

State of California - Natural Resources Agency DEPARTMENT OF FISH AND WILDLIFE Bay Delta Region 2825 Cordelia Road, Suite 100 Fairfield, CA 94534

GAVIN NEWSOM, Governor CHARLTON H. BONHAM, Director



December 12, 2023

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Chris Jones, Associate Engineer City of Napa Postal Office Box 660 Napa, CA 94559 ChrisJones@cityofnapa.org

Subject: Napa Renewable Resources Project 2.0, Notice of Preparation of a Draft Environmental Impact Report, SCH No. 2023110393, City and County of Napa

Dear Mr. Jones:

The California Department of Fish and Wildlife (CDFW) reviewed the Notice of Preparation (NOP) of a Draft Environmental Impact Report (EIR) for the Napa Renewable Resources Project 2.0 (Project).

CDFW is providing the City of Napa (City) as the Lead Agency, with specific detail about the scope and content of the environmental information related to CDFW's area of statutory responsibility that must be included in the EIR (Cal. Code Regs., tit. 14, § 15082, subd. (b)).

#### **CDFW ROLE**

CDFW is a **Trustee Agency** with responsibility under the California Environmental Quality Act (CEQA) for commenting on projects that could impact fish, plant, and wildlife resources (Pub. Resources Code, § 21000 et seq.; Cal. Code Regs., tit. 14, § 15386). CDFW is also considered a **Responsible Agency** if a project would require discretionary approval, such as a permit pursuant to the California Endangered Species Act (CESA) or Native Plant Protection Act (NPPA), Lake and Streambed Alteration (LSA) Program, and other provisions of the Fish and Game Code that afford protection to the state's fish and wildlife trust resources. Pursuant to our authority, CDFW has the following concerns, comments, and recommendations regarding the Project.

#### REGULATORY REQUIREMENTS

# California Endangered Species Act and Native Plant Protection Act

Please be advised that a CESA Incidental Take Permit (ITP) must be obtained if the Project has the potential to result in "take" of plants or animals listed under CESA or NPPA, either during construction or over the life of the Project. Issuance of a CESA ITP is subject to CEQA documentation; the CEQA document must specify impacts,

mitigation measures, and a mitigation monitoring and reporting program. If the Project will impact CESA listed species, such as those identified in **Attachment 1**, early consultation is encouraged, as significant modification to the Project and mitigation measures may be required in order to obtain a CESA ITP.

CEQA requires a Mandatory Finding of Significance if a project is likely to substantially restrict the range or reduce the population of a threatened or endangered species (Pub. Resources Code, §§ 21001, subd. (c) & 21083; CEQA Guidelines, §§ 15380, 15064, and 15065). Impacts must be avoided or mitigated to less-than-significant levels unless the CEQA Lead Agency makes and supports Findings of Overriding Consideration (FOC). The CEQA Lead Agency's FOC does not eliminate the Project proponent's obligation to comply with CESA.

## **Lake and Streambed Alteration**

An LSA Notification, pursuant to Fish and Game Code section 1600 et. seq. is required for project activities affecting lakes or streams and associated riparian habitat. Notification is required for any activity that may substantially divert or obstruct the natural flow; change or use material from the bed, channel, or bank including associated riparian or wetland resources; or deposit or dispose of material where it may pass into a river, lake or stream. Work within ephemeral streams, washes, watercourses with a subsurface flow, and floodplains are subject to LSA Notification requirements. CDFW, as a Responsible Agency under CEQA, would consider the CEQA document for the Project and may issue an LSA Agreement. CDFW may not execute the final LSA Agreement until it has complied with CEQA as a Responsible Agency.

# **Nesting Birds**

CDFW has authority over actions that may disturb or destroy active nest sites or take birds. Fish and Game Code sections 3503, 3503.5, and 3513 protect birds, their eggs, and nests. Migratory birds are also protected under the federal Migratory Bird Treaty Act.

#### **Fully Protected Species**

Fully Protected species, including those listed in **Attachment 1**, may not be taken or possessed at any time (Fish & G. Code, §§ 3511, 4700, 5050, & 5515) except for 1) collecting these species for necessary scientific research, including efforts to recover fully protected species; 2) relocation of the bird species for the protection of livestock; 3) if they are a covered species whose conservation and management is provided for in a Natural Community Conservation Plan, or 4) certain projects pursuant to Fish and Game Code, §§ 3511, 4700, 5050, & 5515 section 2081.15.

#### PROJECT DESCRIPTION AND LOCATION

The Project objective is the updates and expansions of the Napa Materials Diversion Facility (NMDF) which receives and processes solid waste as well as compostable and recyclable materials produced within the City of Napa. The Project includes the acquisition of parcels directly north and south of the existing facility. The parcel to the north is in current use for materials storage and covers approximately two acres; the southern parcel is undeveloped and currently not in use. The southern parcel would be subdivided, with approximately 2.87 acres annexed into the NMDF for the potential use of a biomass gasification facility. The Project also proposes to: 1) increase the NMDF permitted capacity from 760 to 1,000 tons per day; 2) construct a biomass gasification facility on existing or annexed adjacent property; 3) add an anaerobic digestion facility on the existing NMDF facility or adjacent annexed property; and 4) add approximately 2,500 solar panels over parking and storage areas along the eastern property border. The Project site is located at 820 Levitin Way near the City of American Canyon, Napa County; Latitude 38.210833° North, Longitude -122.265556° West; and encompasses approximately 25 acres.

The CEQA Guidelines (Cal. Code Regs., tit. 14, § 15000 et seq.) require that the EIR incorporate a full Project description, including reasonably foreseeable future phases of the Project, that contains sufficient information to evaluate and review the Project's environmental impact (CEQA Guidelines, §§ 15124 & 15378). Please include a complete description of the following Project components in the Project description:

- Footprints of permanent Project features and temporarily impacted areas, such as staging areas and access routes;
- Area and plans for any proposed buildings/structures, ground-disturbing activities, fencing, paving, stationary machinery, landscaping, and stormwater systems;
- Operational features of the Project, including level of anticipated human presence (describe seasonal or daily peaks in activity, if relevant), artificial lighting/light reflection, noise, traffic generation, and other features; and
- Construction schedule, activities, equipment, and crew sizes.

#### **ENVIRONMENTAL SETTING**

The EIR should provide sufficient information regarding the environmental setting ("baseline") to understand the Project, and its alternative's (if applicable), potentially significant impacts on the environment (CEQA Guidelines, §§ 15125 & 15360).

CDFW recommends that the CEQA document prepared for the Project provide baseline habitat assessments for special-status plant, fish and wildlife species located and

potentially located within the Project area and surrounding lands, including, but not limited to, all rare, threatened, or endangered species (CEQA Guidelines, § 15380). The EIR should describe aquatic habitats, such as wetlands or waters of the U.S. or state, and any sensitive natural communities or riparian habitat occurring on or adjacent to the Project site (for sensitive natural communities see:

https://wildlife.ca.gov/Data/VegCAMP/NaturalCommunities#sensitive%20natural%20communities), and any stream or wetland set back distances the City may require. Fully protected, threatened or endangered, candidate, and other special-status species and sensitive natural communities that are known to occur, or have the potential to occur in or near the Project site, include, but are not limited to those listed in **Attachment 1**.

Habitat descriptions and the potential for species occurrence should include information from multiple sources: aerial imagery, historical and recent survey data, field reconnaissance, scientific literature and reports, U.S. Fish and Wildlife Service's (USFWS) Information, Planning, and Consultation System, and findings from "positive occurrence" databases such as California Natural Diversity Database (CNDDB). Based on the data and information from the habitat assessment, the EIR should adequately assess which special-status species are likely to occur on or near the Project site, and whether they could be impacted by the Project.

CDFW recommends surveys be conducted for special-status species with potential to occur, following recommended survey protocols if available. Survey and monitoring protocols and guidelines are available at: <a href="https://www.wildlife.ca.gov/Conservation/Survey-Protocol">https://www.wildlife.ca.gov/Conservation/Survey-Protocol</a>.

Botanical surveys for special-status plant species, including those with a California Rare Plant Rank (<a href="http://www.cnps.org/cnps/rareplants/inventory/">http://www.cnps.org/cnps/rareplants/inventory/</a>), must be conducted during the blooming period within the Project area and adjacent habitats that may be indirectly impacted by, for example, changes to hydrological conditions, and require the identification of reference populations<sup>1</sup>. More than one year of surveys may be necessary based on environmental conditions. Please refer to CDFW protocols for surveying and evaluating impacts to special status plants available at: <a href="https://www.wildlife.ca.gov/Conservation/Plants">https://www.wildlife.ca.gov/Conservation/Plants</a>.

## **IMPACT ANALYSIS AND MITIGATION MEASURES**

The EIR should discuss all direct and indirect impacts (temporary and permanent) that may occur with implementation of the Project (CEQA Guidelines, § 15126.2). This

<sup>&</sup>lt;sup>1</sup> CRPR 1B plants are considered rare, threatened, or endangered in California and elsewhere. Further information on CRPR ranks is available in CDFW's Special Vascular Plants, Bryophytes, and Lichens List (<a href="https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=109383&inline">https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=109383&inline</a>) and on the California Native Plant Society website (<a href="https://www.cnps.org/rare-plants/california-rare-plant-ranks">https://www.cnps.org/rare-plants/california-rare-plant-ranks</a>).

includes evaluating and describing impacts such as:

- Encroachments into riparian habitats, wetlands or other sensitive areas;
- Potential for impacts to special-status species;
- Loss or modification of breeding, nesting, dispersal and foraging habitat, including vegetation removal, alternation of soils and hydrology, and removal of habitat structural features (e.g., snags, roosts, vegetation overhanging banks);
- Permanent and temporary habitat disturbances associated with ground disturbance, noise, lighting, reflection, air pollution, traffic or human presence; and
- Obstruction of movement corridors, fish passage, or access to water sources and other core habitat features.

The CEQA document should also identify reasonably foreseeable future projects in the Project vicinity, disclose any cumulative impacts associated with these projects, determine the significance of each cumulative impact, and assess the significance of the Project's contribution to the impact (CEQA Guidelines, §15355). Although a project's impacts may be insignificant individually, its contributions to a cumulative impact may be considerable; a contribution to a significant cumulative impact – e.g., reduction of available habitat for a special status species – should be considered cumulatively considerable without mitigation to minimize or avoid the impact.

Based on the comprehensive analysis of the direct, indirect, and cumulative impacts of the Project, the CEQA Guidelines direct the Lead Agency to consider and describe all feasible mitigation measures to avoid potentially significant impacts in the EIR, and/or mitigate significant impacts of the Project on the environment (CEQA Guidelines, §§ 15021, 15063, 15071, 15126.2, 15126.4 & 15370). This includes a discussion of impact avoidance and minimization measures for special-status species, which are recommended to be developed in early consultation with CDFW, USFWS, and the National Marine Fisheries Service. These measures can then be incorporated as enforceable Project conditions to reduce potential impacts to biological resources to less-than-significant levels.

#### **ENVIRONMENTAL DATA**

CEQA requires that information developed in EIRs and negative declarations be incorporated into a database which may be used to make subsequent or supplemental environmental determinations (Pub. Resources Code, § 21003, subd. (e)). Accordingly, please report any special-status species and natural communities detected during Project surveys to CNDDB. The CNDDB online field survey form and other methods for

submitting data can be found at the following link:

https://wildlife.ca.gov/Data/CNDDB/Submitting-Data. The types of information reported to CNDDB can be found at the following link:

https://wildlife.ca.gov/Data/CNDDB/Plantsand-Animals.

#### **FILING FEES**

CDFW anticipates that the Project will have an impact on fish and/or wildlife, and assessment of filing fees is necessary (Fish & G. Code, § 711.4; Pub. Resources Code, § 21089). Fees are payable upon filing of the Notice of Determination by the Lead Agency and serve to help defray the cost of environmental review by CDFW.

If you have any questions, please contact Melanie Day, Senior Environmental Scientist (Supervisory), at (707) 210-4415 or <a href="Melanie.Day@wildlife.ca.gov">Melanie.Day@wildlife.ca.gov</a>.

Sincerely,

—DocuSigned by:

Erin Chappell

Erin Chappell Regional Manager Bay Delta Region

Attachment 1: Special-Status Species and Sensitive Natural Communities

ec: Office of Planning and Research, State Clearinghouse (SCH No. 2023110393)

# **Attachment 1: Special-Status Species and Sensitive Natural Communities**

Scientific Name	Common Name	Status	
Amphibians & Reptiles			
Rana draytonii	California red-legged frog	FT, SSC	
Rana boylii pop. 1	foothill yellow-legged frog - north coast DPS	SSC	
Emys marmorata	western pond turtle	SSC	
Birds			
Buteo swainsoni	Swainson's hawk	ST	
Agelaius tricolor	tricolored blackbird	ST, SSC	
Circus hudsonius	northern harrier	SSC	
Athene cunicularia	burrowing owl	SSC	
Elanus leucurus	white-tailed kite	FP	
Buteo regalis	ferruginous hawk	WL	
Fishes (potential downstream impacts)			
Oncorhynchus tshawytscha	Chinook salmon - winter-run	SE, FE	
Hypomesus transpacificus	Delta smelt	SE, FT	
Oncorhynchus tshawytscha	Chinook salmon - spring-run	ST, FT	
Spirinchus thaleichthys	longfin smelt	ST, FC	
Oncorhynchus mykiss irideus	steelhead - central California coast DPS	FT	
Acipenser medirostris	green sturgeon - southern DPS	FT	
Acipenser transmontanus	white sturgeon	SSC	
Lampetra richardsoni	western brook lamprey	SSC	
Entosphenus tridentata	Pacific lamprey	SSC	
Pogonichthys macrolepidotus	Sacramento splittail	SSC	

Invertebrates			
Branchinecta lynchi	vernal pool fairy shrimp	FT	
Mammals			
Reithrodontomys raviventris	salt marsh harvest mouse	FE, SE, FP	
Antrozous pallidus	pallid bat	SSC	
Plants			
Lasthenia conjugens	Contra Costa goldfields	FE, CRPR 1B.1	
Trifolium amoenum	two-fork clover	FE, CRPR 1B.1	
Lilaeopsis masonii	Mason's lilaeopsis	SR, CRPR 1B.1	
Legenere limosa	legenere	CRPR 1B.1	
Trifolium hydrophilum	saline clover	CRPR 1B.2	
Carex lyngbyei	Lyngbye's sedge	CRPR 2B.2	
Astragalus tener var. tener	alkali milk-vetch	CRPR 1B.2	
Symphyotrichum lentum	Suisun Marsh aster	CRPR 1B.2	
Extriplex joaquinana	San Joaquin spearscale	CRPR 1B.2	
Lathyrus jepsonii var. jepsonii	Delta tule pea	CRPR 1B.2	
Carex lyngbyei	Lyngbye's sedge	CRPR 2B.2	
Downingia pusilla	dwarf downingia	CRPR 2B.2	
Sensitive Natural Communities			

Sensitive Natural Communities

Vernal pool (review CDFW's list of sensitive natural communities to determine if any vernal pool or other sensitive natural community may occur, at

https://wildlife.ca.gov/Data/VegCAMP/NaturalCommunities#sensitive%20natural%20communities)

FE = federally listed as endangered under ESA; FT = federally listed as threatened under ESA; FC = federally listed as candidate; SE = state listed as endangered under CESA; ST = state listed as threatened under CESA; SR = state listed as rare; SSC = state Species of Special Concern; FP = fully protected; WL = state listed on Watch List; CRPR = California Rare Plant Rank; DPS = distinct population segment