ (R-E 3/4; 1 dwelling unit per 0.75 to 1.0 net acre): This land use designation is specifically designed for animal keeping. Multi-use trails should be integrated into all new projects in this designation, as appropriate. Animal keeping for personal use, ranching activities and home occupations are appropriate land uses in this designation. Centralized stables, corrals, show rings and similar facilities, available to all residents of a development project are encouraged. May be appropriate for bed and breakfast and similar uses, with approval of a conditional use permit.

<u>Single Family Residential (R-SF; 1 dwelling unit per 0.4 to 0.9 net acre)</u>: Lots in this designation must be a minimum of 18,000 square feet net, and may range to 39,200 square feet. This designation is intended to be composed of planned subdivisions with all utilities and public services. Animal keeping is permitted on lots zoned Equestrian Residential in the Development Code. Multi-use trails should be integrated into all new projects in this designation, as appropriate.

Medium Density Residential (R-M; 4 to 20 dwelling units per net acre): This designation is intended to promote a wide range of higher density residential units, including: single family attached; and multi-family units, including condominiums, townhomes and apartments. Projects restricted to senior citizens (age 55 and older) and providing various levels of care are also appropriate in this designation. Single family detached units are only permitted on lots of 18,000 square feet or greater in the Mountain Vista Estates area, as defined in General Plan Program 2.G.1. On all other lands designated Medium Density Residential within Town limits, single family detached units are prohibited. This land use designation should be a buffer between less intense residential designations and commercial or industrial designations, or major roadways. Future projects should be located in close proximity to commercial services, public transit and schools.

Mobile Home Park (MHP; 5-15 units per acre): This designation is applied to mobile home parks that existed upon adoption of this General Plan. New mobile home parks would be required to file a General Plan Amendment and Change of Zone to assign this designation to the project. This designation applies to mobile home parks and mobile home subdivisions. Home occupations and recreational facilities and amenities associated with the mobile home use are also appropriate in this designation.

Mixed Use (M-U): The land use designation has been created to allow for the development of projects that include residential and retail and office commercial development in an integrated, master planned project. Residential development should occur over commercial development, or within a commercial complex (i.e. residential building abutting a commercial building). Residential development must occur at a density of 4 to 30 units per acre. Mixed Use projects are encouraged in The Village, on major roadways, and in close proximity to employment centers, such as the North Apple Valley Industrial Specific Plan area. Projects that propose residential parcels adjacent to commercial parcels, and do not truly integrate the land uses, will not qualify for this designation. The minimum size for a Mixed Use project is 1 acre.



Office Professional (O-P): This designation allows professional offices, and is intended to act as a buffer between General Commercial and residential land uses. This designation encourages high quality professional services with only ancillary retail commercial components. There is no minimum size for project sites in this designation, but assemblage of smaller parcels is encouraged.

<u>General Commercial (C-G)</u>: This designation allows a broad range of retail uses, as well as office and service land uses. Typical uses will serve the needs of the Town's residents and businesses, in a shopping center setting. General retail stores, including all types of consumer goods, furniture and appliance sales, auto repair and sales are permitted in this designation. Restaurants, both sit-down and fast food, gasoline service stations and general office (secondary to retail uses) are also permitted in this designation. There is no minimum size for project sites in this designation, but assemblage of smaller parcels is encouraged.

<u>Service Commercial (C-S)</u>: This designation is assigned to lands in The Village, and is intended as a transition designation allowing commercial and industrial land uses on a smaller scale. Its location in an established area of Town necessitates flexibility in development standards, due to existing development and infrastructure constraints. Land uses in this designation include vehicle sales and service; lumber, home repair and building supply, general retail, warehousing and manufacturing uses completely contained within an enclosed structure. There is no minimum size for project sites in this designation, but assemblage of smaller parcels is encouraged.

<u>Regional Commercial (C-R):</u> This land use category allows retail uses that serve not only the residents and businesses of Apple Valley, but also of the surrounding region. Permitted uses in this designation include auto malls, regional malls, business parks, factory stores and outlets, entertainment commercial, hotels and motels, restaurants, institutional and public uses. The minimum size for a Regional Commercial project site is 10 acres.

<u>Planned Industrial (I-P):</u> This land use designation allows high quality, non-polluting industrial land uses, either as free-standing uses or as part of master planned industrial parks. Uses permitted include warehousing, light manufacturing, research and development and administrative facilities. The minimum size for a Planned Industrial project site is 5 acres.

<u>Public Facility (PF):</u> This land use designation is assigned to public and quasi-public land uses, including Town Hall and other Town facilities, fire stations, schools, facilities of the County, State and federal government, water and sewer district, and utility substations and facilities. There is no minimum size in this land use designation.

<u>Open Space (OS):</u> This land use designation is applied to natural and active open space areas, including the knolls, Bell and Fairview Mountains, the Mojave River, lands owned by Town, County, State and federal agencies for the purposes of recreation or conservation, and golf courses, parks or other recreational facilities.

<u>Mineral Resources (MR):</u> This land use designation is applied to lands in active mining operations. One such operation exists in Town at the present time, located near Interstate 15. This land use designation allows mining operations permitted by the State for lands with significant deposits of concrete aggregate.

<u>Specific Plan:</u> This designation is applied to lands on which a specific plan has been approved by the Town Council. The Specific Plan must conform to State law, and include maps and text that establish the land use designations; standards and guidelines for development; infrastructure requirements; and phasing for the specific plan area.



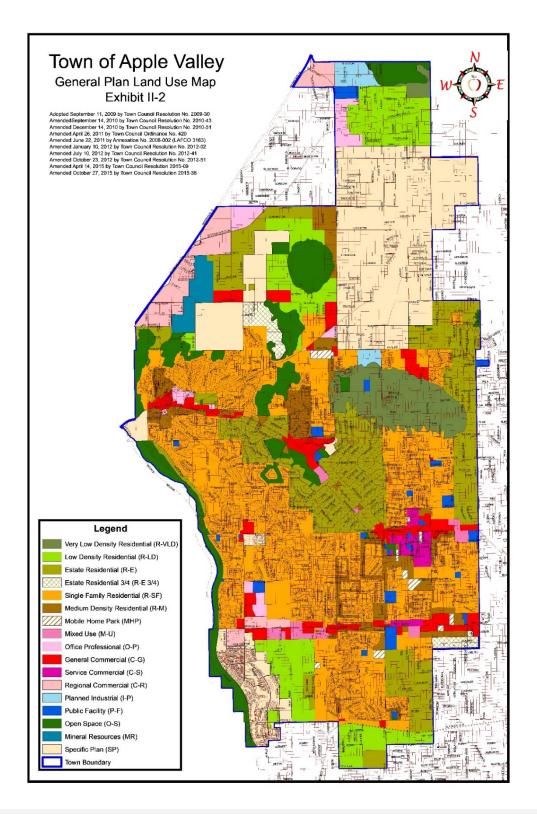


Figure 1-9: 2015 Land Use Map, Exhibit II-2

Source: Town of Apple Valley General Plan



## 1.5 Build Out Statistics

The Town consists of a total of 50,532 acres, of which 46,948.3 acres were within the Town limits prior to the addition of the two annexation areas. 3,583.2 acres were added as part of Annexations 2008-001 and 2008-002. The acreage, by land use designation, is shown in Table 1-3 & 1-4, below.

Table 1-3: Statistical Summary of Land Uses (2008 Town Limits)

Land Use Designation	Developed Acres	Vacant Acres	Total Acres			
Residential Land Uses						
Very Low Density Residential (1 du/5 or more gross ac)	212.0	1,749.5	1,961.5			
Low Density Residential (1 du/2.5 - 5 gross ac)	450.7	3,071.7	3,522.4			
Estate Residential (1du/1 – 2.5 gross ac)	3,308.2	3,308.0	6,616.3			
Estate Residential ¾ (1 du/0.75 – 1 ac)	26.1	449.6	475.7			
Single family Residential (1 du/0.4-0.9 ac)	8,811.2	3,770.7	12,581.9			
Medium Density Residential (4- 20 du/ac)	826.2	1,057.0	1,883.1			
Mobile Home Park (5-15 du/ac)	178.5	1.5	180.0			
Mixed Use	90.8	229.7	320.5			
Specific Plan	1,359.0	5,653.7	7,012.7			
Total Residential Uses	15,262.7	19,291.5	34,554.2			
Commercial Land U	lses					
Mixed Use <sup>1</sup>	90.8	229.7	320.5			
General Commercial	480.3	1,066.5	1,546.8			
Regional Commercial	99.6	1,203.3	1,303.0			
Service Commercial	152.4	179.2	331.6			
Office Professional	64.7	546.7	611.3			
Specific Plan/Commercial <sup>1</sup>	1,359.0	5,653.7	7,012.7			
Specific Plan/Industrial <sup>1</sup>	1,359.0	5,653.7	7,012.7			



Land Use Designation	Developed Acres	Vacant Acres	Total Acres
Total Industrial Uses <sup>1</sup>	21.4	623.9	645.3
Other Land Uses			
Public Facility	330.2	132.0	462.2
Open Space	291.2	2,796.4	3,087.5
Mineral Resources	129.4	323.2	452.5
Street Rights-of-Way	2,771.1	1,182.8	3,953.9
Total Other Land Uses	3,521.8	4,434.4	7,956.2
Grand Total	19,602.8	27,345.5	46,948.3

Table 1-4: Statistical Summary of Land Uses (Annexation No. 2008-001 and No. 2008-002)

General Plan Land Use Designation	Developed Acres	Vacant Acres	Total Acres							
Residential Land Uses										
Estate Residential (1du/1 – 2.5 gross ac)	55.7	722.3	778.0							
Medium Density Residential (4- 20 du/ac)	41.5	177.3	218.7							
Mixed Use (4-30 du/ac)	0.0	94.8	94.9							
Total Residential Uses	97.2	994.4	1,091.6							
Commercial Land Use	S									
Mixed Use <sup>1</sup>	0.0	94.9	94.9							
General Commercial	12.3	50.5	62.8							
Regional Commercial	7.2	435.7	442.9							
Office Professional	0.0	183.1	183.1							
Total Commercial Uses	19.5	669.3	688.8							



General Plan Land Use Designation	Developed Acres	Vacant Acres	Total Acres
Industrial Land Uses			
Planned Industrial	64.3	1,538.5	1,602.8
Other Land Uses			
Public Facility	0.0	5.1	5.1
Street Rights-of-Way	43.8	151.1	194.9
Grand Total All Land Uses	224.8	3,358.4	3,583.2

The build out potential of these lands is shown categorically in Table 1-5, Residential Land Use Designation Build Out Summary; Table 1-6, Commercial and Industrial Land Use Designation Build Out Summary; and Table 1-7, Other Land Use Designation Build Out Summary.



Table 1-5: Residential Land Use Designation Build Out Summary

Town Limits							Annexation Areas					
Designation	AC Dev.	AC Vacant	AC Total	Exist. Units	Future Units	Total Units	AC Dev	AC Vacant	AC Total	Exist. Units	Future Units	Total Units
Very Low Density Residential (1 du/5 or more gross ac)	212.0	1,749.5	1,961.5		350	350						
Low Density Residential (1 du/2.5 - 5 gross ac)	450.7	3,071.7	3,522.4		1,229	1,229						
Estate Residential (1du/1 – 2.5 gross ac)	3,308.2	3,308.0	6,616.3	20,107	3,308	23,415	55.7	722.3	778.0		722	722
Estate Residential ¾ (1 du/0.75 – 1 ac)	26.1	449.6	475.7		599	599						
Single family Residential (1 du/0.4-0.9 ac)	8,811.2	3,770.7	12,581.9		5,656	5,656						
Medium Density Residential (4- 20 du/ac)	826.2	1,057.0	1,883.1	3,775	15,854	19,629	41.4	177.3	218.7		2,659	2,659
Mobile Home Park (5-15 du/ac)	178.5	1.5	180.0	1,043	23	1,066						
Mixed Use	90.8	229.7	320.5		2,068	2,068	0.00	94.8	94.8	-	854	854
Specific Plan	1,068.6	5,959.0	7,027.6		2,629	2,629						
Residential Total	15,262.7	19,291.5	34,554.2	24,925	31,716	56,641	97.2	994.4	1,091.6	-	4,236	4,236



Table 1-6: Commercial and Industrial Land Use Designation Build Out Summary

Town Limits						Annexation Areas				
Designation	Acres Dev.	Acres Vacant	Acres Total	Total Potential SF	Acres Dev.	Acres Vacant	Acres Total	Total Potential SF		
Mixed Use <sup>1</sup>	90.8	229.7	320.5	1,541,035	0.0	94.9	94.9	636,612		
General Commercial	480.3	1,066.5	1,546.8	14,823,253	12.3	50.5	62.8	601,824		
Regional Commercial	99.6	1,203.3	1,303.0	12,486,485	7.2	435.7	442.9	4,244,469		
Service Commercial	152.4	179.2	331.6	3,177,665	0.0	183.1	183.1	1,754,639		
Office Professional	64.7	546.7	611.3	5,858,606	0.0	94.9	94.9	636,612		
Specific Plan <sup>1</sup>	1,359.0	5,653.7	7,012.7	6,663,010						
Commercial Sub Total	887.7	3,225.4	4,113.2	44,550,054	19.5	669.3	688.8	7,874,156		
Planned Industrial	21.4	623.9	645.3	6,183,941	64.3	1,538.5	1,602.8	15,359,953		
Specific Plan <sup>1</sup>	1,359.0	5,653.7	7,012.7	36,938,445						
Industrial Sub Total	21.4	623.9	645.3	43,122,386	64.3	1,538.5	1,602.8	15,359,953		
Grand Total Com. & Indust.	909.1	3,849.4	4,758.5	87,672,440	83.9	2,302.7	2,386.5	23,234,109		

Table 1-7: Other Land Use Designation Build Out Summary

		Town Limits		Annexation Areas			
Designation	Acres Dev.	Acres Vacant	Acres Total	Acres Dev.	Acres Vacant	Acres Total	
Public Facility	330.2	132.0	462.2	0.00	5.1	5.1	
Open Space	291.2	2,796.4	3,087.5			-	
Mineral Resources	129.4	323.2	452.5			-	
Street Rights-of-Way	2,771.1	1,182.8	3,953.9	43.8	151.1	194.9	
Grand Total Other Uses	3,521.8	4,434.4	7,956.2	43.8	156.2	200.0	

Source: Apple Valley General Plan 2009



## 1.6 Build Out Potential and Population

As indicated in above, the Land Use Map creates a potential for up to 60,877 housing units. Based on 2008 average household size, these units could support a build out population of 185,858 people.

The Land Use Map further establishes 4,791.3 acres of commercial land, which has a potential to generate 51,685,423 square feet of commercial space. There is also a potential for 58,629,920 square feet of industrial space, mostly to be located in the North Apple Valley Industrial Specific Plan area. This Land Use Element also provides 3,068.5 acres of Open Space, and 481.2 acres of Public Facilities, which include schools, parks, fire stations and government buildings.

## 1.7 Development Trends

After a lengthy and competitive site selection process, Apple Valley successfully attracted a major industrial project, a 1.35 million square foot distribution center, to the North Apple Valley Industrial Specific Plan. In June 2015, the Town Council approved an Owner Participation Agreement to invest \$1.2 million dollars into the construction of off-site regional street improvements. The distribution center will occupy 106 acres near Navajo Road and La Fayette Street, north of Apple Valley Airport. The \$115 million project will bring 400 to 500 permanent jobs to the community and is expected to break ground in 2017 with another 300 construction jobs estimated during the 18-month build.

Apple Valley Choice Energy (AVCE), launched in 2017, is Apple Valley's, locally-operated, locally-controlled electrical power provider. We anticipate rate savings of 1% to 5% for our citizens. We've partnered with SCE to deliver greener, more affordable power to electricity customers. AVCE procures electricity while SCE delivers that energy to doorsteps, maintains and repairs the infrastructure that carries it, and provides convenient customer services including billing. The Town Council has approved an implementation plan for AVCE that has been approved by the California Public Utilities Commission.

The Apple Valley Planning Commission approved Apple Valley Gateway, a 10-acre, 80,480 square foot commercial project at the northeast corner of Interstate 15 and Dale Evans Parkway. Belco Development, of Murrieta, is proposing to construct an 84-room, 43,000 square foot, three-story hotel, a 3,500 square-foot restaurant, a 10,261 square foot retail building, and six separate buildings, totaling 23,719 square feet that includes three drive-through restaurants, two gasoline stations, one with a drive-through, and a retail building with a drive-through. The approved parcel map subdivides 8.7-acres into eight parcels ranging in size from 0.61-acres to 2.6-acres. The project area contains two existing parcels totaling 9.9-acres located at the northeast corner of Interstate 15, Dale Evans Parkway and bisected by Willow Springs Road.

The County Board of Supervisors recently approved a 249-acre project to be rezoned from agricultural to residential within the Town's sphere of influence. The Lewis Operating Company's Deep Creek Project extends from Deep Creek Road and Mockingbird Road, and is divided by Ocotillo Way. This project will require improvements along these three roadways, as well as Rock Springs Road, to help mitigate traffic and the risk of washout. Construction for Rock Springs Road improvements is set to begin in 2018.

The Yucca Loma Bridge was recently completed in May 2017. Major improvements to Yucca Loma Road were also included in the bridge opening such as widening, bike lanes and major storm drain infrastructure from Apple Valley Road to the bridge, as well as traffic signals at the Fire Station and Havasu Road.



The \$37-million-dollar Yucca Loma Bridge project alleviates congestion along east/west regional arterials including Bear Valley Road and allows residents to travel to and from Apple Valley, Victorville and Spring Valley Lake with more ease. This phase of the corridor will connect to Ridgecrest Road and includes bikeways and barrier-protected sidewalks across the bridge. The project will also pave the way for The Fountains at Quail Ridge, a 346,500 square foot mixed-use commercial center at the northeast corner of Yucca Loma Road and Apple Valley Road.

The Victor Valley Wastewater Reclamation Authority is constructing a sub-regional water reclamation plant at Brewster Park. More than 20 years in the making, this water reclamation plant will produce a million gallons a day of non-potable, recycled water that can be used to keep Apple Valley's parks and golf course green. The plant is expected to be completed by late 2017.

While all these development trends may not be recognized over the next five years, all future development that will take place is planned to occur in accordance with the General Plan Land Use Zones and will consider all potential hazards identified within this plan. Additionally, all development will be in compliance with all Fire, Flood and Seismic codes of the Town, County and State at the time of development.



## **Section 2. Plan Adoption**

## 2.1 Adoption by local governing body

A (draft) Resolution of the Town Council of the Town of Apple Valley, California, adopting the Local Hazard Mitigation Plan as required by the Disaster Mitigation Act of 2000 is included in this Plan (located before the Table of Contents). Upon receipt of an "approvable pending adoption" status from FEMA, the Town will formally adopt the Resolution and forward adopting documentation to FEMA.

## 2.2 Promulgation Authority

Art Bishop, Mayor

**Description of involvement:** Mayor Bishop represents the elected body governing the Town of Apple Valley and will sign as the official final approving authority.

#### **Contact Information:**

Town of Apple Valley 14955 Dale Evans Parkway, Apple Valley, CA 92307 760-240-7000 abishop@applevalley.org

Doug Robertson, Town Manager

**Description of Involvement:** Doug Robertson represents the staff of the Town of Apple Valley and authorized the development and approval process.

#### **Contact Information:**

Town of Apple Valley
14955 Dale Evans Parkway,
Apple Valley, CA 92307
760-240-7000

drobertson@applevalley.org

The Apple Valley Town Council will review the Hazard Mitigation Plan prior to its approval.

## 2.3 Primary Point of Contact

Joseph Ramos, Emergency Services Officer
Town of Apple Valley
14955 Dale Evans Parkway
Apple Valley, CA 92307
760-240-7000 ext. 7890
jramos@applevalley.org



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## **Section 3. Planning Process**

The planning process for the Town's Hazard Mitigation Plan included the creation of a Planning Team representing various agencies and organizations whose input was vital to the plan. The Planning Team reviewed, analyzed, revised, and updated each Section within this Plan as required. Pursuant to Section 4(F) of the Crosswalk, the process used to review and analyze each Section is included within that Section.

## 3.1 Preparing for the Plan

Hazard Mitigation Planning is a process State, Tribal, and local governments use to identify risks and vulnerabilities associated with natural disasters, and to develop long-term strategies for protecting people and property from future hazard events. Planning creates a way to solicit and consider input from diverse interests. Involving stakeholders is essential to building community-wide support for the plan. In addition to emergency managers, the planning process involves other government agencies (e.g., zoning, floodplain management, public works, community, and economic development, businesses, civic groups, environmental groups, and schools.

San Bernardino County Fire OES hired a contractor (Dynamic Planning + Science) to offer support to the Cities/Towns, and Special Districts to update the 55 local HMP's. The DPS Team offers experienced, field-tested Hazard Mitigation and planning professionals who have developed similar comprehensive HMPs. This support includes providing technical expertise, resource material and tools to ensure that the updates are in compliance with federal requirements of the program. The tools, resource material, and other project related information are being maintained on a project portal (https://www.mitigatehazards.com) to ensure the consistent information is available to all participants.

Additionally, it was concluded that the Plan will include information and data supplied by supporting local agencies as listed in Section 3.2 "Coordination with Other Jurisdictions, Agencies, and Organizations", and 3.3 "Public Involvement", of this Plan, along with internet surveys published on the Town's website, public comments received during community-wide events, discussions during quarterly Disaster Council meetings and other sources developed through discussions during Planning Team meetings.

Drafting the Hazard Mitigation Plan was accomplished in 8 Phases:

- Phase 1 Establish the Planning Team
- Phase 2 Coordination with Other Jurisdictions, Agencies, and Organizations
- Phase 3 Public Involvement
- Phase 4 Assess the Hazards
- Phase 5 Set Goals
- Phase 6 Review and Propose Possible Mitigation Measures
- Phase 7 Draft the Hazard Mitigation Plan
- Phase 8 Adopt the Plan



The Town initiated its Plan Update by meeting the requirements of Title 44, Code of Federal Regulations, Part 201 (44 CFR 201.6) through the initial implementation of the 2011 Local Hazard Mitigation Plan.

The Planning Team agreed to meet as necessary during the ensuing review process so that the culmination of information would be available for review by constituents and partners prior to adoption. The Planning Team agreed that the Apple Valley Hazard Mitigation Plan (2011) was sufficient to meet the requirements set forth by 44 CFR Section 201.6 at that time. Since that time, the community has expanded its awareness of hazards and their specific relativity to protect the needs of the community and it is the intent of the Planning Team to ensure that this is captured in the 2017 Plan update. In addition, the Planning Team agreed that a more specific approach would provide that benefit and promote improved quality of life.

#### 3.1.1 Building the Planning Team

To complete these objectives, the Town compiled a qualified team with various expertise, including public safety, engineering and public works, water infrastructure, and emergency response agencies to participate in, and guide the development of the Town's comprehensive Hazard Mitigation Plan. In addition, Apple Valley solicited public involvement throughout the planning process, including public invitation to all planning meetings, the release of a public survey through the Town's website, allowing the public to comment during the drafting stage, and making the draft Plan available to allow the public to comment on its content. The Planning Team agreed that the updated plan will conform to the requirements of 44 CFR Section 201.6 and will include a description and documentation of:

- Why the update is necessary and how the update will build on the existing approved mitigation plan.
- The process and data deficiencies/limitations that will be addressed.
- The participatory planning process used to develop the plan to include how each section was reviewed and analyzed and how/why the decision was made to modify (or not) specific areas in the plan.
- The opportunities provided for public participation, modified as necessary, based on previous experience.
- The contribution from other stakeholders.
- The new/additional research conducted and data included in the plan.
- The modified risk assessment based on latest best available data.
- The prioritized mitigation action plan.
- The progress made in local mitigation efforts.
- The plan maintenance process to include: an evaluation of what was supposed to happen verses what happened;
   a discussion of how the community was involved in the plan maintenance process; and a discussion of how the mitigation plan was incorporated into other planning mechanisms, and what worked/did not work.

Leadership, management and oversight for the plan development process were provided through the Town's Planning Team. The Planning Team was led by the Emergency Services Officer. Team members were selected based on current emergency management responsibilities and familiarity with prior mitigation planning and programs. The Planning Team



met regularly to provide guidance, review progress, identify issues, and to coordinate stakeholder meetings. The Planning Team also provided background documents, facilitated data collection, and reviewed all draft documents. The resulting plan, along with the entire planning process, is a living document that will continue to place mitigation as a priority in the Town of Apple Valley.

This HMP was compiled and authored under the direction of the Project Planning Team listed below in Table 3-1.

#### 3.1.2 Planning Team

This Hazard Mitigation Planning team included members of various agencies, and organizations who were familiar with mitigation planning and have some type of emergency management responsibilities within their organizations.

Table 3-1: Planning team

Name	Organization
Patrick Carroll	TOAV Building Official
Pam Cupp	TOAV GIS
Dawn Harrison	CERT Commander
Sid Hultquist	AV Fire Chief
Lori Lamson	TOAV Planning/Comm Dev.
Kathie Martin	TOAV PIO
Brad Miller	TOAV Engineer
Carol Miller	TOAV Planner
Brett Morgan	TOAV Senior Construction Inspector
Joseph Ramos	TOAV Emergency Management
Greg Snyder	TOAV Public Works
Rich Unferdorfer	Captain, Apple Valley Fire Protection District
Ralph Wright	TOAV Parks/Rec Manager

#### 3.1.2 Planning team meetings

Table 3-2: Planning team meetings

Date	Item	Location
06/23/2016	SBC Kickoff Meeting	SBC - OES
08/02/2016	Planning Team Meeting Kick Off	TOAV
10/18/2016	Planning Team Meeting #1	TOAV
2/21/2017	Planning Team Meeting #2	TOAV
3/23/2017	Planning Team Meeting #3	TOAV
4/28/2017	Planning Team Meeting #4	TOAV



#### 3.2 Coordination with other Jurisdictions, Agencies, and Organizations

The Town of Apple Valley Planning Team consulted members from adjacent jurisdictions as well as the County of San Bernardino. Email invites were provided to each neighboring jurisdiction/agency starting with the kick-off meeting in August 2016 (See Appendix B.2).

Table 3-3: Coordination with other Jurisdictions, Agencies, and Organizations

Agency	Representative	Title/Position
Apple Valley Unified School District	Janet Gould	Risk Manager
American Red Cross	Don Gordon	Disaster Program Manager
Cal Office of Emergency Services		HMP Division
City of Hesperia	Rachel Molina	Assistant to City Manager
City of Victorville	Dana Welborn	Emergency Services Officer
County of San Bernardino	Miles Wagner	Emergency Services Officer
Disaster Service Workers	Mark Yosten	ECS
FEMA		Region IX HMP Division
Liberty Utilities (Water)	Kevin Phillips	Manager
National Weather Service	Alex Tardy	Manager-Meteorologist
St. Joseph/St. Mary Medical (Hospital)	Shannon Welsh	Executive Director
Southern California Edison	Bob Stiens	Gov. Affairs Rep.
Southwest Gas Company	Bill Hensley	Executive Officer
Victor Valley Transit Authority	Christine Plasting	Senior Procurement Specialist

In addition, the Town of Apple Valley participated in the San Bernardino County Fire Department Office of Emergency Services (OES) Stakeholder meetings noted in Table 3-4. San Bernardino County Fire OES hired a contractor (Dynamic Planning) to support the County, Cities and Towns, and Special Districts to update the local Hazard Mitigation Plans and the County's HMP. The Dynamic Planning Team, offered experienced, field-tested Hazard Mitigation and planning professionals who have developed similar comprehensive Hazard Mitigation Plans. This support included providing technical expertise, resource material and tools to help ensure that the updates are in compliance with federal requirements of the program.

Table 3-4: Stakeholder meetings

Date	Item	Location
06/23/2016	Stakeholders Kickoff Meeting #1	SBC OES
10/26/2016	Stakeholders Update Meeting #2	SBC OES
12/15/2016	Stakeholders Update Meeting #3	SBC OES
2/14/2017	Stakeholders Update Meeting #4	Virtual Meeting
3/28/2017	Stakeholders Update Meeting #5	SBC OES



## 3.3 Public Involvement/Outreach

The Town of Apple Valley undertook a number of methods to inform the public of the effort to solicit their input on the Hazard Mitigation Plan and efforts of the town involving mitigation and emergency preparedness. On an ongoing basis, the Town of Apple Valley participates in public events and meetings to inform and solicit feedback regarding emergency preparedness and mitigation from the public.

Public outreach efforts included an invitation to the kick-off meeting via media alerts (See Appendix B.2). Also the creation of a survey for all Apple Valley residents including those who work but do not live in Apple Valley. A total of 123 citizens participated in the survey. Other public outreach efforts included discussion on items on the agenda during CERT bimonthly meetings, quarterly Disaster Council meetings and at one Town Council meeting.

The following is a list of public meetings and events that have taken place during the drafting stage:

Table 3-5: Public meetings and events

Date	Item	Location
8/2/2016	Planning Kick Off Meeting	TOAV
8/4/2016	CERT meeting	Station #336
9/29/2016 to 2/5/2017	On-line Survey	On line
10/6/2016	CERT meeting	Station #336
10/18/2016	Disaster Council meeting	Conference Center
1/10/2017	Disaster Council meeting	Conference Center
2/2/2017	CERT meeting	Station #336
3/28/2017	Town Council meeting	Council Chambers
4/6/2017	CERT meeting	Station #336
4/11/2017	Disaster Council meeting	Conference Center
6/1/2017	CERT meeting	Station #336
7/11/2017	Disaster Council meeting	Conference Center

#### 3.3.1 Mitigation Survey

The Planning Team developed a web-based hazard mitigation survey to identify and plan for future disasters. The survey was designed to help the Planning Team determine the level of knowledge local citizens already have about potential disasters and assess areas of vulnerability to various types of disasters. The survey was available to the public for two months. Citizens have provided input about their concerns about each hazard, what they are doing to prepare for and to mitigate high-risk hazards and what activities the Town should engage to prepare for, mitigate, and respond to the highest risk hazards. A copy of the survey questions and results summary can be found in the Appendix C.2.

#### 3.3.2 Web Posting

The survey mentioned above was posted on the Town of Apple Valley's website and Facebook page. The public was invited to submit comments on the Hazard Mitigation Plan Update, attend the stakeholder meetings notated in Table 3-5.



#### 3.3.3 Public Meeting Process

The Town continues to hold many public meetings and provides notice of these meetings through posted Agendas and through the Town's web site (www.applevalley.org). Prior to Council adoption of the final Hazard Mitigation Plan, the item will be placed on the agenda for a public hearing and posted for public review on the Town's web site. The Planning Team will determine how public comments, if offered, would be included in the draft plan prior to final adoption.

#### 3.4 Assess the Hazard

Data collection and document review are important first steps in the identification and screening of hazards. The Planning Team identified new or emerging hazards, obtained updated hazard maps, hazard probability research studies and reports, reviewed data from new or updated local plans (i.e. safety element of the General Plan, threat assessments, disaster planning scenarios, community wildfire protection plans, etc.) and obtained information about emergencies or disasters that have occurred since the 2011 Hazard Mitigation Plan to provide insights into which parts of the risk assessment warrants updates.

The first step in this process was to identify which natural hazards are present in the community, augmenting the 2011 Hazard Mitigation Plan as necessary. The intent of screening of hazards is to help prioritize which hazard creates the greatest concern in the community. This step had the planning team review a total of sixteen hazards via the FEMA Hazard Summary Sheet (See Appendix D.1, D.2). The Hazard Summary Sheet was used to summarize hazard description information and identify which hazards are most significant to the Town. We considered those hazards that ranked medium to high into Step 2. We also included Climate Change since it is a requirement. The summary sheet includes classifications for location and maximum probable extent.

The second step had the planning team review a total of six hazards- wildfire, flood, earthquake, erosion, flooding and climate change. These six hazards were put through Dynamic Planning + Science Risk Factor (RF) Approach. The RF approach combines historical data, local knowledge, and consensus opinions to produce numerical values that allow identified hazards to be ranked against one another. These criteria are used to evaluate hazards and identify the highest risk hazard in the project region. Additional information regarding these steps are discussed in further detail in Section 4.1. The final results agreed upon by the Planning Team can be found in Appendix D.4.

Table 3-6: RF Approach

Rank	Natural Hazards	Probability (1-4)	Factor1 = (Probability Index * .30)	Impact (1-4)	Factor2 = (Impact Index * .30)	Spatial Extent (1-4)	Factor3 = (Spatial Extent Index * .20)	Warning Time (1-4)	Factor4 = (Warning Time Index * .10)	Duration (1-4)	Factor5 = (Probability Index * .10)	RF Factor Total = (Add Factors 1-5)
	Hazard											
1	1		0		0		0		0		0	0
	Hazard											
2	2		0		0		0		0		0	0
	Hazard											
3	3		0		0		0		0		0	0
	Hazard											
4	4		0		0		0		0		0	0
	Hazard											
5	5		0		0		0		0		0	0
	Hazard											
6	6		0		0		0		0		0	0



## 3.5 Goal Setting

Project and community hazard mitigation goals and objectives for the Town of Apple Valley were set by the Planning Team to guide the development of the Plan using FEMA National Mitigation Strategies and Goals to substantially increase public awareness of natural hazard risks so that the public demands safer communities in which to live and work; and to significantly reduce the risk of loss of life, injuries, economic costs, and destruction of natural and cultural resources that result from natural hazards.

As part of this process, the Planning Team also reviewed the County of San Bernardino's Operational MJHMP, the State of California MJHMP, Floodplain Management Plans, and adjacent local jurisdiction MJHMPs to ensure the Goals and Objectives were comprehensive and compatible.

#### 3.6 Review and Propose Mitigation Measures

A wide variety of mitigation measures that can be identified to help reduce the impact of the hazards or the severity of damage from hazards was examined. The projects were identified to help ensure the implementation of the Planning Team's goals and objectives. The following categories were used in the review of possible mitigation measures:

- 1. Public Information and Education- Outreach projects and technical assistance.
- 2. Preventive Activities- Zoning, building codes, storm water ordinances
- 3. Structural Projects- Detention basins, reservoirs, road and bridge improvements
- 4. Property Protection- Acquisition, retrofitting
- 5. Emergency Services- Warning, sandbagging, road signs/closures, evacuation
- 6. Natural Resource Protection: Wetlands, protection, best management practices.

Once the projects were identified, the Planning Team utilized the STAPLEE methodology to assess and prioritize the projects.

#### **STAPLEE** stands for the following:

- Social: Social criteria are based on the idea that community consensus is a necessary precondition for successful implementation of mitigation measures (i.e., measures should be supported and accepted by the entire community). This also means that measures should not affect adversely a particular segment of the population or a particular neighborhood, or adversely impact local cultural values or resources.
- **Technical:** Technical criteria address the technical feasibility of the proposed measures, in terms of effectiveness, secondary impacts, and the technical capabilities of the community to implement and sustain these measures.
- Administrative: Administrative criteria address the administrative capabilities required to implement each mitigation measure. For example, does the City have the necessary organization, staff, and funding sources to implement and sustain the mitigation process?



- Political: Political criteria consider the need for political support for mitigation measures. This means that all stakeholders in the political process, especially political organizations and institutions both inside and outside of the community, should support the measure.
- **Legal:** Legal criteria are used to determine the appropriate legal authority necessary to implement each mitigation measure and whether such an authority can be delegated. The mitigation measure is examined from the standpoint of current statutes, codes, ordinances, and other regulations, as well as the possible legal ramifications of the measure's implementation.
- Economic: Economic criteria address the cost-effectiveness of the proposed measure and its economic impact on the community. It is only reasonable to expect that the benefits of implementation will exceed the costs incurred. Economic considerations also consider the economic impact on the community's future development.
- **Environmental:** Environmental criteria have become an important consideration in examining mitigation options. Although most mitigation measures are usually beneficial for the environment, some measures may have adverse effects, which must be considered and addressed.

Next the planning team performed a cost/benefit analysis to help prioritize each of the mitigation projects.

# 3.7 Draft the Hazard Mitigation Plan

The Hazard Mitigation Plan Update was drafted by the Planning Team. As indicated previously, the Planning Team used the 2011 HMP as a starting point but revised it to reflect updated information. The Planning Team also used the FEMA Guidance and materials provided to aide in the Planning Team's understanding of the level of detail and type of information that is excepted in each section.

The development of actions and projects to meet the goals and objectives identified in the HMP is based on the Town's abilities under state law; zoning, health regulations and financial resources available to reduce losses and vulnerability from potential hazards. The HMP's goals and objectives are long-term and support the Town's mitigation strategy.

Following the identification of goals and objectives, the mitigation planning regulation 44 CFR 201 requires the Town to identify, analyze and prioritize alternative actions by hazard types. Federal guidance for the HMP recommends that the Town develop objectives/actions that can be implemented using local tools, such as, capital improvement projects, special district funds, or executing changes by adopting laws, policies, or procedures. HMP requirements recommend the consideration of mitigation actions that may are not currently feasible, but may be possible following a catastrophe event.

The Town is required, after five years of implementing mitigation strategies, to update goals and actions. In all HMP updates, the goals and objectives may be reaffirmed or updated based on current conditions, including the completion of mitigation proposals, an updated risk assessment. At five-year intervals, the Town is required to review any changes of approved HMP to determine whether goals were met or if they remain consistent with current conditions.

While some Planning Team members were responsible for updating select sections, all members are responsible for reviewing and commenting on the entire HMP. The Planning Team Project Manager was responsible for version control and distribution of the final HMP for review.



Once the HMP update was drafted, the Planning Team provided opportunities for the public to review and comment on the plan. After the public comment period was closed, the Planning Team finalized the plan and forwarded to Cal OES and FEMA for approval.

# 3.8 Adopt the Plan

After the public review, the draft plan will be submitted to Cal OES/FEMA for review and approval. FEMA will provide the Town with an "Approval Pending Adoption" letter if the Hazard Mitigation Plan update meets all federal requirements. Upon receipt of this letter, the final plan will be submitted to the Apple Valley Town Council for consideration and adoption. Once adopted, the final Resolution will be submitted to FEMA for incorporation into the Hazard Mitigation Plan.

The Town of Apple Valley's adoption of the Hazard Mitigation Plan is only the beginning of this effort. Town offices, other agencies, and private partners will implement the Hazard Mitigation Plan activities. The Planning Team will monitor implementation progress, evaluate the effectiveness of the actions, and periodically recommend action items. Progress of the implementation of the Plan and the recommended action/mitigation strategies will be assessed annually. The Plan will be submitted and updated to FEMA every five years, which is required by FEMA in order to remain eligible for pre and post-disaster mitigation funding.



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# **Section 4. Risk Assessment**

The risk assessment is the process of measuring the potential impact to life, property and economic impact resulting from natural hazards. The intent of the Risk Assessment is to identify, as much as practicable given existing/available data, the qualitative and quantitative vulnerabilities of a community. The results of the risk assessment allow for a better understanding of the impacts of natural hazards to the community and provides a foundation in which to develop and prioritize mitigation actions to reduce damage from natural disasters through increased preparedness and response times and better allocation of resources to areas of greatest vulnerability.

This Risk Assessment Section evaluates the potential loss from a hazard event by assessing the vulnerability of buildings, infrastructure, and population. It identifies the characteristics and potential consequences of hazards, how much of the Town of Apple Valley could be affected by a hazard, and the impact on Town area assets. The Risk Assessment approach consists of three (3) components:

- Hazard Identification Identification and screening of hazards (Section 4.1)
- Hazard Profiles Review of historic occurrences and assessment of the potential for future events (Section 4.2)
- Vulnerability Assessment Determination of potential losses or impacts to buildings, infrastructure and population (Section 4.3)

# 4.1 Hazard Identification

Per FEMA Guidance, the first step in developing the Risk Assessment is identifying the hazards. The Town's HMP Planning Team reviewed a number of previously prepared hazard mitigation plans and other relevant documents to determine the universe of natural hazards that have the potential to affect the Town and the nearby region.

The planning team used the below Table 4-1 which provides a list of hazards identified in the 2010 San Bernardino County Multijurisdictional Hazard Mitigation Plan Update, the County of San Bernardino 2007 General Plan Safety Element, Apple Valley's 2011 Hazard Mitigation Plan and the 2013 CA State Hazard Mitigation Plan. This table was used to develop a preliminary list of fifteen hazards for the Town's HMP Planning Team to evaluate which hazards were truly relevant to the Town and which ones are not. For example, expansive soils was considered to be of little relevance, while earthquake, flooding, and wildfire were indicated in almost all hazard documentation.



Table 4-1: SBC & TOAV Hazard Identification

Hazards	2010 San Bernardino County Multijurisdictional Hazard Mitigation Plan Update	County of San Bernardino 2007 General Plan Safety Element	Apple Valley 2011 Hazard Mitigation PLan	2013 CA State Hazard Mitigation Plan
Climate Change				•
Dam Inundation				•
Drought	•			•
Earthquake/ Geologic Hazards	•	•		•
Erosion				•
Expansive Soils				•
Extreme Cold				•
Extreme Heat				•
Flood	•	•	•	•
Hazardous Waste		•		•
High Winds/ Straight Line Winds	•	•		
Lightning				
Terrorism				•
Wildfire	•	•	•	•
Winter Storm (Heavy Snowfall)				=

In addition to a document review, previous hazard occurrences were used to identify hazards for this plan. Previous hazard occurrences provide a historical view of hazards that have affected the Town in the past, and thus provide a window into the potential hazards that can affect our community in the future. Information about federal and state disaster declarations in San Bernardino County (declarations are declared by County) was compiled from FEMA and Cal EMA's databases, as shown in Table 4-2. Though not a complete snapshot of hazard incidences in the County (since not all hazard events are federally or state declared), Table 4-2 provided the Town's HMP Planning Team with solidified accounts of the types and extent of disasters that have affected the County dating back to 1965 when flooding affected entire regions of San Bernardino County.

As indicated in the below table large regional incidents have affected San Bernardino County, including the California Wildfires of 1999. Most recently, disasters for terrorist attacks (2015), flood (2011) and severe storms (2010) were declared in San Bernardino County. The disaster declarations in Table 4-2, provide a baseline for consideration in the hazard prioritization process.



**Table 4-2: Federal and State Declared Disasters** 

Disaster	Declaration	Disaster Type	Incident	Title	
Number Federal De	Date		Туре		
	ster Declarations	e			
1952	1/26/2011	DR	Flood	Severe Winter Storms, Flooding, and Debris and Mud Flows	
1884	3/8/2010	DR	Severe	Severe Winter Storms, Flooding, and Debris and Mud Flows  Severe Winter Storms, Flooding, and Debris and Mud Flows	
1004	3/8/2010	DK		Severe willter Storms, Flooding, and Debris and Widd Flows	
1731	10/24/2007	DR	Storm(s) Fire	Wildfires, Flooding, Mud Flows, and Debris Flows	
1689	3/13/2007	DR	_	Severe Freeze	
			Freezing		
1585	4/14/2005	DR	Severe Storm(s)	Severe Storms, Flooding, Landslides, and Mud and Debris Flows	
1577	2/4/2005	DR	Severe	Severe Storms, Flooding, Debris Flows, and Mudslides	
13//	2/4/2003	DK	Storm(s)	Severe Storms, Flooding, Debris Flows, and Mudusines	
1498	10/27/2003	DR	Fire	Wildfires, Flooding, Mudflow and Debris Flow Directly Related	
1203	2/9/1998	DR	Severe	Severe Winter Storms and Flooding	
1203	2/3/1338	DK	Storm(s)	Severe Willter Storms and Flooding	
1046	3/12/1995	DR	Severe	Severe Winter Storms, Flooding Landslides, Mud Flow	
1040	3/12/1993	DK	Storm(s)	Severe Willier Storms, Flooding Landshues, Widd Flow	
1044	1/10/1995	DR	Severe	Severe Winter Storms, Flooding, Landslides, Mud Flows	
1044	1/10/1993	DIX	Storm(s)	Severe willter Storms, Flooding, Landshues, Mud Flows	
1005	10/28/1993	DR	Fire	Fires, Mud/Landslides, Flooding, Soil Erosion	
979	2/3/1993	DR	Flood	Severe Winter Storm, Mud & Land Slides, & Flooding	
947	7/2/1992	DR	Earthquak	Earthquake & Aftershocks	
347	7/2/1332	DI.	e	Lartinguake & Artershocks	
935	2/25/1992	DR	Flood	Rain/Snow/Wind Storms, Flooding, Mudslides	
894	2/11/1991	DR	Freezing	Severe Freeze	
872	6/30/1990	DR	Fire	Fires	
690	9/22/1983	DR	Flood	Flash Flooding	
687	7/1/1983	DR	Flood	Flooding	
677	2/9/1983	DR	Coastal	Coastal Storms, Floods, Slides & Tornadoes	
077	2/3/1383	DI.	Storm	Coastal Storms, Floods, Slides & Formadoes	
635	11/27/1980	DR	Fire	Brush & Timber Fires	
615	2/21/1980	DR	Flood	Severe Storms, Mudslides & Flooding	
547	2/15/1978	DR	Flood	Coastal Storms, Mudslides & Flooding	
521	9/21/1976	DR	Flood	Flooding, Tropical Storm Kathleen	
295	9/29/1970	DR	Fire	Forest & Brush Fires	
253	1/26/1969	DR	Flood	Severe Storms & Flooding	
223	1/2/1967	DR	Flood	Severe Storms & Flooding	
211	12/7/1965	DR	Flood	Heavy Rains & Flooding	
145	2/25/1963	DR	Flood	California Severe Storms, Heavy Rains, & Flooding	
47	12/23/1955	DR	Flood	California Flood	
15	2/5/1954	DR	Flood	California Flood & Erosion	
13	2/3/1334	אל	. 1000	Camorina rioda & Erosion	



Disaster	Declaration	Disaster Type	Incident	Title
Number	Date Assistan	ao Daelavatiana	Туре	
•	gement Assistan	FM	Fire	Blue Cut Fire
5147 5144	8/16/2016 8/7/2016	FM	Fire	Pilot Fire
5089	7/17/2015	FM	Fire	North Fire/ Pine Fire
2955	9/2/2011	FM	Fire	Hill Fire
2841	10/4/2009	FM	Fire	Sheep Fire
	9/1/2009	FM	Fire	Pendleton Fire
2836 2833	8/31/2009	FM	Fire	Oak Glen Fire
2792	11/15/2008	FM	Fire	Freeway Fire Complex
	10/23/2007			Wildfires
3279 2738		EM FM	Fire Fire	
	10/22/2007 9/15/2007		_	Grass Valley Fire Butler 2 Fire
2728	7/12/2006	FM	Fire	
2653	9/13/2005	FM EM	Fire	Sawtooth Fire Complex Hurricane Katrina Evacuation
3248			Hurricane	
2503	10/25/2003	FM	Fire	Old Fire
2501	10/23/2003	FM	Fire	Ca-Grand Prix Fire-10-23-2003
2497	9/6/2003	FM	Fire	Ca-Bridge Fire-09-05-2003
2491	8/19/2003	FM	Fire	Ca-Locust Wildfire-08-19-2003
2464	9/24/2002	FM	Fire	Williams Canyon Fire (Mt. Baldy)
2433	6/17/2002	FM	Fire	Louisiana Fire (Cajon Pass)
2425	6/17/2002	FM	Fire	California Blue Cut Fire (Cajon Pass/ Oak Hills)
	Declarations	T = 0.4		LACTIC CONTRACTOR
3279	10/23/2007	EM	Fire	Wildfires
3248	9/13/2005	EM	Hurricane	Hurricane Katrina Evacuation
3140	9/1/1999	EM EM	Fire	Ca-Wildfires-08/25/1999
-		And Disaster Pro	oclamations/	Executive Orders
Other Disa	1	T =0	l	Lugue e
2464	9/24/2002	FS	Fire	Williams Fire
2433	6/27/2002	FS	Fire	Louisiana Fire
State Decla	1	T EN 4	Fina	Dive Cut Fine
5147	8/16/2016	FM	Fire	Blue Cut Fire
CDAA	12/18/2015	CDAA	Terrorist Attack	Waterman Incident Mass Shooting
None	8/5/2014	None	Severe Storm(s)	August Severe Weather - Dir. Concurrence
None	1/17/2014	None	Drought	California Drought
None	12/1/2014	None	Winds	December High Wind Event – Rancho Cucamonga
1952	1/21/2011	DR	Flood	Severe Winter Storms, Flooding, and Debris and Mud Flows
None	11/20/2010	None	Water	Golden State Water Company (GSWC) Contamination
1884	3/8/2010	DR	Severe	Severe Winter Storms, Flooding, and Debris and Mud Flows
1004	3/0/2010	טת	Storm(s)	Severe willter Storins, Flooding, and Debris and Mude Flows



Disaster	Declaration	Disaster Type	Incident	Title	
Number	Date	l	Туре		
2841	10/4/2009	FM	Fire	Sheep Fire	
2836	9/1/2009	FM	Fire	Pendleton Fire	
2833	8/31/2009	FM	Fire	Oak Glen Fire	
2792	11/17/2008	FM	Fire	Freeway Fire Complex - (Ex. Ord. S-15-08 11/18/08)	
None	10/15/2008	None	Fire	October Fire events (Foxborough, San Antonio, San Bernardino)	
None	10/15/2008	None	Winds	San Bernardino Wind Event - (Ex. Ord. S-11-08 10/16/08)	
1731	10/24/2007	DR	Fire	Wildfires, Flooding, Mud Flows, and Debris Flows	
3279	10/23/2007	EM	Fire	Wildfires	
2738	10/22/2007	FM	Fire	Grass Valley Fire	
2728	9/15/2007	FM	Fire	Butler 2 Fire	
None	7/27/2007	None	Severe	Severe Weather/Flooding (City of Needles)- Dir. Concurrence	
			Storm(s)		
1689	3/13/2007	DR	Freezing	Severe Freeze	
2653	7/12/2006	FM	Fire	Sawtooth Fire Complex	
3248	9/13/2005	EM	Hurricane	Hurricane Katrina Evacuation	
1585	4/14/2005	DR	Severe	Severe Storms, Flooding, Landslides, and Mud/Debris Flows	
			Storm(s)		
1577	2/4/2005	DR	Severe	Severe Storms, Flooding, Debris Flows, and Mudslides	
			Storm(s)		
2503	10/25/2003	FM	Fire	Old Fire	
2501	10/23/2003	FM	Fire	Ca-Grand Prix Fire-10-23-2003	
CDAA	8/22/2003	CDAA	Flood	Summer Floods (Yucca Valley/Lower Desert)	
2003-02					
None	3/7/2003	None	Fire	Bark Beetle Infestation (San Bernardino Mountains)	
			Danger		
None	1/17/2001	None	Energy	Statewide Energy Emergency	
3140	9/1/1999	EM	Fire	Ca-Wildfires-08/25/1999	
1203	2/9/1998	DR	Severe	Severe Winter Storms and Flooding	
			Storm(s)		
1044	1/10/1995	DR	Severe	Severe Winter Storms, Flooding, Landslides, Mud Flows	
			Storm(s)		
1005	10/28/1993	DR	Fire	Fires, Mud/Landslides, Flooding, Soil Erosion	
979	2/3/1993	DR	Flood	Severe Winter Storm, Mud & Land Slides, & Flooding	
947	7/2/1992	DR	Earthquak	Earthquake & Aftershocks	
			е		
935	2/19/1992	DR	Flood	California Snow Storms, Flooding, & Mudslides	
894	1/11/1991	DR	Freeze	California Severe Freeze	
145	2/14/1963		Severe	California Severe Storms, Heavy Rains, & Flooding	
			Storms		
47	12/22/1955		Flood	California Flood	
15	2/5/1954		Flood	California Flood & Erosion	



Disaster	Declaration	Disaster Type	Incident	Title Title
Number	Date	2.0	Туре	
County De	clarations			
5147	8/16/2016	FM	Fire	Blue Cut Fire
5144	8/9/2016	FM	Fire	Pilot Fire
CDAA	12/15/2015	CDAA	Terrorist	Waterman Incident Mass Shooting
			Attack	
None	6/25/2015	None	Fire	Lake Fire
None	8/5/2014	None	Severe	August Severe Weather - Dir. Concurrence
			Storm(s)	
None	8/5/2014	None	Drought	California Drought
None	4/30/2014	None	Fire	Etiwanda Fire
2955	9/3/2011	FM	Fire	Hill Fire
1952	1/21/2011	DR	Flood	Severe Winter Storms, Flooding, and Debris and Mud Flows
None	11/20/2010	None	Water	Golden State Water Company (GSWC) Contamination
1884	1/21/2010	DR	Severe	Severe Winter Storms, Flooding, and Debris and Mud Flows
			Storm(s)	
2841	10/4/2009	FM	Fire	Sheep Fire
2836	9/1/2009	FM	Fire	Pendleton Fire
2833	9/1//2009	FM	Fire	Oak Glen Fire
2792	11/16/2008	FM	Fire	Freeway Fire Complex - (Ex. Ord. S-15-08 11/18/08)
None	10/14/2008	None	Fire	October Fire events (Foxborough, San Antonio, San Bernardino)
None	10/14/2008	None	Wind	San Bernardino Wind Event
1731	10/24/2007	DR	Fire	Wildfires, Flooding, Mud Flows, and Debris Flows
3279	10/22/2007	EM	Fire	Wildfires
2738	10/22/2007	FM	Fire	Grass Valley Fire
2728	9/14/2007	FM	Fire	Butler 2 Fire
None	8/8/2007	None	Water	Lucerne Valley Water Crisis
			Shortage	
1689	1/17/2007	DR	Freezing	Severe Freeze
2653	7/11/2006	FM	Fire	Sawtooth Fire Complex
None	9/30/2005	None	Fire	Thurman Fire (San Bernardino Mountains)
3248	9/8/2005	EM	Hurricane	Hurricane Katrina Evacuation
1585	10/26/2004	DR	Severe	Severe Storms, Flooding, Landslides, and Mud and Debris Flows
			Storm(s)	
1577	10/26/2004	DR	Severe	Severe Storms, Flooding, Debris Flows, and Mudslides
			Storm(s)	
None	10/26/2004	None	Severe	Winter Storms (10/21 & 10/28/04)
			Storm(s)	
None	6/29/2004	None	Water	Acute Water Shortage (Wrightwood 07, 08, & 09/04)
			Shortage	
2503	10/21/2003	FM	Fire	Old Fire
2501	10/21/2003	FM	Fire	Ca-Grand Prix Fire-10-23-2003



Disaster Number	Declaration Date	Disaster Type	Incident Type	Title
CDAA	8/22/2003	CDAA	Flood	Summer Floods (Yucca Valley/Lower Desert)
2003-02				
None	9/24/2002	None	Infestatio	Bark Beetle Infestation (San Bernardino Mountains)
			n	
3140	9/1/1999	EM	Fire	Ca-Wildfires-08/25/1999
None	7/12/1999	None	Flood	County Flood July 99 (Forest Falls, Apple Valley, and Big Bear)
1203	2/24/1998	DR	Severe	Severe Winter Storms and Flooding
			Storm(s)	
None	3/19/1997	None	EQ	Earthquake (Barstow/Calico RP)
None	2/1/1996	None	Hazmat	Cajon Pass Train Derailment/Hazmat Incident
1044	1/6/1995	DR	Severe	Severe Winter Storms, Flooding, Landslides, Mud Flows
			Storm(s)	
None	6/26/1994	None	Heat/Fire	Severe Heat & Wildland Fire Threat
			Danger	
979	1/8/1993	DR	Flood	Severe Winter Storm, Mud & Land Slides, & Flooding
947	6/28/1992	DR	Earthquak	Earthquake & Aftershocks
			е	
935	2/18/1992	DR	Flood	Rain/Snow/Wind Storms, Flooding, Mudslides
894	1/14/1991	DR	Freezing	Severe Freeze
872	6/28/1990	DR	Fire	Fires
None	3/13/1990		Earthquak	Upland Earthquake
			е	
None	10/31/1988		Fire	Texas Fire (Watershed Damage)
None	9/3/1987		Fire	Wildland Fires
None	7/13/1984		Weather	Unstable Weather Conditions (City of Big Bear Lake, CSD, Co. Flood
				Control, Victor Valley Waste Water Authority, Juniper Riviera
				County Water District)
687	7/1/1983	DR	Flood	Flooding
677	3/7/1983	DR	Coastal	Coastal Storms, Floods, Slides & Tornadoes
			Storm	
635	11/5/1980	DR	Fire	Brush & Timber Fires
615	1/15/1980	DR	Flood	Severe Storms, Mudslides & Flooding
None	9/29/1979		Gasoline	Gasoline Shortage Emergency
			Shortage	
None	6/28/1979		Water	Water Shortage (Lake Gregory)
			Shortage	
None	7/21/1960		Fire	Major and Widespread Fires



# 4.2 Hazard Prioritization

The Town of Apple Valley HMP Planning Team used a two-step process to derive at our final four hazards to profile.

The first step had the planning team review a total of sixteen hazards via the FEMA Hazard Summary Sheet (See Appendix D.1, D.2). The Hazard Summary Sheet was used to summarize hazard description information and identify which hazards are most significant to the Town. We considered those hazards that ranked medium to high into step two. We also included Climate Change since it is a new requirement. The summary sheet includes classifications for location and maximum probable extent.

The second step had the planning team review a total of six hazards- wildfire, flood, earthquake, erosion, flooding and climate change. These six hazards were put through Dynamic Planning + Science Risk Factor (RF) Approach (See Appendix D.3, D.4). The RF approach combines historical data, local knowledge, and consensus opinions to produce numerical values that allow identified hazards to be ranked against one another. These criteria are used to evaluate hazards and identify the highest risk hazard in the project region.

The RF approach produces numerical values that allow identified hazards to be ranked against one another (the higher the RF value, the greater the hazard risk). RF values are obtained by assigning varying degrees of risk to five categories for each hazard: probability, impact, spatial extent, warning time, and duration. Each degree of risk is assigned a value ranging from 1 to 4 and a weighing factor for each category should be agreed upon by the planning committee.

The following values were derived for each hazard from the planning team: Earthquake-3.6, Wildfire-2.3, Flooding-2.25, Extreme Heat-1.9, Climate Change-1.7, and Erosion-1.4. Due to limited resources the planning team agreed to focus on the top three hazards which ranked within moderate to high risk (2.0-4.0). Climate change was included as a requirement per FEMA for 2017. See Figure 4-1 for final results.



# LHMP RISK FACTOR EXCEL WORKSHEET

# HAZARD PRIORITIZATION /



Rank	Natural Hazards	Probability (1-4)	Factor1 = (Probability Index * .30)	(1-4)	Factor2 = (Impact Index * .30)	Spatial Extent (1-4)	Factor3 = (Spatial Extent Index * .20)	Warning Time (1-4)	Factor4 = (Warning Time Index * .10)	Duration (1-4)	-	RF Factor Total = (Add Factors 1-5)
1	Climate Change	1	0.3	1	0.3	3	0.6	1	0.1	4	0.4	1.7
2	Earthquake	3	0.9	4	1.2	4	0.8	4	0.4	3	0.3	3.6
3	Erosion	1.5	0.45	1	0.3	1	0.2	3	0.3	1.5	0.15	1.4
4	Extreme Heat	2.5	0.75	1	0.3	2.5	0.5	1	0.1	2.5	0.25	1.9
5	Flooding	2	0.6	2	0.6	2	0.4	4	0.4	2.5	0.25	2.25
6	Wildfire	2	0.6	2	0.6	2	0.4	4	0.4	3	0.3	2.3

The RF approach combines historical data, local knowledge, and consensus opinions to produce numerical values that allow identified hazards to be ranked against one another. These criteria were used to evaluate hazards and identify the highest risk hazard in the Lawndale region.

The RF approach produces numerical values that allow identified hazards to be ranked against one another (the higher the RF value, the greater the hazard risk). RF values are obtained by assigning varying degrees of risk to five categories for each hazard: probability, impact, spatial extent, warning time, and duration. Each degree of risk is assigned a value ranging from 1 to 4 and a weighing factor for each category was agreed upon by the MPC.

Calculated Field

Figure 4-1: RF Final Worksheet as Agreed Upon by Planning Team

# 4.3 Hazards Profiles

The planning team initially identified six hazards to be included on the RF Approach Worksheet, some of these hazards were ultimately ranked low risk/low impact or could potentially be secondary to higher ranked hazards. As a result, it was the consensus of the Planning Team to focus on the three hazards that scored High and Moderate Risk in the RF Approach Worksheet (See Figure 4-1): *Earthquake, Flooding*, and *Wildfires. Climate Change* is included as a requirement per FEMA for 2017. These four hazards will be identified in detail starting with 4.3 and beyond. The following natural hazards were reviewed and analyzed by the Planning Team but due to their limited risk and inclusion on other hazards they will not be included as one of the hazards identified with mitigation strategies:



1. Dam Failure ranked low by the planning team in the initial Hazard Summary and may be secondary to earthquakes, therefore dam failure was not included as a primary hazard. A dam is defined as a barrier constructed across a watercourse for the purpose of storage, control, or diversion of water. Dams typically are constructed of earth, rock, concrete, or mine tailings. A dam failure is the collapse, breach, or other failure resulting in downstream flooding or a severe natural occurrence, such as an earthquake.

Dam failure can result from any one or a combination of the following causes:

- Prolonged periods of rainfall and flooding, which causes most failures;
- Inadequate spillway capacity, resulting in excess overtopping flows;
- Internal erosion caused by embankment or foundation leakage or piping;
- Improper maintenance, including failure to remove trees, repair internal seepage problems, replace lost material from the cross section of the dam and abutments;
- Improper design, including the use of improper construction materials and construction practices;
- Negligent operation, including failure to remove or open gates or valves during high flow periods;
- Failure of upstream dams on the same waterway;
- Landslides into reservoirs, which cause surges that result in overtopping;
- High winds, which can cause significant wave action and result in substantial erosion; and Earthquakes, which typically cause longitudinal cracks at the tops of embankments that weaken entire structures.

### Description:

Two major dams -- Cedar Springs Dam and Mojave Dam -- could have a significant impact on the Town of Apple Valley in the event of dam failure. Both are located in the San Bernardino National Forest in the upper portion of the Mojave River Basin, southwest of Apple Valley. The Cedar Springs Dam and the Mojave Dam are both managed and operated by the State Department of Water Resources. See Table 4-3 for detailed information on both dams.

Table 4-3: Local Dam Data

	Cedar Springs Dam	Mojave Dam
DWR Number	1-063	9000-021
National ID	CA00049	CA10021
Dam Type	Rock	Earth
Crest Length	2,235 ft.	2,200 ft.
Height (measured above the dam crest)	236 ft.	204 ft.
Crest Width	42 ft.	20 ft.
Total Freeboard	23 ft.	21 ft.
Reservoir	Lake Silverwood	Mojave River Forks
Reservoir Storage Capacity	78,000 acre-ft.	89,700 acre-ft.
Reservoir Drainage Area	34.0 sq. miles	70.3 sq. miles

Fortunately, neither the Cedar Springs Dam nor the Mojave Dam have experienced dam failure. For Apple Valley to be affected by flood waters due to dam failure, both of these dams would need to fail simultaneously or the failure of the Cedar Springs Dam would need to occur at a time when rising flood waters were already a problem at the Mojave Dam.



Failure of these dams during a catastrophic event, such as a severe earthquake, is considered to be an unlikely event. Both dams have performed well in past earthquakes due to the type and method of construction.

2. Drought and Water Shortage ranked as a low hazard but provided for discussion based on the recent drought that the state of California is in and the amount of rain that has been produced in the early months of 2017.

A drought is a period of drier-than-normal conditions that results in water-related problems. Precipitation (rain or snow) falls in uneven patterns across the country. When no rain or only a small amount of rain falls, soils can dry out and plants can die. If dry weather persists and water supply problems develop, the dry period can become a drought. Droughts differ from typical emergency events such as floods or forest fires, in that they occur slowly over a multiyear period.

California has faced numerous challenges in recent years, including a nearly decade-long drought on the Colorado River, snowpacks that are below normal, and court-mandated reductions in the amount of water available for delivery by the State Water Project. Drought impacts increase with the length of a drought, as carry-over supplies in reservoirs are depleted and water levels in groundwater basins decline. Climate change, population growth, and the increasing instability of the water supplies in the delta formed by the confluence of the Sacramento and San Joaquin rivers threaten to exacerbate the crisis. Drought will also be discussed in our required hazard of climate change.

Extreme Heat initially ranked as a medium hazard by the planning group but once we put it through the Risk Factor Worksheet it scored a 1.9 which would drop it to Low Risk. Temperatures that hover 10 degrees or more above the average high temperature for the region and last for several weeks are defined as extreme heat. Temperatures in Apple Valley often reach 10 degrees above average however they rarely last more than a few days. Heat will also be discussed in our required hazard of climate change.

**3.** Erosion initially ranked as a low to medium hazard by the planning team but once we put it through the Risk Factor Worksheet it scored a 1.4 which would drop it to Low Risk. Since the Town of Apple Valley is located in an area of extreme topographic relief between the valley and the surrounding mountains and is therefore subject to erosion, runoff, and sedimentation. Key factors affecting these processes include climate, topography, soil and rock types.

Natural erosion may be accelerated by human activities such as agricultural or land development, as well as grading that may involve altering natural drainage patterns. Grading and construction activities such as soil compaction, and cut and fill slopes also increase the potential for erosion, and sedimentation. The increase in impermeable surfaces associated with development may impact conditions downstream of development, increasing the potential for flooding and sedimentation.

The planning team viewed erosion as secondary to flooding and with limited history of erosion occurring in Apple Valley the planning team did not include it as a primary hazard.

4. High Winds initially ranked as a low to medium hazard by the planning team. Although high winds and gusts are common to Apple Valley, the planning team did not include it on the Risk Factor Worksheet because the disruption of services and spatial extent to our community is extremely minimal. When it has occurred the impacts are isolated with only infrequent reports of personal property damage due to property not being secured properly. If disruption of services occur, services are normally restored within a few hours.



High winds can result from thunderstorm inflow and outflow, or downburst winds when the storm cloud collapses, and can result from strong frontal systems, gradient winds (high or low pressure systems), or foehn winds, such as the Santa Ana's. High winds are speeds reaching 50 miles per hour or greater, either sustaining or gusting.



# 4.4 Flood Hazard Profile

Floods are the second most common and widespread of all natural disasters faced by the region and cities and towns like Apple Valley. Most communities in the United States have experienced some kind of flooding during or after spring rains, heavy thunderstorms, winter snow thaws, or summer thunderstorms.

A flood, as defined by FEMA's National Flood Insurance Program (NFIP) is: "A general and temporary condition of partial or complete inundation of two or more acres of normally dry land area or of two or more properties (at least one of which is the policyholder's property) from:



- Overflow of inland or tidal waters, or
- Unusual and rapid accumulation or runoff of surface waters from any source, or
- Mudflow, or
- Collapse or subsidence of land along the shore of a lake or similar body of water as a result of erosion or undermining caused by waves or currents of water exceeding anticipated cyclical levels."

Floods can be slow or fast rising but generally develop over a period of hours or days. Mitigation includes any activities that prevent an emergency, reduce the chance of an emergency happening, or lessen the damaging effects of unavoidable emergencies. Investing in mitigation measures now, such as: engaging in floodplain management activities, constructing barriers such as levees, and purchasing flood insurance will help reduce the amount of structural damage and financial loss from other types of property damage should a flood or flash flood occur.

The standard for flooding is the 1% annual chance flood, commonly called the 100-year flood, the benchmark used by the FEMA to establish a standard of flood control in communities throughout the country. The 1% annual chance flood is also referred to as the base flood.

The 1% annual chance flood is the flood that has a 1% chance of being equaled or exceeded in any given year and it could occur more than once in a relatively short period of time. By comparison, the 10% flood (10-year flood) means that there is a 10% chance for a flood of its size to occur in any given year.

While not considered a "high risk area", the Town does have areas that are considered "flood potential". The most crucial areas pertaining to flooding are the dry lake bed (consisting of limited residential) and Desert Knolls. Flooding is expected to occur within the general location of these risk areas, and not expected to threaten or endanger the safety or well being of the entire community. It is noted that flooding in the risk areas can occur rapidly depending on the heaviness and severity of rainfall and run-off. However, since the installation of dry wells in low-lying areas, severe flooding occurrences have become less frequent.

Since incorporation in 1988, the Emergency Operations Center has activated more often due to flooding than any other type disaster. The Town's emergency responders continue to rely on the National Weather Service for weather advisories, storm watch conditions, and storm warnings.



## 4.4.1 National Flood Insurance Program (NFIP)

The NFIP makes federally backed flood insurance available to homeowners, renters, and business owners in participating communities. As a participating member of the NFIP, Town of Apple Valley is dedicated to protecting more than 363 homes with policies currently in force. Like most communities participating in NFIP, FEMA has prepared a detailed Flood Insurance Study (FIS) for areas of San Bernardino County, including the Town of Apple Valley. The study presents water surface elevations for floods of various magnitudes, including the 1-percent annual chance of flood (the 100-year flood) and the 0.2-percent annual chance of flood (the 500-year flood). Base flood elevations and the boundaries of the 100 and 500-year floodplains are shown on FIRMs (Flood Insurance Rate Maps). More information on location and geographic extent of the FIRMs see Figure 4-2.

The Town of Apple Valley entered the regular phase of the NFIP on March 3, 1996. As a participant in the NFIP, the Town of Apple Valley is dedicated to regulating development in the FEMA regulated floodplain areas in accordance with NFIP criteria. Before a permit to build in a floodplain area is issued, Apple Valley ensures that two basic criteria are met:

- All new buildings and developments undergoing substantial improvements must, at a minimum, be elevated to protect against damage by the 100-year flood.
- New floodplain developments must not aggravate existing flood problems or increase damage to other properties.

Structures permitted or built in the County/City before the NFIP regulatory requirements were incorporated into the Town of Apple Valley ordinances (before the effective date of the Town of Apple Valley's FIRM) are called "pre-FIRM" structures. For Apple Valley, pre-FIRM structures are those permitted or built before March 3, 1996.

Extensive FEMA NFIP databases are used to track claims for every participating community including Apple Valley. NFIP insurance data provided by FEMA indicates that as of November 30, 2016 there were **363** policies in the Town of Apple Valley, resulting in **\$95,511,700** of insurance in force; this amounts to **\$229,603** in total premiums. Of the **363** policies, only **115** are for structures located within the 1% annual chance flood zones, while the remaining **248** policies are for structures located outside of the FEMA identified floodplain.

There have been **17** closed paid losses totaling **\$437,469**. Of the closed 17 paid losses there has been **1** substantial damage claims. Substantial damage means damage of any origin sustained by a structure whereby the cost of restoring the structure to it's before damaged condition would equal or exceed 50 percent of the market value of the structure before the damage occurred.

Based on this analysis of insurance coverage, the Town of Apple Valley has significant assets at risk to the 100-year flood. Currently, Town of Apple Valley contains **3** RL properties under their jurisdictional umbrella. The total dollar amount of claims paid to date by the NFIP is **\$437,471**. The Town of Apple Valley also contains **1** Severe Repetitive Loss structure.

The RL property that experienced flooding in the Town of Apple Valley was due to overbank flooding in localized areas. Every loss claim is seasonal in nature as all loss claims have been in December, January or February. Some mitigation on these properties have been conducted and the Town of Apple Valley is currently tracking mitigation actions through standardized forms as required by FEMA. Of the 1 repetitive loss properties, 1 has been mitigated.



### 4.4.2 Past Flood Occurrences

Historical Events: The following describes the significant historical events associated with this hazard:

**1.** January; 1/24/2017

A series of three consecutive rainstorms brought snow to local low mountains, swift water rescues, flooded roads and school closures. Close to .75 inches of rain fell between all three storms. A swift water rescue occurred in the Mojave River Bottom on the Victorville side. Public works had to close several streets due to flooding. Sandbags were offered to residents as needed.

Source: Town of Apple Valley records; Daily Press newspaper

2. February; 2/28/2014

A strong storm cell hit the high desert on February 28, 2014 causing several traffic accidents along highways and roadways. Isolated flooding occurred on roadways. Sandbags were provided to residents in need.

Source: Town of Apple Valley records; Daily Press newspaper

3. Series of Rainstorms; 1/22/10 (FEMA-1844-DR)

A series of severe rainstorms occurred in southern California on or about January 17, 2010 to February 6, 2010. A local declaration was issued by the Town Manager on January 21, 2010 (Resolution #2010-08). Governor Schwarzenegger proclaimed a State of Emergency for San Bernardino County on January 22, 2010, and President Bush declared a major for public assistance. The local Emergency Operations Center was activated to a level 1.

The series of rainstorms caused 0.43 inches of rainfall in Apple Valley over one 24-hour period. About 6,000 sandbags were issued throughout the week. A Sewer Lift Station suffered major damage to the facility, sewer pipes, and manhole. Other work throughout the community included:

- Debris removal
- Sandbagging and road closures
- Remove/replace asphalt and curbing
- Repair severe road edge erosion
- Base fill, grade, and recompact

Source: Town of Apple Valley records; Daily Press newspaper

Hazard: Flooding

Deaths: 0 Injuries: 0

Displaced People: unknown

**4.** Series of Rainstorms; 1/8/2005 (FEMA-1577-DR)



A series of severe rainstorms occurred in southern California on or about December 27, 2004 to January 11, 2005. A local declaration was issued by the Town Manager on January 21, 2005 (Resolution #2005-06), and ratified by the Town Council on January 25, 2005 (Resolution #2005-07). Governor Schwarzenegger proclaimed a State of Emergency for San Bernardino County on January 15, 2005, and President Bush declared a major disaster on February 4, 2005 for public assistance. The local Emergency Operations Center was not activated.

The series of rainstorms caused 0.43 inches of rainfall in Apple Valley over one 24-hour period. About 3,000 sandbags were issued throughout the week. The rainstorms caused the release of up to 5,500 CFS of water from Silverwood Lake reservoir over a 3-4 day period. At one point the water in the Mojave River measured at 6-feet, and caused minor damage to rear yard properties along the west side of Riverside Drive. Sewer Lift Station 3-A suffered major damage (approximately \$500,000) to the facility, sewer pipes, and manhole. Other work throughout the community included:

- Debris removal
- Sandbagging and road closures
- Remove/replace asphalt and curbing
- Repair severe road edge erosion
- Base fill, grade, and recompact

Source: Town of Apple Valley records; Daily Press newspaper

Hazard: Flooding

Deaths: 0 Injuries: 0

Displaced People: 0

### **5.** 7/11/1999 (NDAA 99-04; OES #99-04-010)

On or about 4:00 p.m. on July 11, 1999, local flooding due to heavy rains occurred at various locations throughout the community. Resolution #99-27 confirming existence of a local emergency was signed by the Mayor. The Emergency Operations Center was partially activated.

Flooding led to multiple road closures, including the major arterial of Highway 18 and Tao Road. Approximately 29 other areas of road damage were noted. Water and mud damage destroyed three apartment units forcing the evacuation of residents. Apple Valley Fire Protection District conducted numerous rescues from stranded motorists. Apple Valley Chamber of Commerce went door-to-door to businesses in the Desert Knolls area (hardest hit area) to assist as necessary with storm damage. Approximately 14 businesses suffered moderate damage, as well as 34 single family residences.

### Activities included:

- Sandbagging and road closures
- Remove/replace asphalt and curbing
- Repair severe road edge erosion
- Base fill, grade, and recompact



Source: Town of Apple Valley records; Daily Press newspaper

Hazard: Flash Flooding

Deaths: 0

Injuries: Unknown

Displaced People: Unknown

### **6.** El Nino Conditions; 2/23/1998 (FEMA-1203-DR; NDAA-OES #98-01-285)

On or about 10:00 p.m. on February 23, 1998, local flooding due to heavy rains occurred at various locations. Resolution #98-13 confirming existence of a local emergency was issued, and the Emergency Operations Center was activated.

A total of 2.87-inches of rain poured on the High Desert in a 24-hour period. It was thought to be the third wettest month in Apple Valley since 1938 as the rain total for the month was 5.03-inches! Major damage occurred to 6 businesses and 21 apartment units and minor damage to another 35 apartment units, for a total of \$8.9 million in damages.

#### Activities included:

- Sandbagging and road closures
- Debris removal; barricade placement
- Road shoulder erosion protection
- Repair to concrete casing for sewer line crossing at the wash
- Clean manholes and repair potholes
- Remove/replace asphalt

Source: Town of Apple Valley records, Daily Press Newspaper, Apple Valley News

Hazard: Flash Flooding

Deaths: 0 Injuries: 0

Displaced People: Unknown

#### **7.** 1/12/1993

On or about midnight on January 12, 1993, local flooding due to heavy rains occurred at various locations throughout the community. Resolution #93-05 confirming existence of a local emergency was signed by the Mayor.

The rainstorm dumped nearly 9-inches of rain in two days, with a constant rain lasting 11 days. The conditions worsened when there was a release of water from the Lake Silverwood reservoir.

### Activities included:

- Sandbagging and road closures
- Debris removal
- Rescue of two rafters in the Mojave River (AVFPD)



• Construction of embankment to redirect flow of the Mojave River (San Bernardino County Flood Control)

Source: Town of Apple Valley records and Daily Press Newspaper

Hazard: Flash Flooding

Deaths: 0

Injuries: Unknown

Displaced People: Unknown

### **8.** 12/7/1992

On or about 8:00 a.m. on December 7, 1992, local flooding due to heavy rains occurred at various locations throughout the community. Town of Apple Valley Resolution #92-80 confirming existence of a local emergency was signed by the Mayor. In fact, all four cities in the High Desert proclaimed a local emergency. A total of 2.4-inches of rain poured down in the High Desert in an 18-hour period. It was thought to be the most rain to drop in the High Desert in the past ten years.

#### Activities included:

- Evacuation of residents (6 apartment units)
- Sandbagging and road closures
- Debris removal

Source: Town of Apple Valley records; Daily Press Newspaper

Hazard: Flash Flooding

Deaths: 0 Injuries: 0

Displaced People: Unknown

### **9.** El Nino Conditions; 2/12/1992

On or about 7:30 p.m. on February 12, 1992, local flooding due to heavy rains occurred at various locations throughout the community. A resolution proclaiming existence of a local emergency was signed by the Assistant Director of Emergency Services and the Deputy Town Manager.

### Activities included:

- Sandbagging and road closures
- Debris removal
- Barricade placement and placement of cold mix asphalt into potholes
- Remove/replace asphalt, repaint stop bars/legends; replace striping
- Asphalt overlay and asphalt berms

Source: Town of Apple Valley records and Daily Press Newspaper

Hazard: Flash Flooding



Deaths: 0

Injuries: Unknown

Displaced People: Unknown



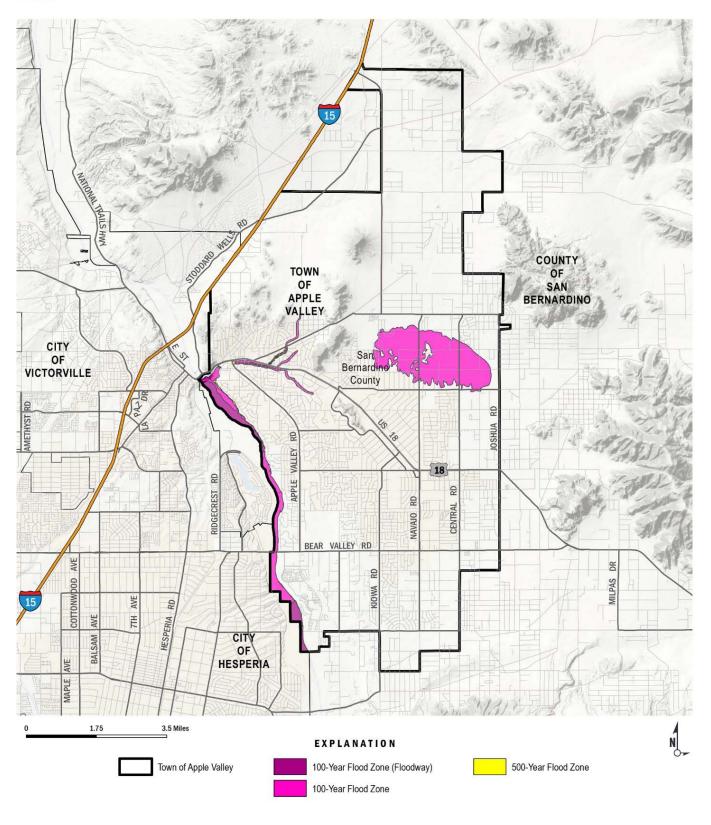


Figure 4-2: 100/500 Flood Zone Map



## 4.4.3 Location/ Geographic Extent

A majority of the flood risk within the Town of Apple Valley is specifically subject to inundation as a result of heavy rainfall and resulting stream and drainage canal overflows. The extent of flooding associated with a 1-percent annual probability of occurrence (the base flood or 100-year flood) is used as the regulatory boundary by many agencies, and helps identify the location and extent of flooding in areas across the Town of Apple Valley. This area is also referred to as the SFHA, and is a convenient tool for assessing vulnerability and risk in flood-prone communities.

Figure 4-2 shows 100-year and 500-year floodplain zones, which are estimated inundation areas based on a flood that has a 1-percent (100-year) and 2-percent (500-year) chance of occurring in any given year. Town of Apple Valley contains over 2,859 acres of identified flood hazard areas. Table 4-4 provides the total area for both the 100-year and 500-yr. flood hazard areas.

Table 4-4: Special Flood Hazard Area for Apple Valley

Flood Hazard Type	Sum of Acres	Sum of Square Miles
100-Year Flood	2,454	3.83
100-Year, Floodway	357	0.56
500-Year Flood	48	.07
500-Year, Protected by Levee	-	-
Total	2,859	4.47

## 4.4.4 Magnitude/ Severity

In urban areas like Apple Valley, flood problems are typically intensified as new homes and other structures are built. New streets, driveways, parking lots, and other paved areas decrease the amount of open land available to absorb rainfall and runoff, thus increasing the volume of water that must be carried away by waterways. However, in the absence of flood water conveyance systems, the Town's development code requires flood mitigation in the form of onsite detention, retention, and infiltration.

Unfortunately the Town does not have exact data or resources to obtain data on the strength of the flooding hazard such as flood depth grids, duration and speed of onset. However, what we can show using 2012 population data aggregated by census blocks, an estimate was made of the population exposed to the 100- and 500-year floodplain. To account for census blocks that were partially within the floodplain, a weighted average was employed to calculate the proportion of the population within the floodplain. The results of the population overlay are shown in Figure 4-18. More than 1400 residents live near or within the 100-year floodplain and approximately 1500 residents live within the 500-year floodplain.

### 4.4.4.1 Flash Flooding (From San Bernardino County Operational Area Plan)

Flash flooding tends to occur in the summer and early fall because of the monsoon rains and is typified by increased humidity and high summer temperatures.

The desert area contains many mountain ranges that are steep and experience summer thunder storms causing flash floods in many dry washes on the desert floor. The water collects in dry lake beds throughout the desert area. Environmental permit processing has delayed or prohibited work in the washes to provide flow lines to many bridges on county highways.



Many highways do not have bridges but convey water across the road with dip crossings. Flash flooding causes road and bridge wash outs and erosion of earthen channels and basins when they occur near these facilities. Cities and towns often experience street closures for several days due to sediment transport and road damage. Because of the sheet flow character of the desert, many private properties experience erosion and sediment deposits.

The urban valley also can experience flash flooding in its narrow canyons and within the many unimproved creeks and interim channels feeding the Santa Ana River. The valley floor in many areas is very flat so even minor rain events can produce flooding of roads and private property. In coordination with local jurisdictions, the County of San Bernardino Flood Control District has prepared Master Drainage plans for many cities and towns to provide a plan for reducing flooding due to minor storms. Maps can be found on the County's Department of Public Works website here:

### http://cms.sbcounty.gov/dpw/FloodControl/Planning/MPD.aspx

However, local resources are not sufficient to cover the cost of the construction of the drainage systems. The densely populated (75% of the county population) urban valley region contains the headwaters of the Santa Ana River. The San Gabriel and San Bernardino Mountains border the North side of the valley are steep reaching 5,000 feet with alluvial fans which are developed and densely populated.

## 4.4.5 Frequency/ Probability of Future Occurrences

The FIRM maps not only identify the flood hazard zones for insurance and floodplain management purposes, but also provide a statement of probability of future occurrence.

A 500-year flood has a 0.2-percent chance of occurring in any given year; a 100-year flood has a 1-percent chance, a 50-year flood has a 2-percent chance, and a 10-year flood has a 10-percent chance of occurrence. Although the recurrence interval represents the long-term average period between floods of specific magnitude, significant floods could occur at shorter intervals or even within the same year. The FIRM maps typically identify components of the 500-year and 100-year floodplains.



# 4.5 Wildfire Hazard Profile

As defined in the California Fire Protection (CAL FIRE) 2010 Strategic Fire Plan, a wildfire event is an unwanted wildland fire including unauthorized human-caused fires, escaped wildfire use events, escaped prescribed wildfire projects, and all other wildfires.

## 4.5.1 Regulatory Environment

Wildfire regulatory requirements are mandated by the State of California and the Town of Apple Valley.



### 4.5.1.1 State

Wildfire State Responsibility Area (SRA) Fire Safe Regulations outline basic wildland fire protection standards for local jurisdictions. SRA Fire Safe Regulations (if policed) can decrease the risk of wildfire events in the wildland interface. SRA Fire Safe Regulations do not supersede local regulations, which equal or exceed minimum state regulations. The State statute for wildfire protection is Public Resources Code, Section 4290. Requirements in the code include information on the following (CA Fire Alliance):

- 1. Road Standards for Fire Equipment Access
- 2. Standards for Signs Identifying Streets, Roads and Buildings
- 3. Minimum Private Water Supply Reserves for Emergency Fire Use
- 4. Fuel Breaks and Greenbelts

### 4.5.1.2 Local

The Apple Valley Fire Protection District provides fire protection services to the Town of Apple Valley and the vicinity. It is an independent District whose western boundary is the Mojave River, and extends east as far as the dry lakes toward Lucerne Valley. It serves the Town and unincorporated areas of San Bernardino County, with a total service area of over 206 square miles. District staff includes paid, professional personnel and support staff.

The Fire Protection District maintains a mutual aid agreement with Victorville, San Bernardino County Fire Department, and the Bureau of Land Management. This agreement allows for fire departments within the region to actively support one another regardless of geographic or General Plan V-41jurisdictional boundaries. A joint dispatch center serving the mutual aid agencies is located in Victorville. There are currently a total of 43 paid staff in the Fire Protection District.

### 4.5.2 Past Occurrences

Wildfire events are of major concern to the Town of Apple Valley. Cal FIRE maintains a database of wildfire perimeters. Table 4-5 gives the dates and fire names of the historical wildfires that have burned within or near Town of Apple Valley limits. In the past five years there have been six significant wildland fires in or near to the Town of Apple Valley. These fires are listed in Table 4-5, and several of the more damaging fires are discussed below.



Table 4-5: Wildfire Occurrences 2011-2016

Year	Fire Name	Acres
6/1/2011	Roundup	144
6/9/2011	Bowen	295
7/3/2011	Deep	119
3/31/2015	River Bottom	185
8/7/2016	Pilot	8,110
8/16/2016	Blue Cut	36,274
•	<b>Total</b>	45,127

Source: Cal Fire

**River Bottom Fire**: On March 31, 2015 a fire erupted within Mojave Narrows Regional Park and quickly spread towards homes in Apple Valley off Riverside Drive. A few outbuildings and vehicles were lost but no homes. The fire was contained by the next day. American Red Cross opened a shelter for those evacuated at Sitting Bull Academy.

**Pilot Fire:** The Pilot Fire started at about 12:10 pm on Sunday August 7, 2016 near the Miller Canyon OHV area off of Highway 138. The Pilot Fire burned 8110 acres and was declared controlled on August 16, 2016 as a result of significant rainfall. AVUSD was closed for a few days due to air quality.

**Blue Cut:** The Blue Cut Fire started on August 16, 2016 at 10:36 AM in the Cajon Pass along Old Cajon Blvd. north of Kenwood Avenue west of Interstate 15. The fire quickly spotted across Cajon Creek and grew into a large wildland fire. During the course of the fire fight, railroad lines, local roads, highway 138 and Interstate 15 were closed along with a large evacuation area that included Lytle Creek, Wrightwood, Summit Valley, Baldy Mesa, Phelan and Oak Hills.

At the peak of the battle to control this blaze there were 2,684 personnel actively involved in the fight to contain the Blue Cut Fire. These personnel have come from all over the nation to help with this firefight. The Blue Cut Fire burned 36,274 acres, destroying an estimated 105 single family residences and 216 outbuildings. In addition, 3 single family residences and 5 other structures were damaged. Apple Valley took in over 480 small animals due to the Blue Cut fire. The Town had nearly \$65,000 in reimbursable expenses related to small animal sheltering.

## 4.5.3 Location/Geographic Extent

Wildfires present a significant threat in the unincorporated area of Apple Valley, particularly in the summer months when temperatures are high and precipitation is rare. The period between June and September is typically considered "fire season".

The area known as the Marianas in the southern foothill area of Apple Valley is a fire hazard area due to the abundance of brush and mountainous terrain, which makes it difficult to gain access to fight fire. This area is primarily in the unincorporated region of Apple Valley with homes scattered throughout the vegetation.

The Mojave Riverbed is the second significant threat of wildland fire in the Apple Valley area. Because of its significant slope to the bottom of the riverbed and the soft soil, it is difficult to gain access to this area to fight fire. The Mojave River is the Town's western boundary with residential properties along Riverside Drive. Schools are located on the southernmost and northernmost ends of the natural extension of Riverside Drive.



## 4.5.4 Magnitude/Severity

The magnitude and severity of a wildfire event is measured by calculating the number of acres burned in a specific wildfire event. CAL FIRE adopted Fire Hazard Severity Zone maps for LRA in June 2008. The Fire Severity Zones are identified as Very High, High, and Moderate fire hazard severity throughout the County and are mapped for Apple Valley in Figure 4-3. According to LRA Apple Valley has nothing higher than moderate fire hazard severity.

Fire Severity Zones are used in determining additional protective measures required when building new structures or remodeling older structures within the particular zone. Additional measures must be taken on the property around a structure in the higher ranked fire Severity Zones.

Fire hazard mapping is a way to measure the physical fire behavior to predict the damage a fire is likely to cause. Fire hazard measurement includes vegetative fuels, probability of speed at which a wildfire moves the amount of heat the fire produces, and most importantly, the burning fire brands that the fire sends ahead of the flaming front.

The model used to develop the information in accounts for topography, especially the steepness of the slopes (fires burn faster as they burn up-slope.). Weather (temperature, humidity, and wind) also has a significant influence on fire behavior. The areas depicted as moderate and high in are of particular concern and potential fire risk in these are constantly increasing as human development, and the wildland urban interface areas expand.

## 4.5.5 Frequency/Probability of Future Occurrences

In San Bernardino County, wildfire season commences in late Spring when temperatures begin to rise, humidity is low, and drier conditions persist. The season continues into the Fall, when the County experiences high velocity, very dry winds coming out of the desert. A statewide drought beginning in 2011 has caused the state to be the driest it's been since record keeping began back in 1895 (California, 2016). This has caused extremely dry conditions in unincorporated areas of the County creating plentiful fuel sources for wildfires.

USGS LANDFIRE (Landscape Fire and Resource Management Planning Tools), is a shared program between the wildland fire management programs of the U.S. Department of Agriculture Forest Service and U.S. Department of the Interior, providing landscape scale geo-spatial products to support cross-boundary planning, management, and operations. Historical fire regimes, intervals, and vegetation conditions are mapped using the Vegetation Dynamics Development Tool (VDDT). This USGS data supports fire and landscape management planning goals in the National Cohesive Wildland Fire Management Strategy, the Federal Wildland Fire Management Policy, and the Healthy Forests Restoration Act.



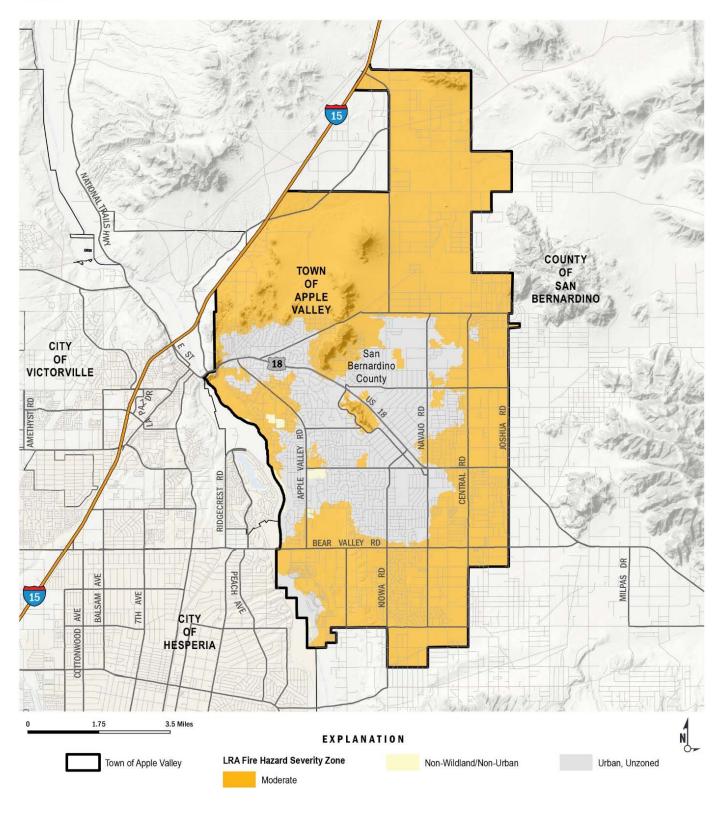


Figure 4-3: Wildfire Hazard Severity Zones



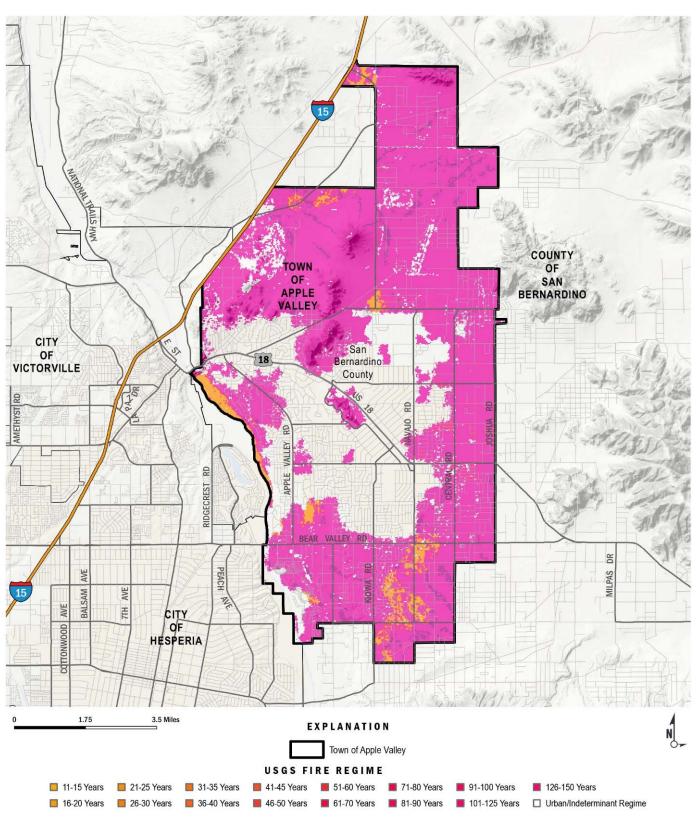


Figure 4-4: Wildfire Return Interval Map



As part of the USGS Landfire data sets, the Mean Fire Return Interval (MFRI) layer quantifies the average period between fires under the presumed historical fire regime. MFRI is intended to describe one component of historical fire regime characteristics in the context of the broader historical time period represented by the Landfire Biophysical Settings (BPS) layer and BPS Model documentation.

MFRI is derived from the vegetation and disturbance dynamics model VDDT (Vegetation Dynamics Development Tool) (LF\_1.0.0 CONUS only used the vegetation and disturbance dynamics model LANDSUM). This layer is created by linking the BpS Group attribute in the BpS layer with the Refresh Model Tracker (RMT) data and assigning the MFRI attribute. This geospatial product should display a reasonable approximation of MFRI, as documented in the RMT. See Figure 4-4 for predicted fire return interval for the jurisdictional area.

For more information on the USGS wildfire mapping tools visit: <a href="http://www.landfire.gov/fireregime.php">http://www.landfire.gov/fireregime.php</a>



# 4.6 Earthquake/Geologic Hazard Profile

An earthquake is both the sudden slip on an active fault and the resulting shaking and radiated seismic energy caused by the slip (USGS, 2016). The majority of major active faults in the Apple Valley area are strike-slip faults. For this type of fault, during an earthquake event, one side of a fault line slides past the other. The rupture from this type of fault extends almost vertically into the ground.



Earthquakes are a significant concern to Apple Valley. The area around Apple Valley is seismically active since it is situated on the boundary between two tectonic plates. Describe seismic activity and faults for the region. Earthquakes can cause serious structural damage to

buildings, overlying aqueducts, transportation facilities, utilities, and can lead to loss of life. In addition, earthquakes can cause collateral emergencies including dam and levee failures, fires, and landslides. Seismic shaking is by far the single greatest cause of damage from an earthquake in Apple Valley, followed by liquefaction.

Liquefaction occurs when loosely packed sandy or silty materials saturated with water are shaken hard enough to lose strength and stiffness. Liquefied soils behave like a liquid and are responsible for tremendous damage in an earthquake. For example, it can cause buildings to collapse, pipes to leak, and roads to buckle.

## 4.6.1 Regulatory Environment

Numerous building and zoning codes exist at a state and local level to decrease the impact of an earthquake event and resulting liquefaction on residents and infrastructure. Building and zoning codes include the Alquist-Priolo Earthquake Fault Zoning Act of 1972, Seismic Hazards Mapping Act of 1990, 2013 California Standards Building Code (CSBC), and Town of Apple Valley's General Plan. To protect lives and infrastructure in the Town of Apple Valley, the following building and zoning codes are used.

#### 4.6.1.1 State

The 1971 San Fernando Earthquake resulted in the destruction of numerous structures built across its path. This led to passage of the Alquist-Priolo Earthquake Fault Zoning Act. This Act prohibits the construction of buildings for human occupancy across active faults in the State of California. Similarly, extensive damage caused by ground failures during the 1989 Loma Prieta Earthquake focused attention on decreasing the impacts of landslides and liquefaction. This led to the creation of the Seismic Hazards Mapping Act. This Act increases construction standards at locations where ground failures are probable during earthquakes. Active faults in San Bernardino County have been included under the Alquist-Priolo Geologic Hazards Zones Act and Seismic Hazards Mapping Act.

### 4.6.1.2 Local

The 2013 California Building Standards Code (also known as Title 24) became effective for the County on January 1<sup>st</sup>, 2014. Title 24 includes CBC Section 3417: Earthquake Evaluation and Design for Retrofit of Existing Buildings which can be viewed at <a href="http://www.documents.dgs.ca.gov/bsc/2015TriCycle/Pre-Cycle-2015/CBC-CEBC/BSC-0X-15-ET-Pt10-Agenda-4d.pdf">http://www.documents.dgs.ca.gov/bsc/2015TriCycle/Pre-Cycle-2015/CBC-CEBC/BSC-0X-15-ET-Pt10-Agenda-4d.pdf</a>.

The 2013 CSBC is based on the International Building Codes (IBC), which is widely used throughout the United States. CSBC was modified for California's conditions to include more detailed and stringent building requirements. The Town of Apple Valley, Building and Safety Department utilizes the 2013 CSBC to regulate the infrastructure in the Town of Apple Valley.



This includes unreinforced masonry (URM) buildings. For new buildings, Town of Apple Valley includes earthquake safety provisions, with enhancements for essential services buildings, hospitals, and public schools.

### 4.6.1.3 General Plan Geologic Hazard Reduction Policies

The Town of Apple Valley's General Plan includes the following policies for lowering the impacts of earthquakes on infrastructure:

- The Town shall begin and maintain an information database including maps and other information that describe and illustrate seismic and other geotechnical hazards that occur within and in proximity to the Town boundaries.
- In areas identified as being susceptible to slope instability, development shall be avoided unless adequately engineered to eliminate geotechnical hazards.
- The Town shall require that future development avoid disturbing unique rock outcroppings within the Town boundary and Sphere of Influence.
- The Town shall actively support and participate in local and regional efforts at groundwater conservation and recharge, in order to minimize the potential impacts of subsidence due to extraction of groundwater.
- In areas identified as being susceptible to rockfall, landslide, liquefaction and/or other associated hazards as depicted in the General Plan EIR, development shall be required to prepare detailed technical analysis, which shall include mitigation measures intended to reduce potential hazards below levels of significance.
- Development in areas susceptible to collapsible or expansive soils as shown in soils mapping in the General Plan EIR shall be required to conduct soil sampling and laboratory testing and to implement mitigation measures that reduce potential hazards below levels of significance.
- The Town shall coordinate and cooperate with public and quasi-public agencies to ensure that major utility systems and roadways have continued functionality in the event of a major earthquake.
- To minimize the potential for localized collapse of soils, new septic tank leach fields, seepage pits, drainage facilities, and heavily irrigated areas shall be located away from structural foundations and supports.

### 4.6.2 Past Occurrences

The HMP Planning Team noted the following regional and local events for the seismic activity in Apple Valley. Table 4-6 shows earthquakes greater than Magnitude 4.0 that have been felt within or near Apple Valley area in the last five years.

Table 4-6: Earthquakes: 2011-2016 San Bernardino County

Date	Name
1/15/2014	Fontana 4.4
7/5/2014	Running Springs 4.6
6/11/2014	Barstow 4.0
7/25/2015	Fontana 4.2
9/16/15	Big Bear Lake 4.0
12/30/2015	Muscoy 4.4
1/6/2016	Banning 4.4
2/20/2016	Lucerne Valley 4.3



There are hundreds more small (M<4.0) earthquakes that have occurred within San Bernardino County during this same time frame. Those with a magnitude of below 4.0 are not listed.

## 4.6.3 Location/Geographic Extent

Historical and geological records show that Southern California has a long history of seismic events. The risk of seismic hazards to residents of Apple Valley is based on the approximate location of earthquake faults within and outside the region. This map includes Alquist-Priolo Geologic Hazards Zones Act created under the Seismic Hazards Mapping Act and the USGS Quaternary Fault and Fold Database of the United States. The USGS database contains information on faults and associated folds in California that are believed to be sources of M>6 earthquakes during the Quaternary (the past 2.6 million years).

Figure 4-5 shows fault zones nearest to Apple Valley. Per the California Department of Conservation's Earthquake Fault Zone Maps, Apple Valley is near the following active fault zones or regulatory fault zones managed by the Department of Conservation. Some of these fault lines along with probability of occurrence are shown in Figure 4-7.

### 4.6.3.1 North Frontal Fault

The North Frontal fault is closest to and therefore has the potential to generate the strongest seismic shaking in the area. The North Frontal fault is a partially blind reverse fault zone comprised of several fault splays; it trends south along the eastern flank of the San Bernardino Mountains, and has a combined total length of approximately 40 miles. Several of the fault splays interact with other faults that traverse the region. The most significant fault with which the North Frontal relates is the Helendale fault, which offsets and divides the North Frontal into two main segments, referred to as the East and West segments. The West segment is approximately 22 miles long, and is less than 0.5 miles from Apple Valley at the closest point.

The North Frontal fault is considered an active fault, based on its having moved within the last 10,000 years. However, it has not been studied in detail, and while it is has been attributed a slip rate of approximately 0.5 mm per year, the parameters of this fault are not well understood. It is thought that movement on this fault causes an average uplift rate of the San Bernardino Mountains of about 1 mm per year. The West segment of the North Frontal fault zone is considered capable of generating a maximum magnitude 7.2 earthquake, based on its length. Such an earthquake on this fault would generate peak ground accelerations in the planning area of between about 1.1g and 0.4g, which converts to Modified Mercalli intensities as high as XI. Based on rupture of the East segment of the North Frontal fault zone in a 6.7 earthquake, ground shaking of about 0.26g to 0.14g would be felt in the planning area. This converts to Modified Mercalli intensities in the IX to VIII range.

### 4.6.3.2 Helendale Fault

There are several right-lateral strike-slip faults within what is known as the Eastern California Shear Zone, of which the Helendale fault is the westernmost. Approximately 9 to 23% of the total movement along the North American/Pacific plate boundary motion occurs along this zone. The Helendale fault itself is 56 miles long, but it also seems to form a continuous fault with the South Lockhart fault to the north. The southern end of the Helendale fault apparently offsets the North Frontal fault, as discussed above, forming the East and West segments. The Helendale fault extends to the northeast of the planning area, outside of Apple Valley's northeastern corporate limits and within the Sphere of Influence. The Helendale fault has an annual slip rate calculated at 0.8 mm/year; it has a recurrence interval for large surface-rupturing events of 3,000 to 5,000 years. Based on currently available data, the California Geological Survey estimates that a



maximum earthquake of magnitude 7.3 along the combined Helendale-South Lockhart faults would generate horizontal peak ground accelerations in Apple Valley of between 0.75g and 0.3g, with Modified Mercalli Intensities of between XI and IX.

### 4.6.3.3 San Andreas Fault

Southern California is probably best known for the San Andreas Fault, a 400-mile long fault running from the Mexican border to a point offshore, west of San Francisco. Geologic studies show that over the past 1,400 to 1,500 years, large earthquakes have occurred at about 130-year intervals on the southern San Andreas fault.

The San Andreas Fault zone is located approximately 23 miles southwest of Apple Valley. The longest fault in the State of California, it extends approximately 750 miles from Cape Mendocino in northern California to the Salton Sea in southern California. The San Andreas, a right-lateral transform fault, is regarded as a "Master Fault" that controls the seismic hazard for central and southern California. The magnitude 8.0 Fort Tejon earthquake, which occurred in 1857, is the last major earthquake to have occurred on the southern San Andreas. As previously discussed, at least one other fault occurs closer to Apple Valley and has the potential to cause stronger ground

shaking, and therefore more damage, than the San Andreas Fault. Nonetheless, the San Andreas Fault is considered to have a high probability of causing an earthquake in the near future and should therefore be considered in all seismic hazard assessment studies in southern California given its.

The Fort Tejon earthquake in 1857 ruptured the Cholame, Carrizo, and Mojave segments of the San Andreas fault, and displacements occurred along of as much as 27 feet of the rupture zone. It is estimated that peak ground accelerations in Apple Valley as a result of the 1857 earthquake may have been as high as 0.38g. Another similar earthquake that ruptured the entire southern San Andreas Fault, with its epicenter along the section of fault closest to Apple Valley, could generate even higher peak ground accelerations in Apple Valley, estimated at between 0.48g and 0.25g.

### 4.6.3.4 Lenwood – Lockhart – Old Woman Springs Faults

Another of the Eastern California Shear Zone faults is the Lenwood fault, a right-lateral strike slip fault approximately 47 miles long. It has a slip rate of about 0.8 mm/year. Based on trenching studies, this fault has ruptured at least three times and these ruptures have occurred as recently as approximately 200 to 400 years ago. Other ruptures are estimated as occurring between 5,000 and 6,000 years ago, and 8,300 years ago. Therefore a recurrence between major surface ruptures is estimated at between 4,000 to 5,000 years. Prior to the 1992 Landers earthquake the yearly slip rate on this fault had been recorded but not verified.

The Lockhart fault is approximately 44 miles long and is north of the Lenwood fault. The North Lockhart fault, a segment that evidences no activity within the last 11,000 years, is approximately 6 miles. The Lockhart fault is estimated to have an interval of between 3,000 and 5,000 years for major surface-rupture.

The Old Woman Springs segment is about 6 miles long and is the main trace in a complex fault system where the Eastern segment of the North Frontal Fault Zone and the Lenwood fault intersect. It is considered an active fault.

The Lenwood and Lockhart faults essentially form a continuous, 90-miles long system. While there is no evidence that both of these faults have ruptured together in the past, such an event may be possible, as evidenced by rupture of five separate fault segments during the Landers earthquake. The technical background study assumes a scenario wherein the Lenwood



and Lockhart faults, together with the Old Woman Springs fault, rupture together in a magnitude 7.5 maximum earthquake. Such an event would generate peak ground accelerations in Apple Valley of about 0.42g to 0.19g, with Modified Mercalli Intensities in the IX to VIII range. A smaller magnitude event involving rupture along only one of these faults ruptures would cause lesser ground motions in Apple Valley than those reported above.

### 4.6.3.5 Cleghorn Fault

The Cleghorn fault, also known as the Silverwood Lake fault due to its extension across the lake, is approximately 19-miles long. Studies suggest that the fault zone has had about 650 feet of motion in the last 50,000 to 100,000 years, which results in a slip rate of 2 to 4 mm/year. A magnitude 6.5 earthquake on this fault is considered capable of generating horizontal peak ground accelerations in the Apple Valley area of between about 0.33g and 0.11g, with Modified Mercalli Intensities in the IX to VII range.

### 4.6.3.6 Cucamonga Fault

The Cucamonga fault zone is approximately 16-miles long. As one element of the Transverse Ranges family of thrust faults, it runs along the southern front of the San Gabriel Mountains from San Antonio Canyon eastward to the Lytle Creek area. It has a slip rate of between approximately 5.0 and 2.0 mm/year with an estimated average recurrence interval of 625 years. The Cucamonga fault is thought capable of generating a maximum magnitude 6.9 earthquake, based on length, and such a scenario would result in peak horizontal ground acceleration in the Apple Valley area of between about 0.28g and 0.15g, with Modified Mercalli intensities in the IX to VIII range.

### 4.6.3.7 Landers (or Kickapoo) Fault

The group of faults that ruptured during the 1992 Landers earthquake, including the Homestead Valley, Kickapoo, and Johnson Valley faults, and segments of the Burnt Mountain and Eureka Peak faults, are known as the Landers fault. The Landers fault now refers to the Kickapoo fault. These faults are part of the Eastern Mojave Shear Zone and were discovered after they ruptured the surface during the 1992 Landers earthquake. It is estimated that intervals between major ruptures is in the thousands of years, The 1992 earthquake resulted in substantial lateral displacement along some of these faults, for instance nearly 9.5 feet in the case of the Kickapoo fault. Individually, these faults could rupture in smaller earthquakes. Their combined lengths allowed for the magnitude 7.3 earthquake that shook southern California on June 28, 1992.

Ground shaking in the Apple Valley area due to a Landers-type earthquake on these faults would cause horizontal ground accelerations of between 0.27g and 0.14g, with Modified Mercalli intensities in the IX to VIII range.

### 4.6.3.8 Sierra Madre Fault

The Sierra Madre fault zone or complex is approximately 47 miles long and extends along the base of the San Gabriel Mountains from the San Fernando Valley to San Antonio Canyon; from there it continues southeastward as the Cucamonga fault. The estimated slip rate of the Sierra Madre fault is estimated to be approximately 0.6 mm/year with a recurrence interval of about 8,000 years. Recent studies suggest that the last rupture event on the eastern segments of the fault occurred about 8,000 years ago, therefore, the Sierra Madre fault may be near the end of its cycle, and therefore it has potential generate an earthquake in the not too distant future. The Sierra Madre fault is estimated to be capable of producing a magnitude 7.2 earthquake, resulting in peak horizontal ground accelerations in Apple Valley of between about 0.21g and 0.14g.



### 4.6.3.9 Gravel Hills - Harper Lake Fault

This fault zone is between 31 and 44 miles long, depending on how many fault segments are included and is considered active. The estimated annual slip rate on this fault zone is 0.9 mm/year; the recurrence interval between earthquakes is about 3,500 years. The combined fault segments are estimated to be capable of generating 7.1 magnitude earthquake, which would generate peak horizontal ground accelerations in the Apple Valley area of between 0.20g and 0.11g, with Modified Mercalli intensities in the VIII to VII range.



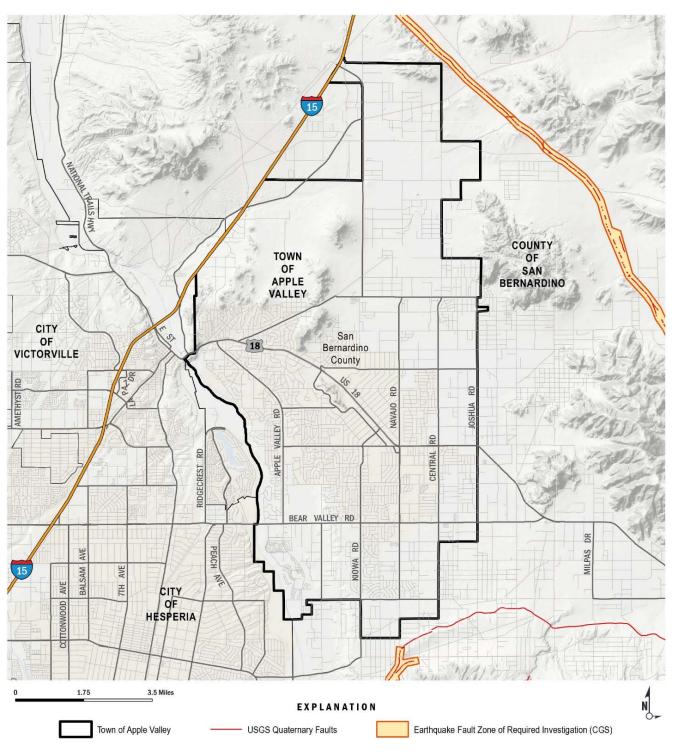


Figure 4-5: Active Fault Map

Source: Department of Conservation & USGS



# 4.6.4 Magnitude/Severity

Classification of seismic events is based on their magnitude and intensity. The intensity of ground shaking is determined by several factors, such as the earthquake's magnitude, the distance from the epicenter, and the geologic composition of local soils and rocks. Seismic intensity is most commonly measured by the Modified Mercalli Intensity (MMI) scale, which includes twelve levels of damage. The MMI is derived from actual observations of damage to structures and human reactions to earthquakes. Based on this scale, an earthquake tremor at Level I earthquake tremor is generally not felt and is considered unlikely to result in damage, whereas a Level XII earthquake results in total destruction. Earthquake intensities may result in damage such as partial or complete collapse of masonry structures, severe damage to complete destruction of underground pipelines, rock and landslides, and massive damage or destruction of bridges, overpasses and other improvements.

Figure 4-6 shows MMI classes for Apple Valley based on the Great Shakeout Scenario of a magnitude 7.8 earthquake along the southern San Andreas Fault.

Earthquake magnitude is measured by the Richter Scale on a continuum of one to nine, with each level-of-magnitude increase representing a tenfold increase in the amplitude of the waves on a seismogram. The most notable historic earthquake in the Apple Valley region was the Landers earthquake of 1992, which had a magnitude of 7.3 on the Richter Scale. The Landers earthquake, so named for its epicenter near the small desert community of Landers, also ruptured five other separate faults.

The largest earthquake likely to occur on a fault or fault segment within a specified period of time is considered the Maximum Probable Earthquake (MPE). The MPE is useful during emergency and engineering planning. It provides a means to assess the potential seismic risk within a region, is referenced to establish safe construction and design parameters, and facilitates the preparation of policies and programs that are responsive to the potential impacts of an earthquake.

Defined as the largest earthquake a fault is estimated to be capable of generating, the Maximum Credible Earthquake (MCE) also provides a useful gauge for emergency and engineering planning efforts. In the Apple Valley area, the North Frontal fault (West) is expected to generate a magnitude 7.2 earthquake with a Peak Ground Acceleration (PGA) ranging from 1.13g to 0.38g, which is equivalent to a Level XI to X on the Modified Mercalli Intensity Scale (MMI). Table 4-7 shows a list of faults that could generate significant impacts within Apple Valley and the surrounding area.



**Table 4-7: Seismic Intensities** 

Table IV-1
Estimated Horizontal Peak Ground Accelerations and
Seismic Intensities in the Apple Valley Area

Seismic Intensities in the Apple Valley Area						
Fault Name	Distance to Apple Valley (km)	Distance to Apple Valley (mi)	Magnitude of M <sub>max</sub> *	PGA (g) from M <sub>max</sub>	MMI from M <sub>max</sub>	
North Frontal Fault (West)	<0.5 – 16.2	0.5 - 26.1	7.2	1.13 - 0.38	XI - X	
Helendale – South Lockhart	<0.5 – 13.9	0.5 - 22.4	7.3	0.75 - 0.33	XI - IX	
San Andreas (Whole Southern)	14.4 - 31.4	23.1 - 50.6	8.0	0.48 - 0.25	X - IX	
Lenwood – Lockhart – Old Woman Springs	12.1 - 28.7	19.4 – 46.2	7.5	0.42 - 0.19	IX - VIII	
San Andreas (San Bernardino – Coachella)	14.4 – 31.4	23.1 – 50.6	7.7	0.41 - 0.20	X - VIII	
San Andreas (1857 Rupture or Cholame – Mojave)	16.9 – 33.2	27.2 – 53.5	7.8	0.38 - 0.20	IX - VIII	
San Andreas (San Bernardino)	14.4 - 31.4	23.1 - 50.6	7.5	0.36 - 0.17	IX – VIII	
Cleghorn	8.1 - 24.4	13.1 - 39.2	6.5	0.33 - 0.11	IX - VII	
San Andreas (Mojave)	16.9 - 32.2	27.2 - 53.5	7.4	0.30 - 0.15	IX - VIII	
Cucamonga	18 - 34.4	29 - 55.3	6.9	0.28 - 0.15	IX - VIII	
Landers	17.3 – 34.5	27.9 – 55.6	7.3	0.27 - 0.14	IX - VIII	
North Frontal (East)	17.3 - 32.2	27.9 - 51.9	6.7	0.26 - 0.14	IX – VIII	
Sierra Madre	29.6 - 45.1	47.7 – 72.6	7.2	0.21 - 0.14	VIII	
Gravel Hills – Harper Lake	20.8 - 37.5	33.5 - 60.3	7.1	0.20 - 0.11	VIII - VII	
Calico – Hidalgo	29.1 - 43.6	43.1 - 70.2	7.3	0.18 - 0.11	VIII - VII	
San Jacinto (San Bernardino)	18.6 - 35.7	29.9 - 57.4	6.7	0.17 - 0.09	VIII - VII	
Johnson Valley (Northern)	19.9 - 32.4	32 - 52.1	6.7	0.16 - 0.10	VIII – VII	
Puente Hills Blind Thrust	42.7 - 58.9	68.7 - 94.8	7.1	0.14 - 0.10	VIII - VII	
Blackwater	30 - 45.2	46.8 - 72.8	7.1	0.14 - 0.09	VIII - VII	
San Jacinto (San Jacinto Valley)	26.2 - 42.8	42.2 - 68.8	6.9	0.14 - 0.09	VIII - VII	
Pinto Mountain	31.5 - 48.8	50.7 - 78.5	7.2	0.14- 0.09	VIII - VII	
Pisgah – Bullion Mtn. – Mesquite Lake	35.5 – 51.4	57.1 - 82.7	7.3	0.13 - 0.09	VIII - VII	
Emerson South - Copper Mtn.	29 - 40.6	46.7 - 65.3	7.0	0.13 - 0.09	VIII - VII	

Abbreviations: mi - miles; km - kilometer;  $M_{max} - maximum$  magnitude earthquake; PGA - peak ground acceleration as a percentage of "g", which is the acceleration of gravity; MMI - Modified Mercalli Intensity.

Source: Technical Background Report to the Safety Element for the Town of Apple Valley, prepared by Earth Consultants International, 2007.

Potential adverse effects from earthquakes may be substantial and range from property damage, to the loss of public services and facilities, to loss of life. Apple Valley and the surrounding area are most susceptible to severe impacts associated with strong ground shaking.

Strong ground shaking can cause other geologic hazards, including landslides, ground lurching, structural damage or destruction, and liquefaction, which can further disrupt affected areas through fire, the interruption of essential services or damage to facilities and infrastructure, such as water, sewer, gas, electric, transportation, communications, drainage, as well as release of hazardous materials. Dam or water tank failure brought about by seismic activity can result in flood inundation.



There are no faults mapped by the State of California within the Town's corporate limits or within either of the proposed annexation areas; however two faults occur within portions of the Town's Sphere of Influence (Figure 4-6).



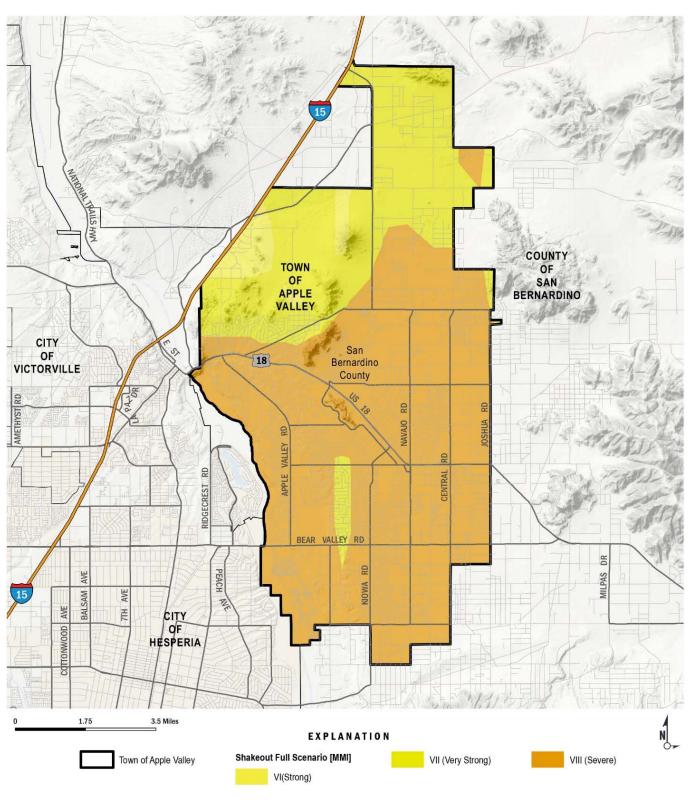


Figure 4-6: Great Shakeout Scenario MMI Classes



## 4.6.5 Frequency / Probability of Future Occurrences

While earthquakes occur less frequently than other primary natural hazard events, they have accounted for the greatest combined losses (deaths, injuries, and damage costs) in disasters since 1950 in California and have the greatest catastrophic disaster potential (Cal EMA, 2010).

The USGS estimates that the probability of an earthquake occurring over the next 30 Years in the Southern California with a magnitude of 6.7 or greater is 93 percent. Table 4-8 from the USGS lists Average time between earthquakes in the Southern California region together with the likelihood of having one or more such earthquakes in the next 30 years (starting from 2014). "Readiness" indicates the factor by which likelihoods are currently elevated, or lower, because of the length of time since the most recent large earthquakes. The values from the USGS include aftershocks. It is important to note that actual repeat times will exhibit a high degree of variability, and will almost never exactly equal the average listed in the table.

**Table 4-8: Southern California Region Earthquake Probability** 

Magnitude (greater than or equal to)	Average repeat time (years) 30-year likelihood of one or more events		Readiness
5	.7	100%	1.0
6	2.3	100%	1.0
6.7	12	93%	1.0
7	25	75%	1.1
7.5	87	36%	1.2
8	522	7%	1.3

Source: USGS UCERF3: A New Earthquake Forecast for California's Complex Fault System FS 2015-3309

Uniform California Earthquake Forecasts (UCERF) estimated the likelihood that California will experience a magnitude 8 or larger earthquake in the next 30 years has increased from about 4.7% in 2007 (UCERF2 ¹) to about 7.0% for the thirty-year duration starting in 2014 (UCERF3 ²). Several of the major Southern California faults have a high probability of experiencing a Magnitude 6.7 or greater earthquake within the next 30 years (Figure 4-7); 59% probability of a M6.7 or greater on the Southern San Andreas Fault, 31% probability on the San Jacinto Fault, and 11% probability on the Elsinore Fault. These probabilities were determined by the USGS and CGS in a 2008 study (2007 Working Group on California

<sup>&</sup>lt;sup>1</sup> USERF2 = 2008 California Earthquake Probabilities. In April 2008, scientists and engineers released a new earthquake forecast for the State of California called the UCERF. Compiled by USGS, <u>Southern California Earthquake Center</u> (SCEC), and the <u>California Geological Survey</u> (CGS), with support from the <u>California Earthquake Authority</u>, it updates the earthquake forecast made for the greater San Francisco Bay Area by the <u>2002 Working Group for California Earthquake Probabilities</u>.

<sup>&</sup>lt;sup>2</sup> UCERF3 = 2014 California Earthquake Probabilities. UCERF3 is the first type of model, representing the latest earthquake-rupture forecast for California. It was developed and reviewed by dozens of leading scientific experts from the fields of seismology, geology, geodesy, paleoseismology, earthquake physics, and earthquake engineering. As such, it represents the best available science with respect to authoritative estimates of the magnitude, location, and likelihood of potentially damaging earthquakes throughout the state (further background on these models, especially with respect to ingredients, can be found in U.S. Geological Survey Fact Sheet 2008–3027, http://pubs.usgs.gov/fs/2008/3027/)



Earthquake Probabilities, 2008, The Uniform California Earthquake Rupture Forecast, Version 2 (UCERF 2): U.S. Geological Survey Open-File Report 2007-1437 and California Geological Survey Special Report 203 [http://pubs.usgs.gov/of/2007/1437/]).

Figure 4-7 shows the locations of major faults in California, including the four (4) major faults in Southern California in relation to San Bernardino County region. These faults are the Southern San Andreas, the San Jacinto, the Elsinore, and the Garlock Faults. There are also many smaller faults within San Bernardino County capable of producing significant earthquakes. However, these four faults are considered by the United States Geological Survey (USGS) and the California Geological Survey (CGS) to be the most dangerous in the County. (California Geological Survey Special Publication 42, Interim Revision 2007, "Fault-Rupture Hazard Zones in California" - Alquist-Priolo Earthquake Fault Zoning Act).



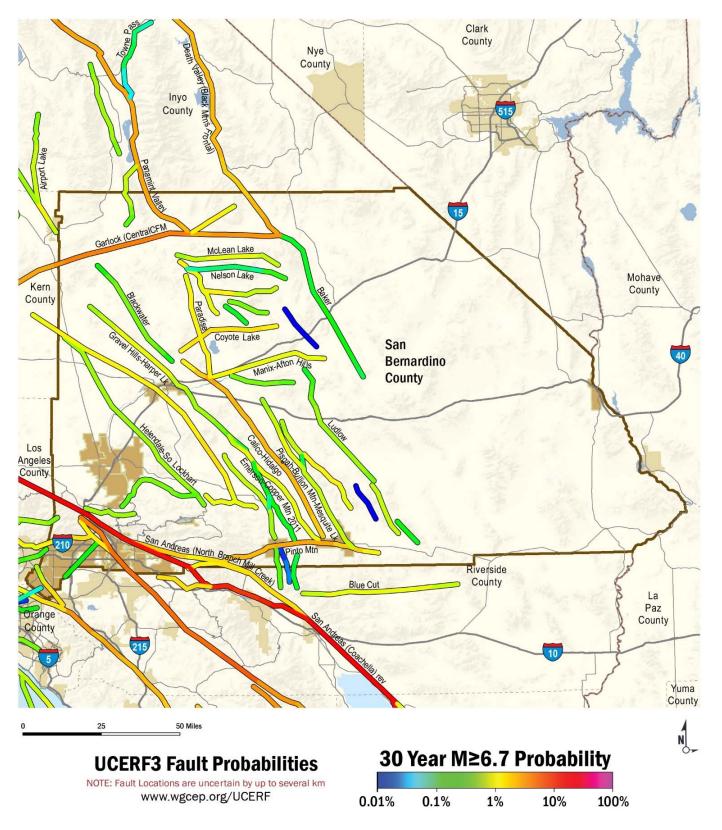


Figure 4-7: UCERF 3 Fault Probabilities



# 4.7 Climate Change

Climate change refers to any distinct change in measures of climate lasting for a long period of time, more specifically major changes in temperature, rainfall, snow, or wind patterns. Climate change may be limited to a specific region, or may occur across the whole Earth. Climate change may result from:



- Natural factors (e.g., changes in the Sun's energy or slow changes in the Earth's orbit around the Sun);
- Natural processes within the climate system (e.g., changes in ocean circulation);
- Human activities that change the atmosphere's make-up (e.g., burning fossil fuels) and the land surface (e.g., cutting down forests, planting trees, building developments in cities and suburbs, etc.).

The effects of climate change are varied: warmer and more varied weather patterns, melting ice caps, and poor air quality, for example. As a result, climate change impacts a number of natural hazards.

The 2013 State of California Multi-Hazard Mitigation Plan stated that climate change is already affecting California. Sea levels have risen by as much as seven inches along the California coast over the last century, increasing erosion and pressure on the state's infrastructure, water supplies, and natural resources. The State has also seen increased average temperatures, more extreme hot days, fewer cold nights, a lengthening of the growing season, shifts in the water cycle with less winter precipitation falling as snow, and both snowmelt and rainwater running off sooner in the year. In addition to changes in average temperatures, sea level, and precipitation patterns, the intensity of extreme weather events is also changing.

# 4.7.1 Regulatory Environment

#### 4.7.1.1 The Sustainable Communities and Climate Protection Act of 2008

The Sustainable Communities and Climate Protection Act of 2008 (Sustainable Communities Act, SB 375, Chapter 728, Statutes of 2008) looks to reduce GHG emissions through coordinated transportation and land use planning with the goal of more sustainable communities. Regional targets are established for GHG emissions reductions from passenger vehicle use by the sustainable communities strategy (SCS) established by each metropolitan planning organization (MPO). The SCS is an integral part of the regional transportation plan (RTP) and contains land use, housing, and transportation strategies to meet GHG reductions targets. In San Bernardino County, the South Coast Air Quality Management District facilitates compliance with the federal Clean Air Act and implements the state's air quality program.

The Office of Planning and Research's General Plan Guidelines and SB 375 builds upon Assembly Bill 162 (flood protection) and Senate Bill 1241 (fire protection) and supports Safeguarding California implementation.

SB 375 also supports Assembly Bill 2140 which requires that a City/County General Plan contains a safety element in addition to a Hazard Mitigation Plan. AB 2140 also requires a vulnerability assessment, adaptation goals, policies and objectives, and a set of feasible implementation measures.



#### 4.7.1.2 Town of Apple Valley Climate Action Plan (CAP)

This Climate Action Plan includes general information about greenhouse gases and climate change, assumptions and data used to determine the 2005 inventory and baseline, the 2020 forecast under business as usual conditions, and the proposed reduction measures that will enable the Town to achieve the targeted reduction level, thereby doing its part to limit greenhouse gas emissions statewide that contribute to climate change.

To review the full text document, please click on the following link:

http://www.applevalley.org/services/planning-division/climate-action-plan

#### 4.7.1.3 California Adaptation Planning Guide (APG)

The State of California has been taking action to address climate change for over 20 years, focusing on both greenhouse gas emissions reduction and adaptation. The California Adaptation Planning Guide (APG) continues the state's effort by providing guidance and support for communities addressing the unavoidable consequences of climate change.

Based upon specific factors, 11 Climate impact regions were identified. Some of the regions were based on specific factors particularly relevant to the region. As illustrated in Figure 4-8 San Bernardino County is located in the Desert Region.

#### 4.7.1.4 Apple Valley Choice Energy

Apple Valley is addressing issues relating to Climate Change through the implementation of Apple Valley Choice Energy (AVCE). This program, started April of 2017, allows residents within Apple Valley to receive energy with a higher "renewable" content than what is currently provided by the franchised utility (SCE). The minimum renewable energy content for AVCE customers is 35%. In addition, the program provides an alternate selection of 50% renewable energy content for those who choose to "opt-up" to that plan. AVCE's minimum 35% renewable energy content already exceeds the California state mandate of 33% renewable energy content that will be required in the year 2020.

The renewable energy content is derived from solar, wind, hydro and geothermal sources primarily within California. Apple Valley Choice Energy plans to offer customers of AVCE a 100% renewable energy option in future years that will further reduce the overall impacts of Greenhouse Gases affecting Climate Change as a result of burning fossil fuels.

In addition to supplying renewable energy, AVCE actively promotes Net Energy Metering (NEM) for customers with rooftop solar by offering a premium by-back rate that is nearly double the rate that they would receive from SCE. AVCE will also offer future incentives to Town residents and businesses for improvements that contribute to energy efficiency as well as develop programs to encourage implementation of energy conservation measures. The Town also participates in the High Desert Regional Partnership with the other cities in the High Desert to promote energy efficiency on a regional basis.



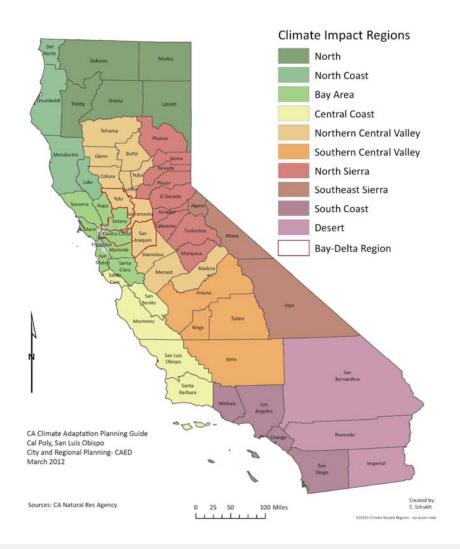


Figure 4-8: Climate Impact Regions

The Desert is a heavily urbanized inland region (4.3+ million people) made up of sprawling suburban development in the west near the South Coast region and vast stretches of open, largely federally owned desert land to the east. Prominent cities within the desert portion include Palm Springs (44,500+) and El Centro (42,500+). The region's character is defined largely by the San Gabriel Mountains, San Gorgonio Mountains, San Jacinto Mountains, and smaller inland mountains reaching through the desert to the Colorado River, which borders the region on the east. Communities in the Desert region should consider evaluating the following climate change impacts:

- Reduced water supply
- Increased temperature
- · Reduced precipitation
- Diminished snowpack
- Wildfire risk
- Public health and social vulnerability
- Stress on special-status species



#### 4.7.2 Past Occurrences

Climate change has never been directly responsible for any declared disasters. Past flooding, wildfire, levee failure, and drought disasters may have been exacerbated by climate change, but it is impossible to make direct connections to individual disasters. In addition, unlike earthquake and floods that occur over a finite time period, climate change is an ongoing hazard, the effects of which some are already experiencing. Other effects may not be seriously experienced for decades, or may be avoided altogether by mitigation actions taken today.

According to the California State Hazard Mitigation Plan (SHMP), the worst single heat wave event in California occurred in Southern California in 1955, when an eight-day heat wave resulted in 946 deaths. The July 2006 heat wave in California caused approximately 140 people deaths over a 13-day period.

## 4.7.3 Location/Geographic Extent

The effects of climate change are not limited by geographical borders. San Bernardino County, the State of California, the United States, and the rest of the world are all at risk to climate change. As such, the entire County is at risk to the effects of climate change.

Figure 4-9 and Figure 4-10 provide Cal Adapt<sup>3</sup> modeled decadal July high temperature averages for 2010 and 2090. These figures provide current decade-long July temperature averages and possible annual high heating trends for the remaining portion of the century. The data presented in the figures represent a "projection" of potential future climate scenarios, they are not predictions. These figures illustrate how the climate may change based on a variety of different potential social and economic factors. The visualizations are comprised of average values from Coupled Climate model 2.1 (GFDL), Community Climate System Model Version 3 (CCSM3), Coupled Global Climate Model Version 3 (CNRM) and Parallel Climate Model 1 (PCM1).

During the next few decades, scenarios project average temperature to rise between 1° and 2.3°F; however, the projected temperature increases begin to diverge at mid-century so that, by the end of the century, the temperature increases projected in the higher emissions scenario (A2) are approximately twice as high as those projected in the lower emissions scenario (B1). Customizable maps can be viewed at <a href="http://cal-adapt.org/temperature/decadal/">http://cal-adapt.org/temperature/decadal/</a>

<sup>&</sup>lt;sup>3</sup> Cal-Adapt has been funded to provide access to data and information that has been produced by the State's scientific and research community. The data available in this site offer a view of how climate change might affect California at the local level.



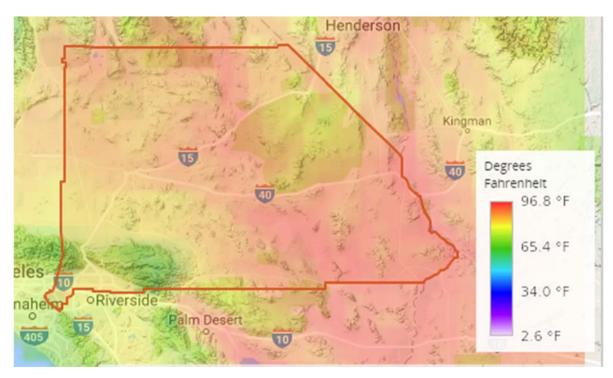


Figure 4-9: Climate Impact Regions: July Decadal Average High Temperature Map; 2010

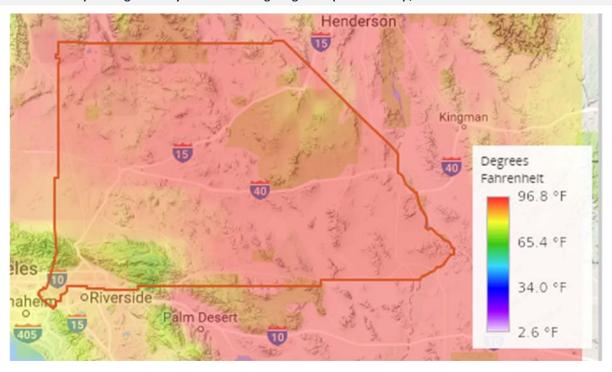


Figure 4-10: Climate Impact Regions: July Decadal Average High Temperature Map; 2090



# 4.7.4 Magnitude/Severity

The California Adaptation Planning Guide has calculated projections for changes in temperature, precipitation, heat waves, snowpack and wildfire risk in the desert area, as shown in Table 4-9. Hotter, drier conditions are expected to exist in the desert area, increasing the risk for other natural hazards.

Table 4-9: Summary of Cal-Adapt Climate Projections for the Desert Region

Effect	Ranges
Temperature	January increase in average temperatures: 2°F to 4°F by 2050 and 5°F to 8°F by 2100 July
Change, 1990-	increase in average temperatures: 3°F to 5°F by 2050 and 6°F to 9°F by 2100 (Modeled
2100	high temperatures; high carbon emissions scenario)
	Generally, annual rainfall will decrease in the most populous areas. Wetter areas
	like the western part of Riverside and southwestern San Bernardino counties will
	experience a 2 to 4 inch decline by 2050 and 3.5 to 6 inch decline by the end of
	the century. Big Bear is expected to lose around 8 inches per year by 2090.
	Southern Imperial County will have a small decline of about 0.5 inches. The
	eastern, desert portion of the region will see little to no change in annual rainfall.
Precipitation	(CCSM3 climate model; high carbon emissions scenario)
	Heat waves are defined by five consecutive days over temperatures in the 100s over most of
	the region. Three to five more heat waves will be experienced by 2050, increasing to 12 to 16
111.147	in the western parts of the region to more than 18 to 20 in the eastern parts of the region.
Heat Wave	
	March snowpack in the Big Bear area will diminish from the 2.5- inch
	level of 2010 to 1.4 inches in 2030 and almost zero by 2090. (CCSM3
Snowpack	climate model; high emissions scenario)
	Most areas are projected to have the same or slightly increased likelihood of
	wildfire risk. The major exceptions are the Mecca San Gorgonio and San
Milding Diale	Jacinto Mountains, where wildfire will be 1.5 and 2.0 times more likely.
Wildfire Risk	(GFDL model, high carbon emissions scenario)

Source: Public Interest Energy Research, 2011. Cal-Adapt. Retrieved from http://cal-adapt.org]

The California Climate Adaptation Strategy (CAS), citing a California Energy Commission study, states that "over the past 15 years, heat waves have claimed more lives in California than all other declared disaster events combined." This study shows that California is getting warmer, leading to an increased frequency, magnitude, and duration of heat waves. These factors may lead to increased mortality from excessive heat, as shown in Figure 4-11.



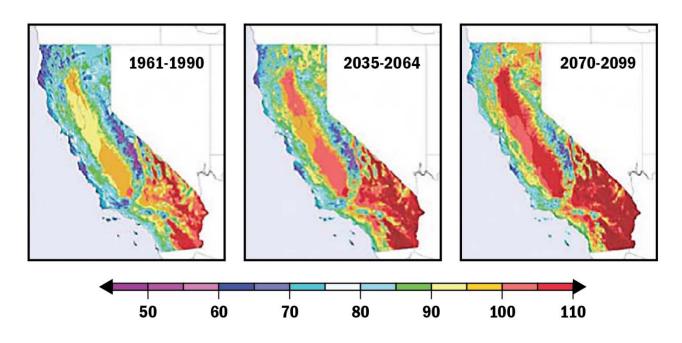


Figure 4-11: California Historical and Projected Temperature Increases - 1961 to 2099

Source: Dan Cayan; California Climate Adaptation Strategy

# 4.7.5 Frequency/Probability of Future Occurrences

Climate change is one of the few natural hazards where the probability of occurrence is influenced by human action. In addition, unlike earthquake and floods that occur over a finite time period, climate change is an on-going hazard.

The 2009 Climate Adaptation Strategy (CAS) delineated how climate change may impact and exacerbate natural hazards in the future, including wildfires, extreme heat, floods, drought, and levee failure:

- Climate change is expected to lead to increases in the frequency, intensity, and duration of extreme heat events
  and heat waves in San Bernardino County and the rest of California, which are likely to increase the risk of mortality
  and morbidity due to heat-related illness and exacerbation of existing chronic health conditions. Those most at
  risk and vulnerable to climate-related illness are the elderly, individuals with chronic conditions such as heart and
  lung disease, diabetes, and mental illnesses, infants, the socially or economically disadvantaged, and those who
  work outdoors.
- The Desert region relies on water from the Colorado River and the State Water Project. Both of these sources begin with mountain snowpack. Climate change will result in drastically reduced supply from these sources. Declining snowpack in the San Gabriel Mountains, San Gorgonio Mountains, and San Jacinto Mountains will lead to permanently diminished local water supply.
- Higher temperatures will melt the snowpack earlier and drive the snowline higher, resulting in less snowpack to supply water to California users.
- Droughts are likely to become more frequent and persistent in the 21st century.



- Intense rainfall events, periodically ones with larger than historical runoff, will continue to affect California with more frequent and/or more extensive flooding.
- Storms and snowmelt may coincide and produce higher winter runoff. Together, these changes will increase the probability of dam and levee failures in the San Bernardino County Flood Control District.
- Warmer weather, reduced snowpack, and earlier snowmelt can be expected to increase wildfire risk through fuel
  hazards and ignition risks. These changes can also increase plant moisture stress and insect populations, both of
  which affect forest health and reduce forest resilience to wildfires. An increase in wildfire intensity and extent will
  increase public safety risks, property damage, fire suppression and emergency response costs to government,
  watershed and water quality impacts, vegetation conversions and habitat fragmentation.

# 4.8 Vulnerability Assessment

The hazard exposure analysis has been developed with best available data and follows methodology described in the FEMA publication Understanding Your Risks—Identifying Hazards and Estimating Losses. There are other intangible losses that could result from a natural hazard event, such as losses of historic or cultural integrity or damage to the environment that are difficult to quantify. Other costs, including response and recovery costs, are often unrecoverable and are not addressed in this document.

## 4.8.1 Methodology

A vulnerability assessment was conducted for each of the identified priority hazards. Geospatial data is essential in determining population and assets exposed to particular hazards. Geospatial analysis can be conducted if a natural hazard has a particular spatial footprint that can be overlaid against the locations of people and assets. In the Town of Apple Valley, wildfire, flood, and earthquakes have known geographic extents and corresponding spatial information about each hazard.

Several sources of data are necessary to conduct a vulnerability analysis. Figure 4-12 provides an exhibit of the data inputs and outputs used to create the vulnerability analysis results presented in this section. U.S. Census data is the primary source in determining natural hazard exposure to residents. Census data has been used to determine the population at risk, which is generally referred to as population exposure. Population exposure is provided for wildfire, flooding, and earthquakes as potential hazards later in this section.

Together with the U.S. Census data, asset data was used to provide a snapshot of how Town assets are affected by natural hazards. For purposes of this vulnerability analysis, asset data includes parcels and critical infrastructure within the Town of Apple Valley boundaries. Critical infrastructure is described as assets that are essential for people and a community to function. Critical infrastructure includes such as utilities, Apple Valley owned facilities, bridges, schools, and other community facilities that provide essential services to residents.

Critical facilities data was developed from a variety of sources including Apple Valley owned and maintained data, state and federal government datasets, and private industry datasets. A critical infrastructure spatial database was developed



to translate critical facilities information into georeferenced<sup>4</sup> points. Critical facility points are intersected with the spatial hazard layers to develop a list of "at risk" critical facilities. The Town of Apple Valley critical facilities that intersect with natural hazards are referred to as facilities with hazard "exposure". Exposure results are presented later in this section.

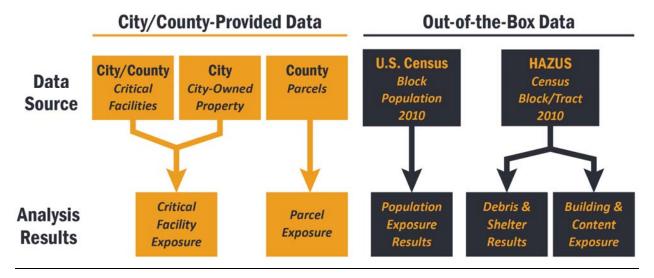


Figure 4-12: Data Source and Methodology

Lastly, FEMA's Hazus 3.2 (Hazus) software was implemented to conduct detailed loss estimation for flood and earthquake. Hazus is a nationally applicable standardized methodology that contains models for estimating potential losses from earthquakes, floods, and hurricanes. HAZUS uses Geographic Information Systems (GIS) technology to estimate physical, economic, and social impacts of disasters. For purposes of this planning effort, Hazus was used to graphically illustrate the limits of identified high-risk locations due to possible earthquakes and floods.

The vulnerability and potential impacts from priority hazards that do not have specific mapped areas nor the data to support additional vulnerability analyses are discussed in more general terms following the discussion on wildfire, flooding, dam failure and earthquake hazards.

## 4.8.2 Population and Assets

To describe vulnerability for each hazard, it is important to understand the "total" population and "total" assets at risk. The exposure for each hazard described in this section will refer to the percent of total population or percent of total assets. This provides the possible significance or vulnerability to people and assets for the natural hazard event and the estimated damage and losses expected during a "worst case scenario" event for each hazard. Sections below provide a description of the total population, critical facilities, and parcel exposure inputs.

<sup>&</sup>lt;sup>4</sup> To georeference something means to define its existence in physical space. That is, establishing its location in terms of map projections or coordinate systems. The term is used both when establishing the relation between raster or vector images and coordinates, and when determining the spatial location of other geographical features.



#### 4.8.2.1 Population

To develop hazard-specific vulnerability assessments, population near natural hazard risks should be determined to understand the total "at risk" population. We can understand how geographically defined hazards may affect the Town of Apple Valley by analyzing the extent of the hazard in relation to the location of population. For purposes of the vulnerability assessment approximately 100% of the Town of Apple Valley's population is exposed to one or more hazards within or near Apple Valley boundaries. Each natural hazard scenario affects the Town of Apple Valley residents differently depending on the location of the hazard and the population density of where the hazard could occur. Vulnerability assessment sections presented later in this section summarize the population exposure for each natural hazard.

#### 4.8.2.2 Vulnerable Populations

The severity of a disaster depends on both the physical nature of the extreme event and the socioeconomic nature of the populations affected by the event. Important socioeconomic factors tend to influence disaster severity. A core concept in a vulnerability analysis is that different people, even within the same region, have a different vulnerability to natural hazards.

#### 4.8.2.2.1 Income and Housing Condition

Income or wealth is one of the most important factors in natural hazard vulnerability. This economic factor affects vulnerability of low income populations in several ways. Lower income populations are less able to afford housing and other infrastructure that can withstand extreme events. Low income populations are less able to purchase resources needed for disaster response and are less likely to have insurance policies that can contribute to recovery efforts. Lower income elderly populations are less likely to have access to medical care due to financial hardship. Because of these and other factors, when disaster strikes, low income residences are far more likely to be injured or left without food and shelter during and after natural disasters.

Figure 4-13 shows the median household income distribution for the Town of Apple Valley in 2012. The "median" is the value that divides the distribution of household income into two equal parts (e.g., the middle). The average median household income in the Town of Apple Valley between 2010 and 2014 was \$45,554. In the United States during the same period the median house household income was \$50,157. The map in Figure 4-13 shows 2012 household income estimates using Census 2010 geographies.

#### 4.8.2.2.2 Age

Children and the elderly tend to be more vulnerable during an extreme natural disaster. They have less physical strength to survive disasters and are often more susceptible to certain diseases. The elderly often also have declining vision and hearing and often miss reports of upcoming natural hazard events. Children, especially young children, have the inability to provide for themselves. In many cases, both children and the elderly depend on others to care for them during day to day life.

Finally, both children and the elderly have fewer financial resources and are frequently dependent on others for survival. In order for these populations to remain resilient before and after a natural hazard event, it may be necessary to augment city residents with resources provided by the City, State and Federal emergency management agencies and organizations. See Figure 4-14 and Figure 4-15 for location of vulnerable population by age within the Town of Apple Valley.



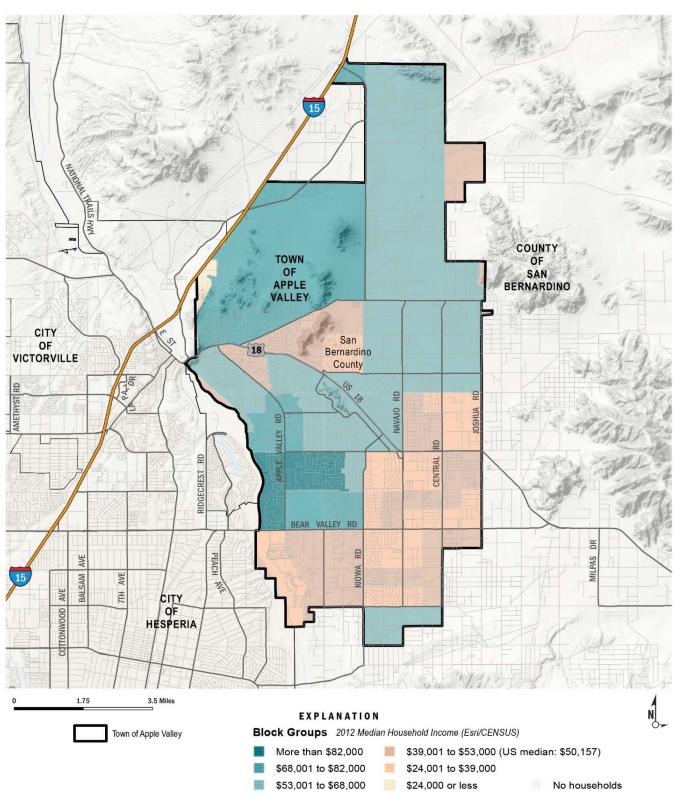


Figure 4-13: Median Household Income Distribution Map



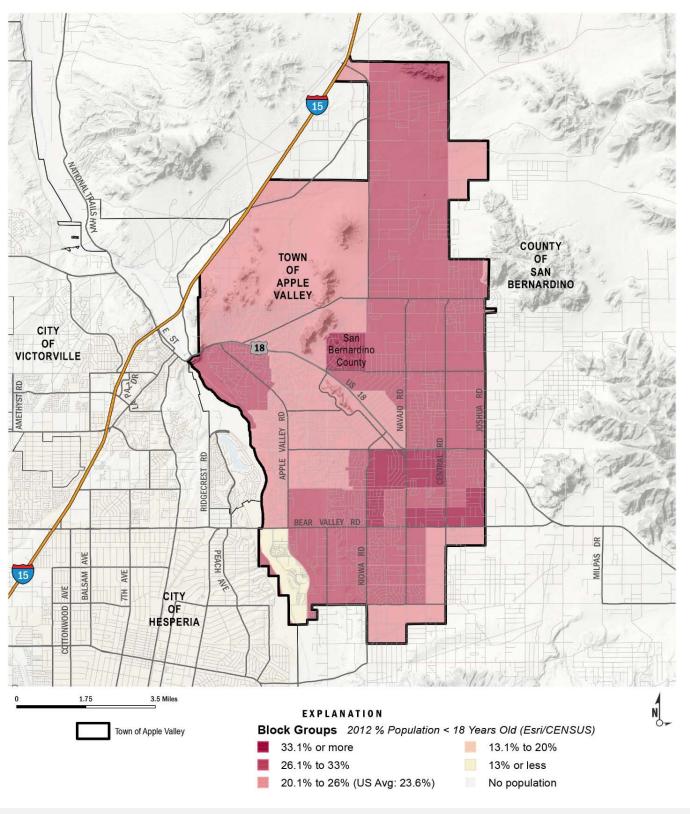


Figure 4-14: Population under 18



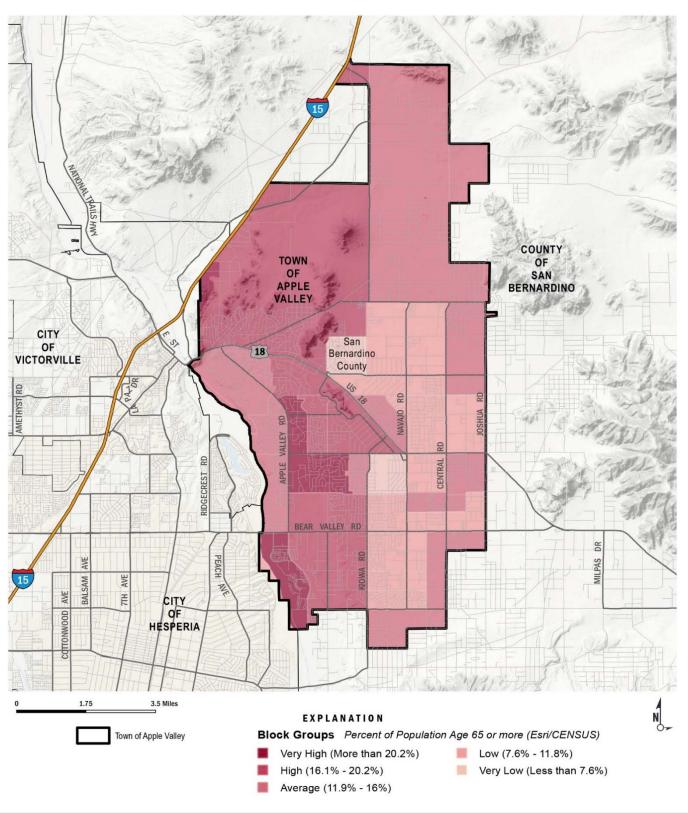


Figure 4-15: Population Over 65



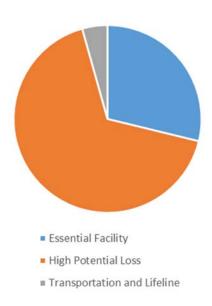
#### 4.8.3 Critical Facilities

Critical facilities are of particular concern when conducting hazard mitigation planning. Critical facilities are defined as essential services, and if damaged, would result in severe consequences to the health, safety, and welfare of the public.

An inventory of critical facilities based on data from the County and other publicly sourced information were used to develop a comprehensive inventory of facility points and lifelines. Critical facility points include fire stations, buildings containing hazardous materials (HAZMAT), schools, transportation, utilities, and government buildings. Lifelines include transportation routes only. A current representation of the critical facilities and lifelines are provided in Table 4-10. Some critical facility information has been omitted from documentation due to national security purposes. The Emergency Preparedness Department manages and maintains a complete list of critical facilities.

**Table 4-10: Critical Facility Points** 

Infrastructure Type	Total Feature Count
<b>Essential Facility</b>	53
EOC	1
Fire Station	6
Government Facility	4
Hospital	1
Police Station	1
School	26
High Potential Loss	137
Hazmat	43
Utility-Communication Facility	8
Utility-Potable Water Facility	2
Utility-Waste Water Facility	8
Vulnerable PopAdult Residential Care	21
Vulnerable PopChild Care	21
Vulnerable PopFoster/Home Care	3
Vulnerable PopMobile Home Park	12
Vulnerable PopRV Park	2
Vulnerable Population-Senior Care	17
Transportation and Lifeline	4
Highway Bridge	3
Airport Facility	1
Grand Total	194





## 4.8.4 HAZUS- MH Inputs

FEMA's loss estimation software, Hazus 3.2, was used to analyze the Town of Apple Valley's building risk to flood and earthquake hazards. Hazus contains a database of economic, demographic, building stock, transportation facilities, local geology, and other information that can be used for several steps in the risk assessment process. Hazus software operates on structure square footage, structure replacement, and content replacement costs aggregated to the census block and tract levels depending on type of hazard analysis. Figure 4-16 and Figure 4-17 provides value data for building categories at the census block and census tract levels. Census block and census tracts are used to provide input information for the Hazus analysis presented in this report.

The project team used these newly updated DFIRM data into HAZUS to assess potential losses in the mapped 100-year (with and without levee protection) and 500-year flood zones. The Town of Apple Valley's results are provided in Table 4-13.

Note: The Hazus software utilizes different census level information inputs to develop loss estimates depending on the hazard module. The flood module uses census block information while the earthquake module uses census track information. It is important to understand the total values of each as estimated damage to the community is presented on a percent of total value basis.

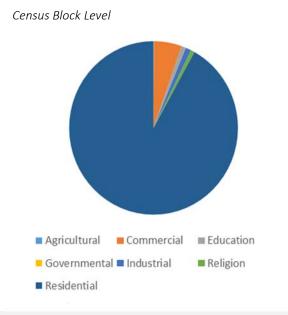
Also building losses are those losses associated with damage to the fixed elements of a structure, such as the foundation, walls, or floors. Content losses are those losses associated with damage to structural elements not permanently fixed within a structure, such as furniture, appliances, and personal possessions.

Table 4-111: Entire Town of Apple Valley Hazus Flood Census Block Input Values

Building Type	Building Replacement Costs (\$000)	Building Replacement Cost (%)	Content Replacement Cost (\$000)	Content Replacement Cost (%)	Total Value (\$000)	Total Value (%)
Agricultural	3,257	50.0%	3,257	50.0%	6,514	0%
Commercial	190,685	48.1%	205,597	51.9%	396,282	7%
Education	30,063	50.0%	30,063	50.0%	60,126	1%
Governmental	1,342	50.0%	1,342	50.0%	2,684	0%
Industrial	38,559	45.6%	45,947	54.4%	84,506	2%
Religion	26,262	50.0%	26,262	50.0%	52,524	1%
Residential	3,313,104	66.7%	1,656,837	33.3%	4,969,941	89%
Total	\$3,603,272	65%	\$1,969,305	35%	\$5,572,577	



# Total Building Input Values by Occupancy



# Total Content Input Values by Occupancy

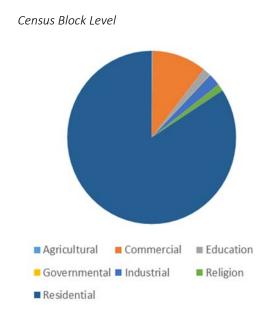


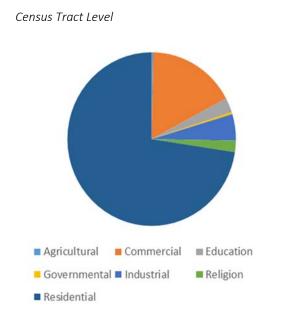
Figure 4-16: Census Block Building and Content Exposure Values-Flood

Table 4-122: Entire Town of Apple Valley Hazus Earthquake Census Tract Input Values

Building Type	Building Replacement Costs (\$000)	Building Replacement Cost (%)	Content Replacement Cost (\$000)	Content Replacement Cost (%)	Total Value (\$000)	Total Value (%)
Agricultural	16,945	50.0%	16,945	50.0%	33,890	0%
Commercial	871,378	48.4%	930,061	51.6%	1,801,439	12%
Education	127,653	46.0%	149,768	54.0%	277,421	2%
Governmental	18,719	46.0%	21,941	54.0%	40,660	0%
Industrial	206,910	43.3%	271,175	56.7%	478,085	3%
Religion	116,478	50.0%	116,478	50.0%	232,956	2%
Residential	7,977,134	66.7%	3,989,622	33.3%	11,966,756	81%
Total	\$9,335,217	63%	\$5,495,990	37%	\$14,831,207	







# Total Content Input Values by Occupancy



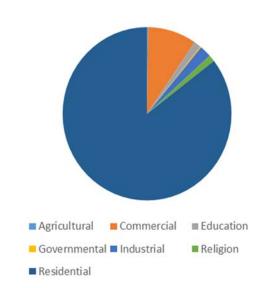


Figure 4-17: Figure 4 17: Census Tract Building and Content Exposure Values-EQ



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# 4.9 Vulnerability Assessment-Flooding

Flooding has shown to be a natural hazard with concerns in the Town of Apple Valley as described in the flood hazard profile. Historically, San Bernardino County has been subject to flooding during periods of heavy rainfall, falling primarily between the months of October through April, which causes streams and drainage canals to become overwhelmed and overflow their banks and/or inundate storm drainage systems. Occasionally, overbank flows in the Town of Apple Valley have resulted in flooding of residential properties, road blockages, and traffic disruptions. In urbanizing



areas, the increase in paved areas associated with new development decrease the amount of open land available to absorb rainfall and runoff, thus increasing the volume of water that must be carried away by waterways.

## 4.9.1 Population living with Flood Risk

Of greatest concern in the event of a flood is the potential for loss of life. Using 2012 population data aggregated by census blocks, an estimate was made of the population exposed to the 100- and 500-year floodplain. To account for census blocks that were partially within the floodplain, a weighted average was employed to calculate the proportion of the population within the floodplain. The results of the population overlay are shown in Figure 4-18. More than 1400 residents live near or within the 100-year floodplain and approximately 1500 residents live within the 500-year floodplain.

# Population Exposure

Population Count within Unincorporated San Bernardino County by Flood Hazard Zone

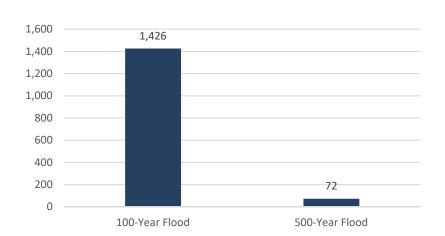


Figure 4-18: Population Exposed to NFIP Flood Zones

#### 4.9.2 Residential Parcel Value with Flood Risk

The County's parcel layer was used as the basis for the inventory of improved residential parcels within the FEMA NFIP flood zones. In some cases, a parcel will be within multiple flood zones. GIS was used to create centroids, or points, to represent the center of each parcel polygon – this is assumed to be the location of the structure for analysis purposes. The centroids were then overlaid with the floodplain layer to determine the flood risk for each structure. The flood zone in which the centroid was located was assigned to the entire parcel. This methodology assumed that every parcel with a square footage value greater than zero was developed in some way. Only improved parcels greater than \$20,000 were analyzed. Table 4-13 shows the count of at-risk parcels and their improvement and land exposure values.