California Street and Redlands Boulevard Intersection Improvement

NOISE IMPACT ANALYSIS

CITY OF REDLANDS

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LIST OF ABBREVIATED TERMS

(1)	Reference
ADT	Average Daily Traffic
ANSI	American National Standards Institute
Calveno	California Vehicle Noise
CEQA	California Environmental Quality Act
CNEL	Community Noise Equivalent Level
dBA	A-weighted decibels
EPA	Environmental Protection Agency
FHWA	Federal Highway Administration
FTA	Federal Transit Administration
INCE	Institute of Noise Control Engineering
L_{eq}	Equivalent continuous (average) sound level
mph	Miles per hour
OPR	Office of Planning and Research
PPV	Peak particle velocity
Project	California Street and Redlands Boulevard Intersection Improvement
REMEL	Reference Energy Mean Emission Level
RMS	Root-mean-square
VdB	Vibration Decibels

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EXECUTIVE SUMMARY

Urban Crossroads, Inc. has prepared this noise study to determine the noise exposure and the necessary noise reduction measures for the proposed California Street and Redlands Boulevard Intersection Improvement ("Project"). The Project site is located at the intersection of California Street and Redlands Boulevard in the City of Redlands. The Project consists of an intersection widening project. This study has been prepared consistent with applicable City of Redlands noise standards, and significance criteria based on guidance provided by Appendix G of the California Environmental Quality Act (CEQA) Guidelines. (1)

OFF-SITE TRAFFIC NOISE

The Project will not generate any new trips. As such, the Project does not have the potential to generate increases in off-site traffic noise in the Project area and no impact would occur.

OPERATIONAL NOISE

The Project does not contain any new stationary noise sources. As such, the Project does not have the potential to generate increases in ambient noise from these sources in the Project area and no impact would occur.

AIRCRAFT/AIRPORT NOISE

The Project site is not located within an airport land use plan or within 2 miles of a public airport, or within the vicinity of a private airstrip. Therefore, the Project would not result in potential noise impacts for people residing or working at the Project site. As such, the Project does not have the potential to expose people residing or working in the Project area to excessive noise levels and no impact would occur. No further analysis of CEQA Guideline C is required.

CONSTRUCTION NOISE

On-site construction noise represents a short-term increase in the ambient noise levels associated with the construction of the Project near local receivers. Construction-related noise impacts are expected to create temporary and intermittent high-level noise conditions at receivers surrounding the Project site when certain activities occur at the Project site boundary. Using sample reference noise levels to represent the planned construction activities of California Street and Redlands Boulevard Intersection Improvement site, this analysis estimates the Project-related construction noise levels at nearby sensitive receiver locations. Since the City of Redlands General Plan and Municipal Codes do not identify specific construction noise level limits, this analysis relies on the 85 dBA L_{eq} threshold identified by the National Institute for Occupational Safety and Health (NIOSH) to quantify and determine potential construction noise level impacts. This analysis shows that the Project-related short-term construction noise levels are estimated to range from 62.1 to 66.7 dBA L_{eq} and will satisfy the 85 dBA L_{eq} threshold identified by the National Institute for Occupational Safety and Health (NIOSH). (2) Therefore,

the noise level impacts at the nearby sensitive receiver locations are considered *less than significant*.

CONSTRUCTION VIBRATION

Construction activity can result in varying degrees of ground vibration, depending on the equipment and methods used, distance to the affected structures and soil type. It is expected that ground-borne vibration from Project construction activities would cause only intermittent, localized intrusion. Ground-borne vibration levels resulting from typical construction activities occurring within the Project site were estimated by data published by the Federal Transit Administration (FTA). At the nearest receivers Project construction vibration velocity levels are estimated to range up to 0.01 PPV (in/sec). Based on maximum acceptable vibration threshold of 0.04 PPV (in/sec), the typical Project construction vibration levels will comply with City of Redlands thresholds at all receiver locations and vibration impacts would be *less than significant*.

SUMMARY OF CEQA SIGNIFICANCE FINDINGS

The results of this California Street and Redlands Boulevard Intersection Improvement Noise Impact Analysis are summarized below based on the significance criteria in Section 4 of this report consistent with Appendix G of the California Environmental Quality Act (CEQA) Guidelines.

Table ES-1 shows the findings of significance for each potential noise and/or vibration impact under CEQA before and after any required mitigation measures described below.

ES-1: SUMMARY OF CEQA SIGNIFICANCE FINDINGS

Analysis	Report Section	Significance Findings	
		Unmitigated	Mitigated
Off-Site Noise	4	*Less Than Significant*	-
Operational Noise	4	*Less Than Significant*	-
Aircraft/Airport Noise	4	*Less Than Significant*	-
Construction Noise	6	*Less Than Significant*	-
Construction Vibration		*Less Than Significant*	-

1 INTRODUCTION

This noise analysis has been completed to determine the noise impacts associated with the development of the proposed California Street and Redlands Boulevard Intersection Improvement ("Project"). This noise study briefly describes the proposed Project, provides information regarding noise fundamentals, sets out the regulatory setting, presents the study methods, and evaluates the potential for short-term and long-term noise impacts due to Project construction and operation.

1.1 SITE LOCATION

The proposed Project site is located at the intersection of California Street and Redlands Boulevard in City of Redlands, as shown on Exhibit 1-A. The Project site is approximately 5.2 miles south from San Bernardino International Airport.

1.2 PROJECT DESCRIPTION

The Project proposes to construct an intersection widening at the existing intersection, as shown in Exhibit 1-B.

EXHIBIT 1-A: LOCATION MAP

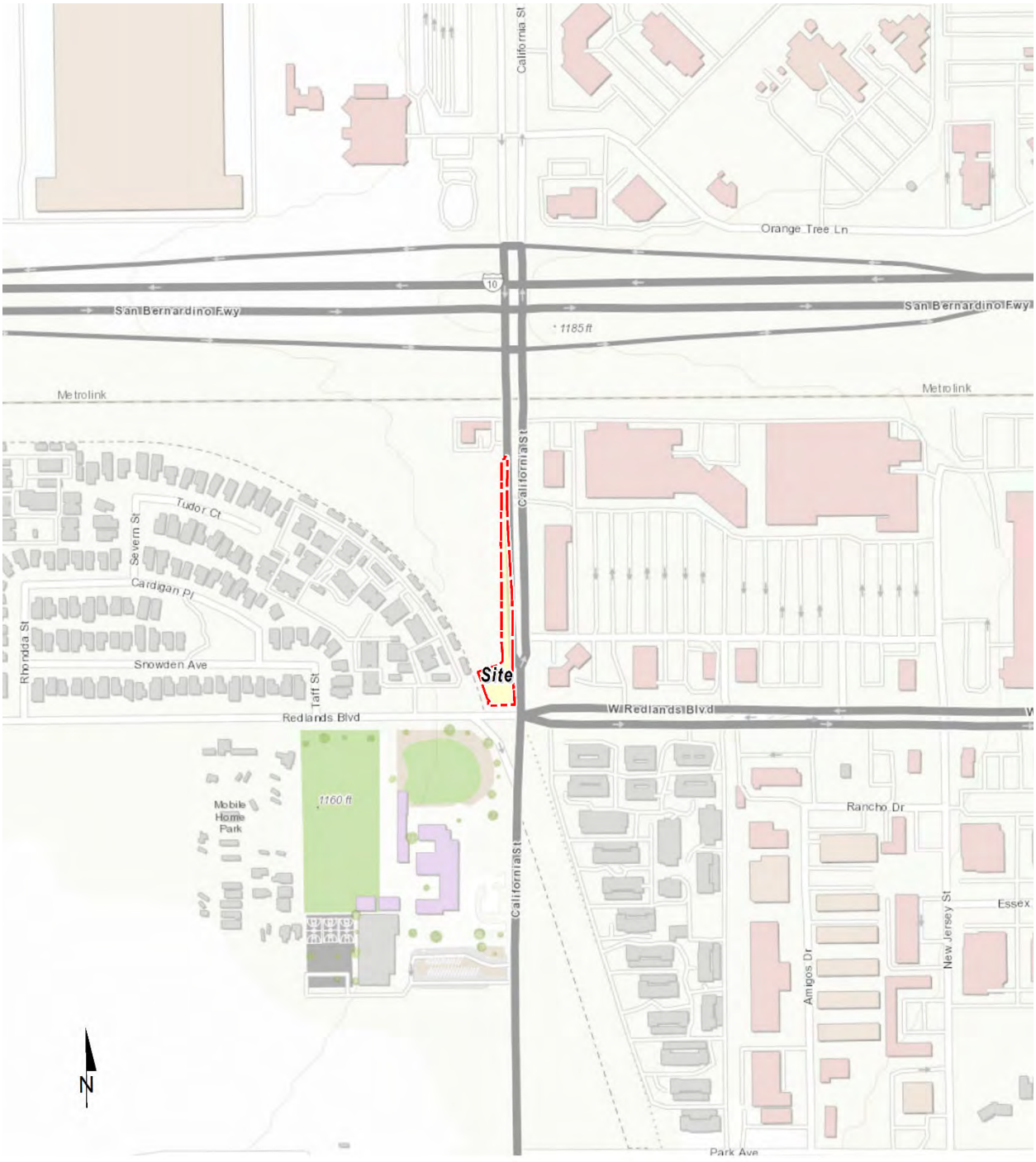
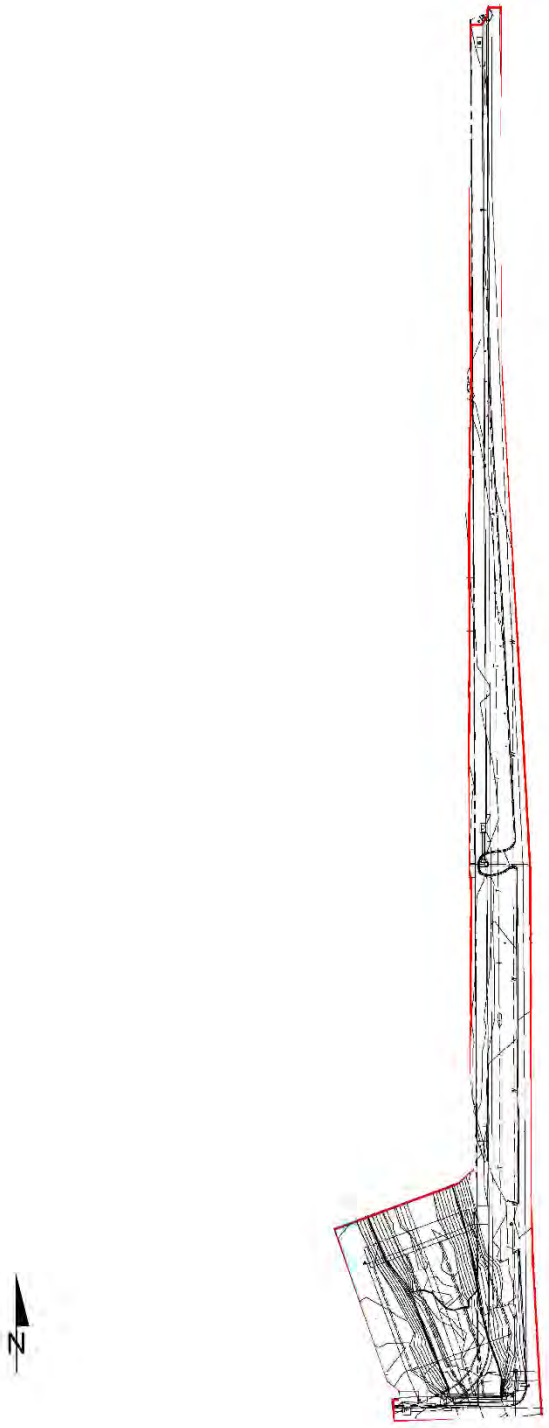


EXHIBIT 1-B: SITE PLAN



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2 FUNDAMENTALS

Noise is simply defined as "unwanted sound." Sound becomes unwanted when it interferes with normal activities, when it causes actual physical harm or when it has adverse effects on health. Noise is measured on a logarithmic scale of sound pressure level known as a decibel (dB). A-weighted decibels (dBA) approximate the subjective response of the human ear to broad frequency noise source by discriminating against very low and very high frequencies of the audible spectrum. They are adjusted to reflect only those frequencies which are audible to the human ear. Exhibit 2-A presents a summary of the typical noise levels and their subjective loudness and effects that are described in more detail below.

EXHIBIT 2-A: TYPICAL NOISE LEVELS

COMMON OUTDOOR ACTIVITIES	COMMON INDOOR ACTIVITIES	A - WEIGHTED SOUND LEVEL dBA	SUBJECTIVE LOUDNESS	EFFECTS OF NOISE
THRESHOLD OF PAIN		140	INTOLERABLE OR DEAFENING	HEARING LOSS
NEAR JET ENGINE		130		
		120		
JET FLY-OVER AT 300m (1000 ft)	ROCK BAND	110		
LOUD AUTO HORN		100	VERY NOISY	
GAS LAWN MOWER AT 1m (3 ft)		90		
DIESEL TRUCK AT 15m (50 ft), at 80 km/hr (50 mph)	FOOD BLENDER AT 1m (3 ft)	80		SPEECH INTERFERENCE
NOISY URBAN AREA, DAYTIME	VACUUM CLEANER AT 3m (10 ft)	70	LOUD	
HEAVY TRAFFIC AT 90m (300 ft)	NORMAL SPEECH AT 1m (3 ft)	60		
QUIET URBAN DAYTIME	LARGE BUSINESS OFFICE	50	MODERATE	SLEEP DISTURBANCE
QUIET URBAN NIGHTTIME	THEATER, LARGE CONFERENCE ROOM (BACKGROUND)	40		
QUIET SUBURBAN NIGHTTIME	LIBRARY	30	FAINT	NO EFFECT
QUIET RURAL NIGHTTIME	BEDROOM AT NIGHT, CONCERT HALL (BACKGROUND)	20		
	BROADCAST/RECORDING STUDIO	10	VERY FAINT	
LOWEST THRESHOLD OF HUMAN HEARING	LOWEST THRESHOLD OF HUMAN HEARING	0		

Source: Environmental Protection Agency Office of Noise Abatement and Control, Information on Levels of Environmental Noise Requisite to Protect Public Health and Welfare with an Adequate Margin of Safety (EPA/ONAC 550/9-74-004) March 1974.

2.1 RANGE OF NOISE

Since the range of intensities that the human ear can detect is so large, the scale frequently used to measure intensity is a scale based on multiples of 10, the logarithmic scale. The scale for measuring intensity is the decibel scale. Each interval of 10 decibels indicates a sound energy ten times greater than before, which is perceived by the human ear as being roughly twice as loud. (3) The most common sounds vary between 40 dBA (very quiet) to 100 dBA (very loud). Normal conversation at three feet is roughly at 60 dBA, while loud jet engine noises equate to 110 dBA

at approximately 100 feet, which can cause serious discomfort. (4) Another important aspect of noise is the duration of the sound and the way it is described and distributed in time.

2.2 NOISE DESCRIPTORS

Environmental noise descriptors are generally based on averages, rather than instantaneous, noise levels. The most used figure is the equivalent level (L_{eq}). Equivalent sound levels are not measured directly but are calculated from sound pressure levels typically measured in A-weighted decibels (dBA). The equivalent sound level (L_{eq}) represents a steady state sound level containing the same total energy as a time varying signal over a given sample period (typically one hour) and is commonly used to describe the "energy average" noise levels within the environment.

Peak hour or equivalent noise levels, while useful, do not completely describe a given noise environment. Noise levels lower than peak hour may be disturbing if they occur during times when quiet is most desirable, namely evening and nighttime (sleeping) hours. To account for this, the Community Noise Equivalent Level (CNEL), representing a composite 24-hour noise level is utilized. The CNEL is the weighted average of the intensity of a sound, with corrections for time of day, and averaged over 24 hours. The time-of-day corrections require the addition of 5 decibels to dBA L_{eq} sound levels in the evening from 7:00 p.m. to 10:00 p.m., and the addition of 10 decibels to dBA L_{eq} sound levels at night between 10:00 p.m. and 7:00 a.m. These additions are made to account for the noise sensitive time periods during the evening and night hours when sound appears louder. CNEL does not represent the actual sound level heard at any time, but rather represents the total sound exposure. The City of Redlands relies on the 24-hour CNEL level to assess land use compatibility with transportation related noise sources.

2.3 SOUND PROPAGATION

When sound propagates over a distance, it changes in level and frequency content. Based on guidance from the U.S. Department of Transportation, Federal Highway Administration (FHWA), Office of Environment and Planning, Noise and Air Quality Branch, the way noise reduces with distance depends on the following factors.

2.3.1 GEOMETRIC SPREADING

Sound from a localized source (i.e., a stationary point source) propagates uniformly outward in a spherical pattern. The sound level attenuates (or decreases) at a rate of 6 dB for each doubling of distance from a point source. Highways consist of several localized noise sources on a defined path and hence can be treated as a line source, which approximates the effect of several point sources. Noise from a line source propagates outward in a cylindrical pattern, often referred to as cylindrical spreading. Sound levels attenuate at a rate of 3 dB for each doubling of distance from a line source. (3)

2.3.2 GROUND ABSORPTION

The propagation path of noise from a highway to a receiver is usually very close to the ground. Noise attenuation from ground absorption and reflective wave canceling adds to the attenuation associated with geometric spreading. Traditionally, the excess attenuation has also been expressed in terms of attenuation per doubling of distance. This approximation is usually sufficiently accurate for distances of less than 200 ft. For acoustically hard sites (i.e., sites with a reflective surface between the source and the receiver, such as a parking lot or body of water), no excess ground attenuation is assumed. For acoustically absorptive or soft sites (i.e., those sites with an absorptive ground surface between the source and the receiver such as soft dirt, grass, or scattered bushes and trees), an excess ground attenuation value of 1.5 dB per doubling of distance is normally assumed. When added to the cylindrical spreading, the excess ground attenuation results in an overall drop-off rate of 4.5 dB per doubling of distance from a line source. (5)

2.3.3 ATMOSPHERIC EFFECTS

Receivers located downwind from a source can be exposed to increased noise levels relative to calm conditions, whereas locations upwind can have lowered noise levels. Sound levels can be increased at large distances (e.g., more than 500 feet) due to atmospheric temperature inversion (i.e., increasing temperature with elevation). Other factors such as air temperature, humidity, and turbulence can also have significant effects. (3)

2.3.4 SHIELDING

A large object or barrier in the path between a noise source and a receiver can substantially attenuate noise levels at the receiver. The amount of attenuation provided by shielding depends on the size of the object and the frequency content of the noise source. Shielding by trees and other such vegetation typically only has an "out of sight, out of mind" effect. That is, the perception of noise impact tends to decrease when vegetation blocks the line-of-sight to nearby residents. However, for vegetation to provide a substantial, or even noticeable, noise reduction, the vegetation area must be at least 15 feet in height, 100 feet wide and dense enough to completely obstruct the line-of sight between the source and the receiver. This size of vegetation may provide up to 5 dBA of noise reduction. The Federal Highway Administration (FHWA) does not consider the planting of vegetation to be a noise abatement measure. (5)

2.3.5 REFLECTION

Field studies conducted by the FHWA have shown that the reflection from barriers and buildings does not substantially increase noise levels. (5) If all the noise striking a structure was reflected back to a given receiving point, the increase would be theoretically limited to 3 dBA. Further, not all the acoustical energy is reflected back to same point. Some of the energy would go over the structure, some is reflected to points other than the given receiving point, some is scattered by ground coverings (e.g., grass and other plants), and some is blocked by intervening structures and/or obstacles (e.g., the noise source itself). Additionally, some of the reflected energy is lost due to the longer path that the noise must travel. FHWA measurements made to quantify

reflective increases in traffic noise have not shown an increase of greater than 1-2 dBA; an increase that is not perceptible to the average human ear.

2.4 NOISE CONTROL

Noise control is the process of obtaining an acceptable noise environment for an observation point or receiver by controlling the noise source, transmission path, receiver, or all three. This concept is known as the source-path-receiver concept. In general, noise control measures can be applied to these three elements.

2.5 NOISE BARRIER ATTENUATION

Effective noise barriers can reduce noise levels by up to 10 to 15 dBA, cutting the loudness of traffic noise in half. A noise barrier is most effective when placed close to the noise source or receiver. Noise barriers, however, do have limitations. For a noise barrier to work, it must be high enough and long enough to block the path of the noise source. (5)

2.6 LAND USE COMPATIBILITY WITH NOISE

Some land uses are more tolerant of noise than others. For example, schools, hospitals, churches, and residences are more sensitive to noise intrusion than are commercial or industrial developments and related activities. As ambient noise levels affect the perceived amenity or livability of a development, so too can the mismanagement of noise impacts impair the economic health and growth potential of a community by reducing the area's desirability as a place to live, shop and work. For this reason, land use compatibility with the noise environment is an important consideration in the planning and design process. The FHWA encourages State and Local government to regulate land development in such a way that noise-sensitive land uses are either prohibited from being located adjacent to a highway, or that the developments are planned, designed, and constructed in such a way that noise impacts are minimized. (6)

2.7 COMMUNITY RESPONSE TO NOISE

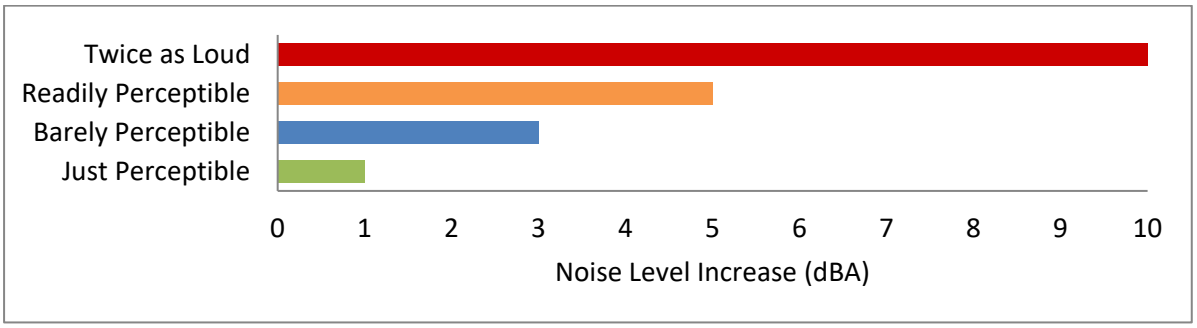
Community responses to noise varies depending upon everyone's susceptibility to noise and personal attitudes about noise. Several factors are related to the level of community annoyance including:

- Fear associated with noise producing activities.
- Socio-economic status and educational level.
- Perception that those affected are being unfairly treated.
- Attitudes regarding the usefulness of the noise-producing activity.
- Belief that the noise source can be controlled.

Approximately ten percent of the population has a very low tolerance for noise and will object to any noise not of their making. Consequently, even in the quietest environment, some complaints will occur. Twenty-five percent of the population will not complain even in very severe noise environments. Thus, a variety of reactions can be expected from people exposed to any given noise environment. (7) Surveys have shown that about ten percent of the people exposed to

traffic noise of 60 dBA will report being highly annoyed with the noise, and each increase of one dBA is associated with approximately two percent more people being highly annoyed. When traffic noise exceeds 60 dBA or aircraft noise exceeds 55 dBA, people may begin to complain. (7) Despite this variability in behavior on an individual level, the population can be expected to exhibit the following responses to changes in noise levels as shown on Exhibit 2-B. A change of 3 dBA is considered *barely perceptible*, and changes of 5 dBA are considered *readily perceptible*. (5)

EXHIBIT 2-B: NOISE LEVEL INCREASE PERCEPTION



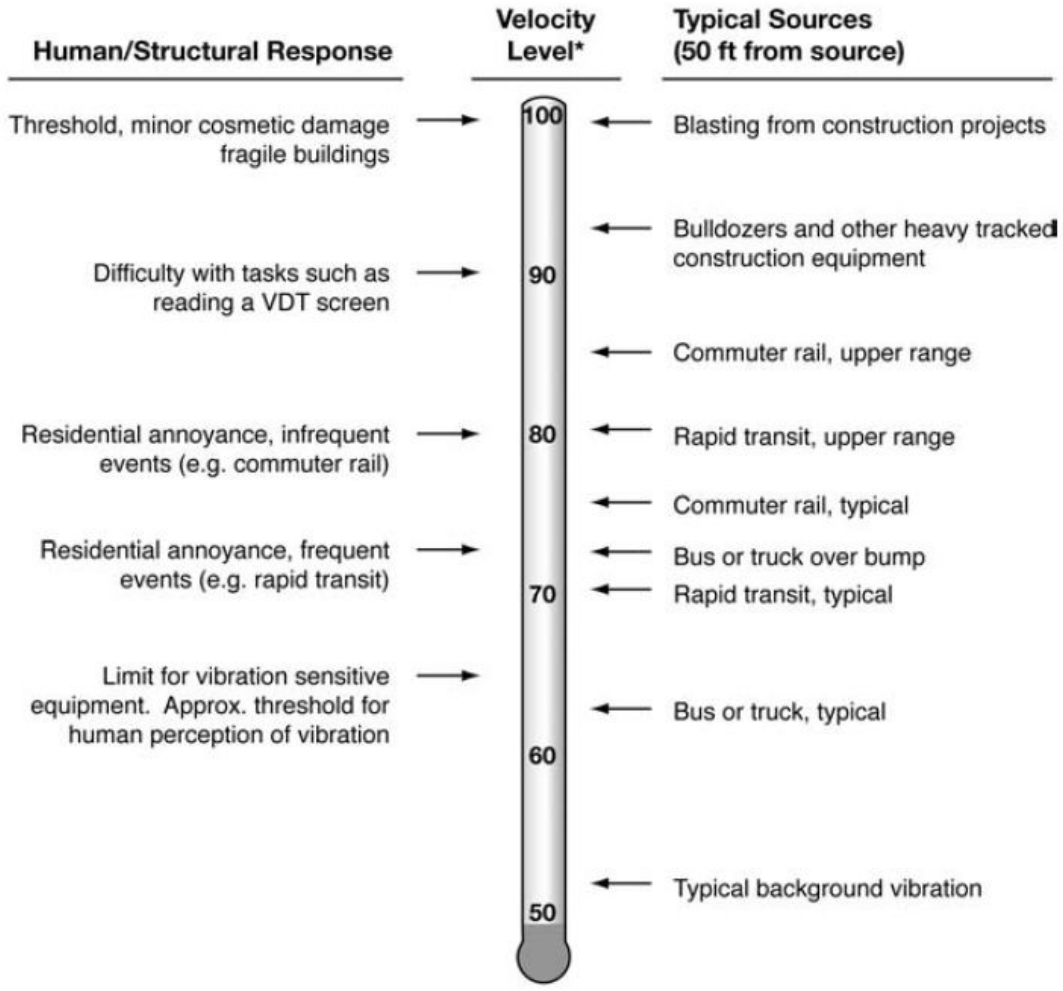
2.8 VIBRATION

Per the Federal Transit Administration (FTA) *Transit Noise and Vibration Impact Assessment Manual* (8), vibration is the periodic oscillation of a medium or object. The rumbling sound caused by the vibration of room surfaces is called structure-borne noise. Sources of ground-borne vibrations include natural phenomena (e.g., earthquakes, volcanic eruptions, sea waves, landslides) or human-made causes (e.g., explosions, machinery, traffic, trains, construction equipment). Vibration sources may be continuous, such as factory machinery, or transient, such as explosions. As is the case with airborne sound, ground-borne vibrations may be described by amplitude and frequency.

There are several different methods that are used to quantify vibration. The peak particle velocity (PPV) is defined as the maximum instantaneous peak of the vibration signal. The PPV is most frequently used to describe vibration impacts to buildings but is not always suitable for evaluating human response (annoyance) because it takes some time for the human body to respond to vibration signals. Instead, the human body responds to average vibration amplitude often described as the root mean square (RMS). The RMS amplitude is defined as the average of the squared amplitude of the signal and is most frequently used to describe the effect of vibration on the human body. Decibel notation (VdB) is commonly used to measure RMS. Decibel notation (VdB) serves to reduce the range of numbers used to describe human response to vibration. Typically, ground-borne vibration generated by man-made activities attenuates rapidly with distance from the source of the vibration. Sensitive receivers for vibration include structures (especially older masonry structures), people (especially residents, the elderly, and sick), and vibration-sensitive equipment and/or activities.

The background vibration-velocity level in residential areas is generally 50 VdB. Ground-borne vibration is normally perceptible to humans at approximately 65 VdB. For most people, a vibration-velocity level of 75 VdB is the approximate dividing line between barely perceptible and distinctly perceptible levels. Typical outdoor sources of perceptible ground-borne vibration are construction equipment, steel-wheeled trains, and traffic on rough roads. If a roadway is smooth, the ground-borne vibration is rarely perceptible. The range of interest is from approximately 50 VdB, which is the typical background vibration-velocity level, to 100 VdB, which is the general threshold where minor damage can occur in fragile buildings. Exhibit 2-C illustrates common vibration sources and the human and structural response to ground-borne vibration.

EXHIBIT 2-C: TYPICAL LEVELS OF GROUND-BORNE VIBRATION



Source: Federal Transit Administration (FTA) Transit Noise and Vibration Impact Assessment Manual.

3 REGULATORY SETTING

To limit population exposure to physically and/or psychologically damaging as well as intrusive noise levels, the federal government, the State of California, various county governments, and most municipalities in the state have established standards and ordinances to control noise. In most areas, automobile and truck traffic is the major source of environmental noise. Traffic activity generally produces an average sound level that remains constant with time. Air and rail traffic, and commercial and industrial activities are also major sources of noise in some areas. Federal, state, and local agencies regulate different aspects of environmental noise. Federal and state agencies generally set noise standards for mobile sources such as aircraft and motor vehicles, while regulation of stationary sources is left to local agencies.

3.1 STATE OF CALIFORNIA NOISE REQUIREMENTS

The State of California regulates freeway noise, sets standards for sound transmission, provides occupational noise control criteria, identifies noise standards, and provides guidance for local land use compatibility. State law requires that each county and city adopt a General Plan that includes a Noise Element which is to be prepared per guidelines adopted by the Governor's Office of Planning and Research (OPR). (9) The purpose of the Noise Element is to *limit the exposure of the community to excessive noise levels*. In addition, the California Environmental Quality Act (CEQA) requires that all known environmental effects of a project be analyzed, including environmental noise impacts.

3.2 CITY OF REDLANDS GENERAL PLAN SAFETY ELEMENT

The City of Redlands has adopted a Noise Element of the General to control and abate environmental noise, and to protect the citizens of the City of Redlands from excessive exposure to noise. (10) The Noise Element specifies the maximum allowable exterior noise levels for new developments impacted by transportation noise sources such as arterial roads, freeways, airports and railroads. In addition, the Noise Element identifies several polices to minimize the impacts of excessive noise levels throughout the community and establishes noise level requirements for all land uses.

3.3 CONSTRUCTION NOISE STANDARDS

To analyze noise impacts originating from the construction of California Street and Redlands Boulevard Intersection Improvement Project, noise from construction activities is typically limited to the hours of operation established under a jurisdiction's Municipal Code. Section 8.06.090(F) the City of Redlands Municipal Code, provided in Appendix 3.1, indicates that construction activity is considered exempt from the noise level standards between the hours of 7:00 a.m. to 6:00 p.m. Monday to Saturdays; with no activity allowed on Sundays or holidays. (11) However, neither the City of Redlands General Plan and Municipal Codes establish numeric maximum acceptable construction source noise levels at potentially affected receivers, which would allow for a quantified determination of what CEQA constitutes a *substantial temporary or*

periodic noise increase. Therefore, the following construction noise level threshold is used in this noise study.

To evaluate whether the Project will generate potentially significant construction noise levels at off-site sensitive receiver locations, a construction-related noise level threshold is adopted from the *Criteria for Recommended Standard: Occupational Noise Exposure* prepared by the National Institute for Occupational Safety and Health (NIOSH). (2) A division of the U.S. Department of Health and Human Services, NIOSH identifies a noise level threshold based on the duration of exposure to the source. The construction-related noise level threshold starts at 85 dBA for more than eight hours per day, and for every 3 dBA increase, the exposure time is cut in half. This results in noise level thresholds of 88 dBA for more than four hours per day, 92 dBA for more than one hour per day, 96 dBA for more than 30 minutes per day, and up to 100 dBA for more than 15 minutes per day. (2) For the purposes of this analysis, the lowest, more conservative construction noise level threshold of 85 dBA L_{eq} is used as an acceptable threshold for construction noise at the nearby sensitive receiver locations. Since this construction-related noise level threshold represents the energy average of the noise source over a given time, they are expressed as L_{eq} noise levels. Therefore, the noise level threshold of 85 dBA L_{eq} over a period of eight hours or more is used to evaluate the potential Project-related construction noise level impacts at the nearby sensitive receiver locations.

The 85 dBA L_{eq} threshold is also consistent with the FTA *Transit Noise and Vibration Impact Assessment* criteria for construction noise which identifies an hourly construction noise level threshold of 90 dBA L_{eq} during daytime hours, and 80 dBA L_{eq} during nighttime hours for construction for general assessment at noise-sensitive uses (e.g., residential, medical/hospital, school, etc.). (12) Detailed assessment, according to the FTA, identifies an 8-hour dBA L_{eq} noise level threshold specific to noise-sensitive uses of 80 dBA L_{eq}. Therefore, the Noise Study relies on the NIOSH 85 dBA L_{eq} threshold, consistent with FTA general and detailed assessment criteria for noise-sensitive uses and represents an appropriate threshold for construction noise analysis.

3.4 CONSTRUCTION VIBRATION STANDARDS

The City of Redlands Municipal Code, Section 8.06.020, defines the vibration perception threshold as 0.01 inches per second (in/sec) RMS. Based on FTA methodology, an RMS of 0.01 in/sec equates to 0.04 in/sec PPV.

4 SIGNIFICANCE CRITERIA

The following significance criteria are based on currently adopted guidance provided by Appendix G of the California Environmental Quality Act (CEQA) Guidelines. (1) For the purposes of this report, impacts would be potentially significant if the Project results in or causes:

A. Generation of a substantial temporary or permanent increase in ambient noise levels in the vicinity of the project in excess of standards established in the local general plan or noise ordinance, or applicable standards of other agencies?

B. Generation of excessive ground-borne vibration or ground-borne noise levels?

C. For a project located within the vicinity of a private airstrip or an airport land use plan or, where such a plan has not been adopted, within two miles of a public airport or public use airport, would the project expose people residing or working in the project area to excessive noise levels?

While the City of Redlands General Plan Guidelines provide direction on noise compatibility and establish noise standards by land use type that are sufficient to assess the significance of noise impacts, they do not define the levels at which increases are considered substantial for use under Guideline A. CEQA Appendix G Guideline C applies to nearby public and private airports, if any, and the Project's land use compatibility.

4.1 NOISE-SENSITIVE RECEIVERS

Noise level increases resulting from the Project are evaluated based on the Appendix G CEQA Guidelines described above at the closest sensitive receiver locations. Under CEQA, consideration must be given to the magnitude of the increase, the existing ambient noise levels, and the location of noise-sensitive receivers to determine if a noise increase represents a significant adverse environmental impact. This approach recognizes *that there is no single noise increase that renders the noise impact significant.* (13) This is primarily because of the wide variation in individual thresholds of annoyance and differing individual experiences with noise. Thus, an important way of determining a person's subjective reaction to a new noise is the comparison of it to the existing environment to which one has adapted—the so-called *ambient* environment.

In general, the more a new noise exceeds the previously existing ambient noise level, the less acceptable the new noise will typically be judged. The Federal Interagency Committee on Noise (FICON) (14) developed guidance to be used for the assessment of project-generated increases in noise levels that consider the ambient noise level. The FICON recommendations are based on studies that relate aircraft noise levels to the percentage of persons highly annoyed by aircraft noise. Although the FICON recommendations were specifically developed to assess aircraft noise impacts, these recommendations are often used in environmental noise impact assessments involving the use of cumulative noise exposure metrics, such as the average-daily noise level (i.e., CNEL) or median noise level (L_{50}).

As previously stated, the approach used in this noise study recognizes *that there is no single noise increase that renders the noise impact significant*, based on a 2008 California Court of Appeal

ruling on Gray v. County of Madera. (13) For example, if the ambient noise environment is quiet (<60 dBA) and the new noise source greatly increases the noise levels, an impact may occur if the noise criteria may be exceeded. Therefore, for this analysis, a 5 dBA or greater project-related noise level increase from long-term noise sources is considered a significant impact when the noise criteria for a given land use is exceeded. Per the FICON, in areas where the without project noise levels range from 60 to 65 dBA, a 3 dBA *barely perceptible* noise level increase appears to be appropriate for most people. When the without project noise levels already exceed 65 dBA, an increase in community noise louder than 1.5 dBA or greater is considered a significant impact if the noise criteria for a given land use is exceeded, since it likely contributes to an existing noise exposure exceedance. Table 4-1 below provides a summary of the potential noise impact significance criteria, based on guidance from FICON.

TABLE 4-1: SIGNIFICANCE OF NOISE IMPACTS AT NOISE-SENSITIVE RECEIVERS

Without Project Noise Level	Potential Significant Impact
< 60 dBA	5 dBA or more
60 - 65 dBA	3 dBA or more
> 65 dBA	1.5 dBA or more

Federal Interagency Committee on Noise (FICON), 1992.

4.2 SIGNIFICANCE CRITERIA SUMMARY

Noise impacts shall be considered significant if any of the following occur as a direct result of the proposed development. Table 4-2 shows the significance criteria summary matrix.

OFF-SITE TRAFFIC NOISE

- The Project will not generate any new trips. As such, the Project does not have the potential to generate increases in off-site traffic noise in the Project area and no impact would occur. No further analysis of this issue is required.

OPERATIONAL NOISE

- The Project does not contain any new stationary noise sources. As such, the Project does not have the potential to generate increases in ambient noise from these sources in the Project area and no impact would occur. No further analysis of this issue is required.

CONSTRUCTION NOISE AND VIBRATION

- If Project-related construction activities:
    1. occur at any time other than the permitted hours of 7:00 a.m. to 6:00 p.m. Monday to Saturdays; with no activity allowed on Sundays or holidays (City of Redlands Municipal Code, Section 8.06.090(F)); or
    2. create noise levels which exceed the 85 dBA L_{eq} acceptable noise level threshold at the nearby sensitive receiver locations (NIOSH, Criteria for Recommended Standard: Occupational Noise Exposure).

- If short-term Project generated construction vibration levels exceed the City of Redlands acceptable vibration standard of 0.01 in/sec RMS (0.04 in/sec PPV) at sensitive receiver locations (City of Redlands Municipal Code, Section 8.06.020).

AIRCRAFT/AIRPORT NOISE

The Project site is not located within an airport land use plan or within 2 miles of a public airport, or within the vicinity of a private airstrip. Therefore, the Project would not result in potential noise impacts for people residing or working at the Project site. As such, the Project does not have the potential to expose people residing or working in the Project area to excessive noise levels and no impact would occur. No further analysis of CEQA Guideline C is required.

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5 SENSITIVE RECEIVER LOCATIONS

To assess the potential for long-term operational and short-term construction noise impacts, the following sensitive receiver locations, as shown on Exhibit 5-A, were identified as representative locations for analysis. Sensitive receivers are generally defined as locations where people reside or where the presence of unwanted sound could otherwise adversely affect the use of the land. Noise-sensitive land uses are generally considered to include schools, hospitals, single-family dwellings, mobile home parks, churches, libraries, and recreation areas. Moderately noise-sensitive land uses typically include multi-family dwellings, hotels, motels, dormitories, out-patient clinics, cemeteries, golf courses, country clubs, athletic/tennis clubs, and equestrian clubs. Land uses that are considered relatively insensitive to noise include business, commercial, and professional developments. Land uses that are typically not affected by noise include: industrial, manufacturing, utilities, agriculture, undeveloped land, parking lots, warehousing, liquid and solid waste facilities, salvage yards, and transit terminals.

To describe the potential off-site Project noise levels, eight receiver locations in the vicinity of the Project site were identified. All distances are measured from the Project site boundary to the outdoor living areas (e.g., private backyards) or at the building façade, whichever is closer to the Project site. The selection of receiver locations is based on FHWA guidelines and is consistent with additional guidance provided by Caltrans and the FTA. (3) (15) Other sensitive land uses in the Project study area that are located at greater distances than those identified in this noise study will experience lower noise levels than those presented in this report due to the additional attenuation from distance and the shielding of intervening structures. Distance is measured in a straight line from the project boundary to each receiver location.

R1: Location R1 represents the existing noise sensitive residence at 26448 Redlands Blvd, approximately 126 feet west of the Project site. Since there are no private outdoor living areas (backyards) facing the Project site, receiver R1 is placed at the building façade. A 24-hour noise measurement was taken near this location, L1, to describe the existing ambient noise environment.

R2: Location R2 represents the existing noise sensitive residence at 2061 Redlands Blvd, approximately 210 feet southeast of the Project site. Since there are no private outdoor living areas (backyards) facing the Project site, receiver R2 is placed at the building façade. A 24-hour noise measurement was taken near this location, L2, to describe the existing ambient noise environment.

R3: Location R3 represents the existing noise sensitive Elementary School at 10568 California Street, approximately 222 feet south of the Project site. Receiver R3 is placed at the private outdoor area (backyard) facing the Project site. A 24-hour noise measurement was taken near this location, L3, to describe the existing ambient noise environment.

EXHIBIT 5-A: RECEIVER LOCATIONS



6 CONSTRUCTION IMPACTS

This section analyzes potential impacts resulting from the short-term construction activities associated with the development of the Project. Exhibit 6-A shows the construction noise source locations in relation to the nearby sensitive receiver locations previously described in Section 5.

6.1 CONSTRUCTION NOISE LEVELS

Noise generated by the Project construction equipment will include a combination of trucks, power tools, concrete mixers, and portable generators that when combined can reach high levels. The number and mix of construction equipment are expected to occur in the following stages:

- Demolition
- Site Preparation
- Grading
- Building Construction
- Paving
- Architectural Coating

6.2 CONSTRUCTION REFERENCE NOISE LEVELS

To describe peak construction noise activities, this construction noise analysis was prepared using reference noise level measurements published in the *FHWA Road Construction Nosie Model* (RCNM) (16). The RCNM database provides a conservative source of reference construction noise levels. Table 6-1 provides a summary of the FHWA construction reference noise level measurements expressed in hourly average dBA L_{eq} using the estimated FHWA RCNM usage factors to describe the typical construction activities for each stage of Project construction (16).

EXHIBIT 6-A: CONSTRUCTION ACTIVITY



TABLE 6-1: CONSTRUCTION REFERENCE NOISE LEVELS

Construction Stage	Reference Construction Activity[1]	Reference Noise Level @ 50 Feet (dBA L_{eq})	Highest Reference Noise Level (dBA L_{eq})
Demolition	Pavement Scarafier	83.0	87.2
	Concrete Saw	83.0	
	Vacuum Excavtor (Vac-truck)	81.0	
Site Preparation	Grader	81.0	84.4
	Tractor	80.0	
	Excavator	77.0	
Grading	Dozer	78.0	80.8
	Front End Loader	75.0	
	Backhoe	74.0	
Roadway Base	Tractor	80.0	82.3
	Compactor (ground)	76.0	
	Front End Loader	75.0	
Paving	Paver	74.0	77.8
	Roller	73.0	
	Dump Truck	72.0	
Striping	Compressor (air)	74.0	75.8
	Pickup Truck	71.0	

[1] Update of noise database for prediction of noise on construction and open site expressed in hourly average L_{eq} based on estimated usage factor.

6.3 CONSTRUCTION NOISE ANALYSIS

Using the reference construction equipment noise levels and the CadnaA noise prediction model, calculations of the Project construction noise level impacts at the nearby sensitive receiver locations were completed. To assess a reasonable worst-case construction scenario and account for the dynamic nature of construction activities, the Project construction noise analysis models the equipment combination with the highest reference level as a moving point source within the construction area (Project site boundary). As shown on Table 6-2, the highest construction noise levels are expected to range from 62.1 to 66.7 dBA L_{eq} at the nearest receiver locations. Appendix 6.1 includes the detailed CadnaA construction noise model inputs.

The construction noise analysis presents a conservative approach with the highest noise-level-producing equipment for each stage of Project construction operating at the closest point from primary construction activity to the nearby sensitive receiver locations. This scenario is unlikely to occur during typical construction activities and likely overstates the construction noise levels which will be experienced at each receiver location.

TABLE 6-2: CONSTRUCTION EQUIPMENT NOISE LEVEL SUMMARY

Receiver Location[1]	Construction Noise Levels (dBA L_{eq})						
	Demolition	Site Preparation	Grading	Building Construction	Paving	Architectural Coating	Highest Levels[2]
1	66.7	63.9	60.3	61.8	57.3	55.3	66.7
2	62.6	59.8	56.2	57.7	53.2	51.2	62.6
3	62.1	59.3	55.7	57.2	52.7	50.7	62.1

[1] Construction noise source and receiver locations are shown on Exhibit 6-A.

[2] Construction noise level calculations based on distance from the project site boundaries (construction activity area) to nearby receiver locations. CadnaA construction noise model inputs are included in Appendix 6.1.

6.4 CONSTRUCTION NOISE LEVEL COMPLIANCE

To evaluate whether the Project will generate potentially significant short-term noise levels at nearest receiver locations, a construction-related daytime noise level threshold of 85 dBA L_{eq} is used as a reasonable threshold to assess the daytime construction noise level impacts. The construction noise analysis shows that the noise levels at the nearest receiver locations will satisfy the reasonable daytime 85 dBA L_{eq} significance threshold during Project construction activities, as shown on Table 6-3. Therefore, the noise impacts due to Project construction noise are considered *less than significant* at all receiver locations.

TABLE 6-3: CONSTRUCTION NOISE LEVEL COMPLIANCE

Receiver Location[1]	Construction Noise Levels (dBA L_{eq})		
	Highest Construction Noise Levels[2]	Threshold[3]	Threshold Exceeded?[4]
R1	66.7	85	No
R2	62.6	85	No
R3	62.1	85	No

[1] Noise receiver locations are shown on Exhibit 6-A.

[2] Highest construction noise level operating at the Project site boundary to nearby receiver locations (Table 6-2).

[3] National Institute for Occupational Safety and Health, Criteria for Recommended Standard: Occupational Noise Exposure.

[4] Do the estimated Project construction noise levels exceed the construction noise level threshold?

6.5 CONSTRUCTION VIBRATION IMPACTS

Construction activity can result in varying degrees of ground vibration, depending on the equipment and methods used, distance to the affected structures and soil type. It is expected that ground-borne vibration from Project construction activities would cause only intermittent, localized intrusion. Ground-borne vibration levels resulting from typical construction activities occurring within the Project site were estimated by data published by the Federal Transit Administration (FTA). (8) However, while vehicular traffic is rarely perceptible, construction has the potential to result in varying degrees of temporary ground vibration, depending on the specific construction activities and equipment used. Ground vibration levels associated with various types of construction equipment are summarized on Table 6-4. Based on the representative vibration levels presented for various construction equipment types, it is possible

to estimate the potential Project construction vibration levels using the following vibration assessment methods defined by the FTA. To describe the human response (annoyance) associated with vibration impacts the FTA provides the following equation: $PPV_{equip} = PPV_{ref} \times (25/D)^{1.5}$

TABLE 6-4: VIBRATION SOURCE LEVELS FOR CONSTRUCTION EQUIPMENT

Equipment	PPV (in/sec) at 25 feet
Small bulldozer	0.003
Jackhammer	0.035
Loaded Trucks	0.076
Large bulldozer	0.089

Source: Federal Transit Administration, Transit Noise and Vibration Impact Assessment Manual

Using the vibration source level of construction equipment provided on Table 6-4 and the construction vibration assessment methodology published by the FTA, it is possible to estimate the Project vibration impacts. Table 6-5 presents the expected Project related vibration levels at the nearby receiver locations. At distances ranging from 126 to 222 feet from the Project construction activities to the nearest adjacent off-site structure, construction vibration velocity levels are estimated to range up to 0.01 PPV (in/sec). Based on maximum acceptable continuous vibration threshold of 0.04 in/sec PPV, the typical Project construction vibration levels will not exceed the vibration thresholds at any local receiver. Therefore, the Project-related vibration impacts associated with construction activities are considered *less than significant*.

TABLE 6-5: PROJECT CONSTRUCTION VIBRATION LEVELS

Receiver Location[1]	Distance to Const. Activity (Feet)[2]	Typical Construction Vibration Levels PPV (in/sec)[3]					Thresholds PPV (in/sec)[4]	Thresholds Exceeded?[5]
		Small bulldozer	Jack-hammer	Loaded Trucks	Large Bulldozer	Highest Vibration Level		
1	126'	0.00	0.00	0.01	0.01	0.01	0.04	No
2	210'	0.00	0.00	0.00	0.00	0.00	0.04	No
3	222'	0.00	0.00	0.00	0.00	0.00	0.04	No

[1] Receiver locations are shown on 5-A.
[2] Distance from receiver location to Project construction boundary.
[3] Based on the Vibration Source Levels of Construction Equipment (Table 6-4).
[4] City of Redlands Municipal Code Section 8.06.020.
[5] Does the peak vibration exceed the acceptable vibration thresholds?
"PPV" = Peak Particle Velocity

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7 REFERENCES

1. **State of California.** *California Environmental Quality Act, Appendix G & Amendments and Additions to the State CEQA Guidelines.* 2019.
2. **National Institute for Occupational Safety and Health.** *Criteria for Recommended Standard: Occupational Noise Exposure.* June 1998.
3. **California Department of Transportation Environmental Program.** *Technical Noise Supplement - A Technical Supplement to the Traffic Noise Analysis Protocol.* Sacramento, CA : s.n., September 2013.
4. **Environmental Protection Agency Office of Noise Abatement and Control.** *Information on Levels of Environmental Noise Requisite to Protect Public Health and Welfare with an Adequate Margin of Safety.* March 1974. EPA/ONAC 550/9/74-004.
5. **U.S. Department of Transportation, Federal Highway Administration, Office of Environment and Planning, Noise and Air Quality Branch.** *Highway Traffic Noise Analysis and Abatement Policy and Guidance.* December 2011.
6. **U.S. Department of Transportation, Federal Highway Administration.** *Highway Traffic Noise in the United States, Problem and Response.* April 2000. p. 3.
7. **U.S. Environmental Protection Agency Office of Noise Abatement and Control.** *Noise Effects Handbook-A Desk Reference to Health and Welfare Effects of Noise.* October 1979 (revised July 1981). EPA 550/9/82/106.
8. **U.S. Department of Transportation, Federal Transit Administration.** *Transit Noise and Vibration Impact Assessment Manual.* September 2018.
9. **Office of Planning and Research.** *State of California General Plan Guidelines.* October 2017.
10. **City of Redlands.** *General Plan, 7.5 Noise.* December 2017.
11. —. *Municipal Code, Chapter 8.06.*
12. **U.S. Department of Transportation, Federal Transit Administration.** *Transit Noise and Vibration Impact Assessment.* September 2018.
13. **California Court of Appeal.** *Gray v. County of Madera, F053661.* 167 Cal.App.4th 1099; - Cal.Rptr.3d, October 2008.
14. **Federal Interagency Committee on Noise.** *Federal Agency Review of Selected Airport Noise Analysis Issues.* August 1992.
15. **U.S. Department of Transportation, Federal Transit Administration.** *Transit Noise and Vibration Impact Assessment.* September 2018.
16. **U.S. Department of Transportation, Federal Highway Administration.** *Road Construction Noise Model, version 1.0.* 2006.
17. **Urban Crossroads, Inc.** *San Bernardino Trailer Facility (PROJ-2022-00019) Trip Generation Assessment.* May 2022.

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8 CERTIFICATION

The contents of this noise study report represent an accurate depiction of the noise environment and impacts associated with the proposed California Street and Redlands Boulevard Intersection Improvement Project. The information contained in this noise study report is based on the best available data at the time of preparation. If you have any questions, please contact me directly at (619) 788-1971.

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EDUCATION

Bachelor of Science in Urban and Regional Planning
California Polytechnic State University, Pomona • June 2000

PROFESSIONAL AFFILIATIONS

ASA – Acoustical Society of America
APA – American Planning Association
AWMA – Air and Waste Management Association

PROFESSIONAL CERTIFICATIONS

Approved Acoustical Consultant • County of San Diego
FHWA Traffic Noise Model of Training • November 2004
CadnaA Basic and Advanced Training Certificate • October 2008.

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APPENDIX 3.1:

CITY OF REDLANDS MUNICIPAL CODE

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CHAPTER 8.06

COMMUNITY NOISE CONTROL

SECTION:

8.06.010: Purpose

8.06.020: Definitions

8.06.030: General Noise Regulations

8.06.040: Enforcement Authority

8.06.050: Noise Measurement Procedure

8.06.060: Noise Measurement Methodology

8.06.070: Exterior Noise Limits

8.06.080: Interior Noise Standards

8.06.090: Noise Disturbances Prohibited

8.06.100: Residential Air Conditioning Or Air Handling Equipment

8.06.110: Tampering

8.06.120: Exemptions

8.06.130: Preexisting Noise Sources

8.06.140: Violation; Penalty

8.06.010: PURPOSE:
The purpose of this chapter is to implement the noise control provisions of the Redlands general plan by establishing comprehensive regulations for the control of noise within the city. (Ord. 2579 § 1, 2004)

8.06.020: DEFINITIONS:
The following words and phrases shall have the meanings set out in this section. All terminology used in this chapter, not defined below, shall be in conformance with applicable publications of the American National Standards Institute (ANSI) or its successor body.

A-WEIGHTED SOUND LEVEL: The sound level in decibels as measured on a sound level meter using the A-weighting network. The level so read is designated dBA.

AMBIENT NOISE LEVEL: The all encompassing noise level associated with a given environment, being a composite of sounds from all sources, excluding the alleged offensive noise, at the location and approximate time at which a comparison with the alleged offensive noise is to be made.

COMMERCIAL: Generally consisting of uses permitted in the commercial zones as set forth in title 18 of this code or adopted specific plans.

CONSTRUCTION: Any site preparation, grading, assembly, erection, substantial repair, alteration and related material handling and disposition, or similar activity, for or on public or private rights of way, structures, utilities or public or private property.

CUMULATIVE PERIOD: An additive period of time composed of individual time segments that may be continuous or interrupted.

DECIBEL: A unit for measuring the amplitude of a sound, equal to twenty (20) times the logarithm to the base ten (10) of the ratio of the pressure of the sound measured to the reference pressure, which is twenty (20) micropascals.

DEMOLITION: Any dismantling, intentional destruction or removal of structures, utilities, public or private right of way surfaces or similar improvements on public or private property.

EMERGENCY WORK: Any work performed for the purpose of preventing or alleviating the physical trauma or property damage which requires immediate mitigation.

FIXED NOISE SOURCE: A stationary device which creates sounds while fixed or motionless including, but not limited to, residential, agricultural, industrial and commercial machinery and equipment, pumps, fans, compressors, air conditioners or refrigeration equipment.

INDUSTRIAL: Generally consisting of uses permitted in the industrial zones as set forth in title 18 of this code or adopted specific plans.

LICENSED: The possession of a license or a permit issued by the appropriate jurisdictional authority; or, where no permits or licenses are issued, the sanctioning of the activity by the jurisdiction as noted in public record.

MOBILE NOISE SOURCE: Any noise source other than a fixed noise source.

MOTOR VEHICLE: Shall include any and all self-propelled vehicles as defined in the California Vehicle Code.

MUFFLER OR SOUND DISSIPATIVE DEVICE: A device consisting of a series of chambers or baffle plates, or other mechanical design, for the purpose of receiving exhaust gas from an internal combustion engine and effective in reducing noise.

NOISE CONTROL OFFICER ("NCO"): The code enforcement division of the city or such other employees of the city so designated by the city manager to enforce this chapter.

NOISE DISTURBANCE: Any sound not in compliance with the quantitative standards as listed herein which either:

A. Endangers or injures the safety or health of human beings or animals;

B. Annoys or disturbs reasonable persons of normal sensitivities;

C. Endangers or injures personal or real property; or

D. Violates section 8.06.030 or 8.06.090 of this chapter.

NOISE SENSITIVE ZONE: Any area designated as such pursuant to this chapter for the purpose of ensuring exceptional quiet.

NOISE ZONE: Any defined areas or regions of a generally consistent land use wherein the ambient noise levels are within a range of five (5) dB.

PERSON: Any individual, association, partnership or corporation, and includes any officer, employee, department, agency or instrumentality of a state or any political subdivision of a state.

POWERED MODEL VEHICLE: Any self-propelled, airborne, waterborne or landborne plane, vessel or vehicle which is not designed to carry persons including, but not limited to, any model airplane, boat, car or rocket.

PUBLIC RIGHT OF WAY: Any street, avenue, boulevard, highway, sidewalk, alley or similar place owned or controlled by a governmental entity.

PUBLIC SPACE: Any real property or structure thereon which is owned or controlled by a governmental entity.

RESIDENTIAL: Generally consisting of uses as permitted in the residential zones as set forth in title 18 of this code or adopted specific plans.

SOUND AMPLIFYING EQUIPMENT: Any device for the amplification of the human voice, music or any other sound, excluding standard automobile radios or stereo systems when used and heard only by the occupants of the vehicle in which the radio or stereo system is installed, excluding warning devices on authorized emergency vehicles or horns or other warning devices on any vehicle used only for traffic safety purposes.

SOUND LEVEL METER: An instrument, including a microphone, amplifier, output meter and frequency weighting networks for the measurement of sound levels which meets or exceeds the requirements of the American National Standard Institute's S1.4-1971, or the most recent revision thereof, for type 1 or type 2 sound level meters.

SOUND TRUCK: Any motor vehicle regardless of motive power, whether in motion or stationary, having mounted thereon or attached thereto, any sound amplifying equipment.

VIBRATION PERCEPTION THRESHOLD: The minimum ground or structure borne vibrational motion necessary to cause a normal person to be aware of the vibration by such direct means as, but not limited to, sensation by touch or visual observation of moving objects. The perception threshold shall be presumed to be a motion velocity of 0.01 inches per second over the range of one to one hundred (100) Hz.

WEEKDAY: Any day, Monday through Friday, which is not a legal holiday. (Ord. 2579 § 1, 2004)

8.06.030: GENERAL NOISE REGULATIONS:
It shall be unlawful for any person to wilfully or negligently make, or cause to be made, any loud, unnecessary or unusual noise which disturbs the peace and quiet of any neighborhood or which causes discomfort or annoyance to a reasonable person of normal sensitivity in the area. The factors that may be considered in determining whether a violation of this chapter exists include, but are not limited to, the following:

A. The sound level of the objectionable noise;

B. The sound level of the ambient noise;

C. The proximity of the noise to residential living or sleeping facilities;

D. The nature and zoning of the area within which the noise emanates;

E. The number of persons affected by the noise;

F. The time of day or night the noise occurs;

G. The duration of the noise;

H. The tonal, informational or musical content of the noise;

I. Whether the noise is continuous, recurrent or intermittent;

J. Whether the noise is produced by a commercial or noncommercial activity;

K. Whether the nature of the noise is usual or unusual;

L. Whether the origin of the noise is natural or unnatural; and

M. Whether the noise occurs on a weekday, weekend or a holiday. (Ord. 2579 § 1, 2004)

8.06.040: ENFORCEMENT AUTHORITY:

A. The NCO and the NCO's duly authorized representatives may enforce the provisions of this chapter.

B. The NCO and its authorized representatives shall have satisfactorily completed an instructional program as recommended by the measuring instrument's manufacturer.

C. No person shall interfere with, oppose or resist the NCO or any authorized person charged with the enforcement of this chapter when such persons are engaged in the performance of their duties. (Ord. 2579 § 1, 2004)

8.06.050: NOISE MEASUREMENT PROCEDURE:

The NCO, equipped with sound level measurement equipment satisfying the requirements in section 8.06.020 of this chapter, may investigate any complaint relating to a violation of this chapter. The investigation shall consist of a measurement and the gathering of data to adequately define the noise problem and include, but not be limited to, the following:

A. Type of noise source;

B. Location of noise source relative to the complainant's property;

C. Time period during which noise source is considered by complainant to be intrusive;

D. Total duration of noise produced by noise source; and

E. Date and time of noise measurement survey. (Ord. 2579 § 1, 2004)

8.06.060: NOISE MEASUREMENT METHODOLOGY:

A. Utilizing the A-weighting scale of the sound level meter and the "slow" meter response (use "fast" response for impulsive type sounds), the noise level shall be measured at a position or positions at any point on the receiver's property deemed appropriate to determine whether the noise level complies with this chapter.

B. The microphone shall be located four (4) to five feet (5') above the ground; ten feet (10') or more from the nearest reflective surface, where possible. However, in those cases where another elevation is deemed appropriate, the latter shall be utilized. If the noise complaint is related to interior noise levels, interior noise measurements shall be made within the affected residential building or unit. The measurements shall be made at a point at least four feet (4') from the wall, ceiling or floor nearest the noise source, with the windows closed.

C. Calibration of the measurement equipment, utilizing an acoustic calibrator, shall be performed immediately prior to recording any noise data. Standard maintenance of the measuring equipment shall be in accordance with the manufacturer's recommendations.

D. No outdoor measurements shall be taken:

1. During periods when wind speeds (including gusts) exceed fifteen (15) miles per hour;

2. Without a windscreen, as recommended by the measuring instrument's manufacturer, properly attached to the measuring instrument;

3. Under any condition that allows the measuring instrument to become wet (e.g., rain or condensation); or

4. When the ambient temperature is out of the range of the tolerance of the measuring instrument. (Ord. 2579 § 1, 2004)

8.06.070: EXTERIOR NOISE LIMITS:

A. The noise standards for the categories of land uses identified in table 1 of this section shall, unless otherwise specifically indicated, apply to all such property within a designated zone.

TABLE 1

MAXIMUM PERMISSIBLE SOUND LEVELS BY RECEIVING LAND USE

Receiving Land Use Category	Time Period	Noise Level - dBA
Single-family residential districts	10:00 P.M. – 7:00 A.M. 7:00 A.M. – 10:00 P.M.	50 60
Multi-family residential districts; public space; institutional	10:00 P.M. – 7:00 A.M. 7:00 A.M. – 10:00 P.M.	50 60
Commercial	10:00 P.M. – 7:00 A.M. 7:00 A.M. – 10:00 P.M.	60 65
Industrial	Any time	75

B. No person shall operate, or cause to be operated, any source of sound at any location within the city or allow the creation of any noise on property owned, leased, occupied or otherwise controlled by such person which causes the noise level when measured on any other property to exceed:

1. The noise standard for that land use specified in table 1 of this section for a cumulative period of more than thirty (30) minutes in any hour; or

2. The noise standard specified in table 1 of this section plus five (5) dB for a cumulative period of more than fifteen (15) minutes in any hour; or

3. The noise standard specified in table 1 of this section plus ten (10) dB for a cumulative period of more than five (5) minutes in any hour; or

4. The noise standard specified in table 1 of this section plus fifteen (15) dB for a cumulative period of more than one minute in any hour; or

5. The noise standard specified in table 1 of this section plus twenty (20) dB or the maximum measured ambient level, for any period of time.

C. If the measured ambient level exceeds the allowable noise exposure standard within any of the first four (4) noise limit categories above, the allowable noise exposure standard shall be adjusted in five (5) dB increments in each category as appropriate to encompass or reflect said ambient noise level. In the event the ambient noise level exceeds the fifth noise limit category, the maximum allowable noise level under this category shall be increased to reflect the maximum ambient noise level.

D. The ambient noise shall be measured at the same location along the property line utilized in subsection 8.06.060B of this chapter, with the alleged offending noise source inoperative. If the alleged offending noise source cannot be shut down, the ambient noise shall be estimated by performing a measurement in the same general area of the source but at a sufficient distance that the noise from the source is at least ten (10) dB below the ambient in order that only the ambient level be measured. If the difference between the ambient and the noise source is five (5) to ten (10) dB, then the level of the ambient itself can be reasonably determined by subtracting a one decibel correction to account for the contribution of the source.

E. In the event the alleged offensive noise contains a steady, audible tone such as a whine, screech, hum, or is a repetitive noise such as hammering or riveting, or contains music or speech conveying informational content, the standard limits set forth in table 1 of this section shall be reduced by five (5) dB. (Ord. 2579 § 1, 2004)

8.06.080: INTERIOR NOISE STANDARDS:

A. No person shall operate or cause to be operated any source of sound, or allow the creation of any noise, which causes the noise level when measured inside a neighboring receiving occupied building to exceed the following standards:

1. The noise standard for that land use specified in table 2 of this section for a cumulative period of more than five (5) minutes in any hour.

2. The noise standard for that land use specified in table 2 of this section plus five (5) dB for a cumulative period of more than one minute in any hour.

3. The noise standard for that land use specified in table 2 of this section plus ten (10) dB for the maximum measured ambient noise level for any period of time.

B. If the measured ambient level exceeds the allowable exterior noise exposure standard in table 1 of this chapter, the allowable interior noise exposure level shall be adjusted in five (5) dB increments as appropriate to reflect the ambient noise level.

TABLE 2

MAXIMUM PERMISSIBLE INTERIOR SOUND LEVELS BY RECEIVING LAND USE

Receiving Land Use Category	Time Period	Noise Level - dBA
Single-family residential districts	Any time	45
Multi-family residential districts; institutional; hotels	Any time	45
Commercial	Any time	50
Industrial	Any time	60

(Ord. 2579 § 1, 2004)

8.06.090: NOISE DISTURBANCES PROHIBITED:
The following acts, and the causing or permitting thereof, are declared to be in violation of this chapter:

A. Radio, Television Set, Etc.: Operating, playing, or permitting the operation or playing of any radio, television set, phonograph, drum, musical instrument or similar device which produces or reproduces sound:

1. Between the hours of ten o'clock (10:00) P.M. and seven o'clock (7:00) A.M. in such a manner as to create a noise disturbance across a residential or commercial real property line or at any time to violate the provisions of section 8.06.030 or 8.06.070 of this chapter.

2. In such a manner as to exceed the levels set forth for public space in table 1 of this chapter, measured at a distance of at least fifty feet (50') from such device operating on a public right of way or public space.

B. Loudspeaker Or Stereo Systems: Using or operating for any purpose any loudspeaker, loudspeaker system, stereo system or similar device between the hours of ten o'clock (10:00) P.M. and seven o'clock (7:00) A.M., such that the sound therefrom creates a noise disturbance across a residential property line, or at any time violates the provisions of section 8.06.030 or 8.06.070 of this chapter, except for noncommercial public speaking, public assembly or activity for which an exemption has been provided for in either this section or section 8.06.120 of this chapter.

C. Street Sales: Offering for sale, selling anything, or advertising by shouting or outcry within the city except by permit issued by the city. This subsection shall not be construed to prohibit the selling by outcry of merchandise, food or beverages at licensed sporting events, parades, fairs, circuses or other similar licensed public entertainment events.

D. Animals And Birds: Owning, possessing or harboring any animal or bird which frequently, or for long duration, howls, barks, meows, squawks or makes other sound which creates a noise disturbance across a residential or commercial real property line or within a noise sensitive zone.

E. Loading And Unloading: Loading, unloading, opening, closing or other handling of boxes, crates, containers, building materials, refuse containers or similar objects between the hours of ten o'clock (10:00) P.M. and six o'clock (6:00) A.M. in such a manner as to cause a noise disturbance across a residential real property line or at any time to violate section 8.06.030 of this chapter.

F. Construction And/Or Demolition: Operating or causing the operation of any tools or equipment used in construction, drilling, repair, alteration or demolition work between weekday hours of six o'clock (6:00) P.M. and seven o'clock (7:00) A.M., including Saturdays, or at any time on Sundays or holidays, such that the sound therefrom creates a noise disturbance across a residential or commercial real property line, except for emergency work by public service utilities, the city or another governmental entity. All mobile or stationary internal combustion engine powered equipment or machinery shall be equipped with exhaust and air intake silencers in proper working order, or suitable to meet the standards set forth herein.

G. Vibration: Operating or permitting the operation of any device that creates a vibration which is above the vibration perception threshold of an individual at or beyond the property boundary of the source if on private property or at one hundred fifty feet (150') from the source if on a public space or public right of way.

H. Powered Model Vehicles: Operating or permitting the operation of powered model vehicles:

1. Between the hours of seven o'clock (7:00) P.M. and seven o'clock (7:00) A.M. so as to create a noise disturbance across a residential or commercial real property line or at any time in violation of section 8.06.030 of this chapter.

2. In such a manner as to exceed the levels set forth for public space land use in table 1 of this chapter measured at a distance not less than one hundred feet (100') from any point on the path of a vehicle operating on public space or public right of way.

I. Stationary, Nonemergency Signaling Devices:

1. Sounding or permitting the sounding of any electronically amplified signal from any stationary bell, chime, siren, whistle or similar device intended primarily for nonemergency purposes, from any place for more than ten (10) seconds in any hourly period.

2. Places of worship and public and private schools shall be exempt from the operation of this subsection.

J. Emergency Signaling Devices:

1. Alarms, Sirens, Whistles: The intentional sounding or permitting the sounding outdoors of any fire, burglar or civil defense alarm, siren, whistle or similar stationary emergency signaling device, except for emergency purposes or for testing as provided in subsection J2 of this section.

2. Testing:

a. Testing of a stationary emergency signaling device shall not occur before seven o'clock (7:00) A.M. or after seven o'clock (7:00) P.M. Any such testing shall use only the minimum cycle test time. In no case shall such test time exceed sixty (60) seconds.

b. Testing of the complete emergency signaling system, including the functioning of the signaling device, and the personnel response to the signaling device, shall not occur more than once in each calendar month. Such testing shall not occur before seven o'clock (7:00) A.M. or after ten o'clock (10:00) P.M. The time limit specified in subsection J2a of this section shall not apply to such complete system testing.

3. Burglar, Fire, Motor Vehicle Alarms: Sounding or permitting the sounding of any exterior burglar or fire alarm or any motor vehicle burglar alarm unless such alarm is terminated within five (5) minutes of activation.

K. Noise Sensitive Zones: Creating or causing the creation of any sound within any noise sensitive zone, so as to exceed the specified land use noise standards set forth in table 1 of this chapter and subsection 8.06.070B of this chapter, or so as to interfere with the functions of such activity or annoy the occupants in the activity, provided that conspicuous signs are displayed indicating the presence of the zone.

L. Domestic Power Tools And Machinery:

1. Operating or permitting the operation of any mechanically powered saw, sander, drill, grinder, lawn or garden tool, or similar tool between ten o'clock (10:00) P.M. and seven o'clock (7:00) A.M., so as to create a noise disturbance across a residential or commercial real property line.

2. Motor, machinery and pumps, such as swimming pool equipment, shall be sufficiently enclosed or muffled and maintained so as not to create a noise disturbance in accordance with table 1, section 8.06.070 of this chapter.

M. Places Of Public Entertainment: Operating or permitting the operation or playing of any loudspeaker, musical instrument or other source of sound in any place of public entertainment that exceeds ninety five (95) dBA as read on the slow response of a sound level meter at any point normally occupied by a customer, without a conspicuous and legible sign with minimum one inch (1") letter height stating:

WARNING! SOUND LEVELS WITHIN MAY CAUSE HEARING IMPAIRMENT.

(Ord. 2579 § 1, 2004)

8.06.100: RESIDENTIAL AIR CONDITIONING OR AIR HANDLING EQUIPMENT:
It shall be unlawful to operate or permit the operation of any air conditioning or air handling equipment in such a manner as to exceed the sound levels set forth in table 1, section 8.06.070 of this chapter. (Ord. 2579 § 1, 2004)

8.06.110: TAMPERING:
The following acts or the causing thereof are prohibited:

A. The removal or rendering inoperative, other than for purposes of maintenance, repair or replacement, of any noise control device or element thereof of any product required to meet specified noise emission limits under federal, state or local law.

B. The removal of any noise label from any product identified in subsection A of this section.

C. The use of a product identified in subsection A of this section, which has had a noise control device or element thereof or noise label removed or rendered inoperative. (Ord. 2579 § 1, 2004)

8.06.120: EXEMPTIONS:
A. Emergency Exemption: This chapter shall not apply to:

1. The emission of sound for the purpose of alerting persons to the existence of an emergency such as, but not limited to, loudspeakers, horns, sirens, whistles or other similar devices which emit sound, only for the time required to make notification of the emergency condition; or

2. The emission of sound in the performance of emergency work or the temporary provision of essential services such as, but not limited to, utility system repairs or upgrades, infrastructure repairs, structural repairs and other unscheduled, infrequent and nonrecurring activities, required to protect persons and property from physical harm or loss of essential services.

B. Warning Devices: This chapter shall not apply to warning devices necessary for the protection of public safety. Police, fire and ambulance sirens and train horns are exempt from this chapter.

C. Outdoor Activities: This chapter shall not apply to occasional outdoor public gatherings, public dances, shows, and sporting and entertainment events conducted within city parks and city owned facilities, including events conducted at the Redlands Bowl, provided such events are conducted pursuant to a permit or license issued by the city.

D. School Activities: This chapter shall not apply to activities and operations conducted on the grounds of any public or private elementary, intermediate or secondary school or colleges and universities.

E. Hospital: This chapter shall not apply to activities and operations conducted within the grounds of the Redlands Community Hospital provided that said activities and operations are in compliance with the acoustical provisions of the hospital's conditional use permit.

F. Minor Maintenance Of Residential Property: This chapter shall not apply to noise sources associated with the minor maintenance of residential property, provided such activities take place between the hours of seven o'clock (7:00) A.M. to eight o'clock (8:00) P.M. on weekdays, and seven o'clock (7:00) A.M. to eight o'clock (8:00) P.M. on weekends and legal holidays, and provided that such activities generate no more than ninety (90) dBA at or within the real property line of the residential property. Activities covered under this provision include, but are not limited to, maintenance of landscaping and minor repair of residential dwellings or ancillary structures.

G. Construction Activity: This chapter shall not apply to noise sources associated with new construction, remodeling, rehabilitation or grading of any property provided such activities take place between the hours of seven o'clock (7:00) A.M. and six o'clock (6:00) P.M. on weekdays, including Saturdays, with no activities taking place at any time on Sundays or federal holidays. All motorized equipment used in such activity shall be equipped with functioning mufflers.

H. Agricultural Operations: This chapter shall not apply to mobile noise sources associated with agricultural operations for use in maintenance, cultivation, planting and harvesting of agricultural areas provided said activities take place between the hours of seven o'clock (7:00) A.M. to eight o'clock (8:00) P.M. on weekdays, including Saturdays, with no activities taking place at any time on Sundays or federal holidays. All motorized equipment used in such activity shall be equipped with functioning mufflers.

I. Chapter Application: This chapter shall not apply to any activity in which state or federal law has preempted the regulation of such activity. (Ord. 2579 § 1, 2004)

8.06.130: PREEXISTING NOISE SOURCES:

Those commercial and industrial operations in existence prior to the date of adoption hereof, if in compliance with the city's zoning laws, may be granted a period from such date within which to comply with this chapter.

A. Such compliance period shall be based on the estimated cost to make the equipment comply, as follows:

1. If the cost is one thousand dollars ($1,000.00) or less, ninety (90) days;

2. If the cost is one thousand dollars ($1,000.00) to five thousand dollars ($5,000.00), one year;

3. If the cost is five thousand dollars ($5,000.00) to twenty thousand dollars ($20,000.00), two (2) years; or

4. If the cost is greater than twenty thousand dollars ($20,000.00) or more, three (3) years.

B. At the time of request for extended compliance periods in subsections A2 through A4 of this section, any person requesting such extension shall submit a plan for such compliance, including temporary mitigation of such noise levels to within five (5) dBA of the complying level. Such extended period and temporary mitigation shall not exceed one year beyond the initial compliance period. If the compliance period is granted, mitigation measures included in the plan must be completed within ninety (90) days from the date of approval of the compliance period.

C. If, at the end of the compliance period, it is shown that compliance with the provisions herein constitute a hardship in terms of technical and economical feasibility, additional applications for exception may be granted on an annual basis until such time as compliance may be effected, provided the temporary mitigation remains in place.

D. Requests for extended compliance periods or exceptions shall be submitted to the city's planning commission with the submittal of plans and other information as required by the community development director. Such applications shall be filed by the owner of the property affected thereby or the owner's authorized agent, with the community development director, on forms furnished by the director, which shall set forth fully the nature of the proposed use, and the facts sufficient to justify the granting of the compliance period in accordance with the provisions of this chapter.

E. The applicant shall furnish to the director an accurate list of the names and addresses of all property owners to whom notice must be given as provided in this chapter.

F. Each such application shall be accompanied by a filing and processing fee in the amount established by resolution of the city council. Any applicant may withdraw his application by filing a written request to do so at any time prior to final action thereon, provided that there shall be no refund of fees. (Ord. 2579 § 1, 2004)

8.06.140: VIOLATION; PENALTY:

A. It is illegal to use, occupy or maintain property in violation of this chapter.

B. Violation of this chapter shall be a misdemeanor, but may be prosecuted as either a misdemeanor or an infraction in the discretion of the city attorney.

C. Any person who violates the provisions of this chapter is guilty of a separate offense for each day, or portion thereof, during which the violation continues.

D. Violation of this chapter that threatens to be continuing in nature is a public nuisance which may be abated or enjoined in accordance with the law. (Ord. 2579 § 1, 2004)

APPENDIX 6.1:

CADNAA CONSTRUCTION NOISE MODEL INPUTS

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15092 - California Street and Redlands Boulevard Intersection Widening Project

CadnaA Noise Prediction Model: 15092-03_Construction.cna
Date: 30.06.23
Analyst: B. Maddux

Calculation Configuration

Configuration	
Parameter	**Value**
General	
Max. Error (dB)	**0.00**
Max. Search Radius (#(Unit,LEN))	**2000.01**
Min. Dist Src to Rcvr	**0.00**
Partition	
Raster Factor	**0.50**
Max. Length of Section (#(Unit,LEN))	**999.99**
Min. Length of Section (#(Unit,LEN))	**1.01**
Min. Length of Section (%)	**0.00**
Proj. Line Sources	**On**
Proj. Area Sources	**On**
Ref. Time	
Daytime Penalty (dB)	**0.00**
Recr. Time Penalty (dB)	**5.00**
Night-time Penalty (dB)	**10.00**
DTM	
Standard Height (m)	**0.00**
Model of Terrain	**Triangulation**
Reflection	
max. Order of Reflection	**2**
Search Radius Src	**100.00**
Search Radius Rcvr	**100.00**
Max. Distance Source - Rcvr	**1000.00 1000.00**
Min. Distance Rvcr - Reflector	**1.00 1.00**
Min. Distance Source - Reflector	**0.10**
Industrial (ISO 9613)	
Lateral Diffraction	**some Obj**
Obst. within Area Src do not shield	**On**
Screening	**Incl. Ground Att. over Barrier**
	Dz with limit (20/25)
Barrier Coefficients C1,2,3	**3.0 20.0 0.0**
Temperature (#(Unit,TEMP))	**10**
rel. Humidity (%)	**70**
Ground Absorption G	**0.50**
Wind Speed for Dir. (#(Unit,SPEED))	**3.0**
Roads (TNM)	
Railways (FTA/FRA)	
Aircraft (???)	
Strictly acc. to AzB	

Receiver Noise Levels

Name	M.	ID	Level Lr			Limit. Value			Land Use			Height		Coordinates			
			Day	Night	CNEL	Day	Night	CNEL	Type	Auto	Noise Type			X	Y	Z	
			(dBA)	(dBA)	(dBA)	(dBA)	(dBA)	(dBA)				(ft)		(ft)	(ft)	(ft)	
R1		R1	66.7	-33.3	63.7	0.0	0.0	0.0		x	Total	5.00	r	6265768.45	2332026.85	5.00	
R2		R2	62.6	-37.4	59.6	0.0	0.0	0.0		x	Total	5.00	r	6266169.60	2331755.58	5.00	
R3		R3	62.1	-37.9	59.1	0.0	0.0	0.0		x	Total	5.00	r	6265774.58	2331701.17	5.00	

Point Source(s)

Name	M.	ID	Result. PWL			Lw / Li			Operating Time			Height	Coordinates		
			Day	Evening	Night	Type	Value	norm.	Day	Special	Night		X	Y	Z
			(dBA)	(dBA)	(dBA)			dB(A)	(min)	(min)	(min)	(ft)	(ft)	(ft)	(ft)

Line Source(s)

Name	M.	ID	Result. PWL			Result. PWL'			Lw / Li			Operating Time			Moving Pt. Src				Height
			Day	Evening	Night	Day	Evening	Night	Type	Value	norm.	Day	Special	Night	Number			Speed	
			(dBA)	(dBA)	(dBA)	(dBA)	(dBA)	(dBA)			dB(A)	(min)	(min)	(min)	Day	Evening	Night	(mph)	(ft)

Name	ID	Height		Coordinates			
		Begin	End	x	y	z	Ground
		(ft)	(ft)	(ft)	(ft)	(ft)	(ft)

Area Source(s)

Name	M.	ID	Result. PWL			Result. PWL''			Lw / Li			Operating Time			Height	
			Day	Evening	Night	Day	Evening	Night	Type	Value	norm.	Day	Special	Night	(ft)	
			(dBA)	(dBA)	(dBA)	(dBA)	(dBA)	(dBA)			dB(A)	(min)	(min)	(min)		
Construction_Activity		CA1	115.6	15.6	15.6	81.4	-18.6	-18.6	PWL-Pt	115.6					8	r

Name	ID	Height				Coordinates			
		Begin		End		x	y	z	Ground
		(ft)		(ft)		(ft)	(ft)	(ft)	(ft)
Construction_Activity	CA1	8.00	r			6265979.27	2332642.62	8.00	0.00
						6265987.47	2332640.50	8.00	0.00
						6265985.63	2332573.16	8.00	0.00
						6265984.67	2332516.92	8.00	0.00
						6265984.13	2332444.69	8.00	0.00
						6265987.03	2332370.32	8.00	0.00
						6265993.06	2332235.47	8.00	0.00
						6265996.01	2332163.88	8.00	0.00
						6265994.15	2332095.84	8.00	0.00
						6265992.32	2331988.21	8.00	0.00
						6265996.63	2331874.93	8.00	0.00
						6265915.33	2331872.84	8.00	0.00
						6265914.16	2331885.36	8.00	0.00
						6265919.03	2331885.97	8.00	0.00
						6265917.71	2331890.16	8.00	0.00
						6265912.23	2331894.42	8.00	0.00
						6265884.49	2331978.25	8.00	0.00
						6265952.96	2332002.08	8.00	0.00
						6265961.42	2332009.58	8.00	0.00
						6265962.14	2332029.08	8.00	0.00
						6265959.69	2332064.18	8.00	0.00
						6265961.61	2332193.23	8.00	0.00
						6265962.60	2332366.21	8.00	0.00
						6265966.76	2332497.37	8.00	0.00
						6265969.54	2332632.52	8.00	0.00
						6265974.62	2332634.25	8.00	0.00
						6265978.75	2332636.00	8.00	0.00

Barrier(s)

Name	Sel.	M.	ID	Absorption		Z-Ext.	Cantilever		Height		Coordinates			
				left	right		horz.	vert.	Begin	End	x	y	z	Ground
						(ft)	(ft)	(ft)	(ft)	(ft)	(ft)	(ft)	(ft)	(ft)

Building(s)

Name	Sel.	M.	ID	RB	Residents	Absorption	Height	Coordinates			
							Begin	x	y	z	Ground
							(ft)	(ft)	(ft)	(ft)	(ft)

Ground Absorption(s)

Name	Sel.	M.	ID	G	Coordinates	
					x	y
					(ft)	(ft)

Contour(s)

Name	Sel.	M.	ID	OnlyPts	Height		Coordinates		
					Begin	End	x	y	z
					(ft)	(ft)	(ft)	(ft)	(ft)

Vertical Area Source(s)

Name	ID	Height				Coordinates			
		Begin		End		x	y	z	Ground
		(ft)		(ft)		(ft)	(ft)	(ft)	(ft)

Rail

Name	Sel.	M.	ID	Lw'		Train Class	Correct.	Vmax
				Day	Night		Track	
				(dBA)	(dBA)		(dB)	(km(mph)