# ENVIRONMENT | PLANNING | DEVELOPMENT | SOLUTIONS, INC.

Date: February 29, 2024

Prepared by: Jazmin Rodriguez, Project Planner

To: City of Palmdale

Subject: Land Evaluation and Site Assessment for Palmdale Logistics Center

### 1. Executive Finding

EPD Solutions Inc., (EPD) evaluated the agricultural value of the property proposed for development of the Palmdale Logistics Center (Project). The analysis is based on the California Agricultural Land Evaluation and Site Assessment (LESA) model and concludes that the conversion of the Project site's agricultural land to an urban use would result in a significant loss of farmland.

#### 2. Introduction

According to Public Resources Code (PRC) § 21060.1, "agricultural land" is prime farmland, farmland of statewide importance, or unique farmland, as defined by the U.S. Department of Agriculture land inventory and monitoring criteria. In California, the LESA model is the primary approach for rating the relative quality of agricultural land resources based upon specific measurable features. The LESA model is intended to provide a methodology to ensure that significant effects on the environment of agricultural land conversions are quantitatively and consistently considered in the environmental review process (PRC § 21095). It is also intended to provide lead agencies under the California Environmental Quality Act (CEQA) with a process to determine the significance of converting agricultural properties to urban land uses.

#### 3. Project Overview

#### **Environmental Setting and Location**

The Project site consists of approximately 158.5-acres and is located in the northwest portion of the City of Palmdale within Los Angeles County. The Project site is on the northeast corner of the intersection of 30th Street East and East Avenue M. As shown on Figure 1, *Project Site*, the Project site is comprised of one parcel identified as Los Angeles County Assessor's Parcel Number (APN) 3170-018-081.

The site is relatively flat and is vacant, containing sparse vegetation consisting of grasses and weeds. The Project site is currently zoned as Heavy Industrial (HI) and has a General Plan land use designation of Industrial (IND). Surrounding land uses consist of vacant and undeveloped land uses to the north and east, a solar farm to the west and airport logistics to the south. The California Department of Conservation Farmland Mapping and Monitoring Program designates all 158.5 acres of the Project site as Prime Farmland and designates the unpaved roadways to the north and east of the Project site (approximately 4 additional acres) as Prime Farmland, as shown on Figure 2, Farmland Locations.

#### **Project Description for Proposed Project**

The proposed Project would divide the APN 3170-018-081 into three parcels and develop two new industrial warehouses totaling approximately 3,001,712 square feet with parking, associated infrastructure, and landscape improvements corresponding with each building. Additionally, a detention basin of approximately 11 acres for stormwater collection would be constructed on the last proposed parcel in the northern portion of the site. The Project would also include roadway improvements to existing roadways East Avenue M and 30th Street East and would develop Avenue L-8 (north of property line) and 35th Street East (east of property line), both of which are currently unpaved roadways. The Project also includes the extension

of a water line within the Avenue M right of way, approximately 13,400 feet to the west at the intersection of 5th Street East and Avenue M.

The Project would result in the conversion of approximately 162.5 acres (inclusive of 158.5-acre Project site area and 4 acres of unpaved roadway area) of Important Farmland to non-agricultural use, i.e., the focus of this technical memorandum.

#### 4. California LESA Model Evaluation

The below evaluation mirrors the steps outlined in the California Agricultural Land Evaluation and Site Assessment Model Instruction Manual. The tables below are those provided in Appendix A of the LESA Instruction Manual, included as Attachment A to this memorandum.

#### 4a. Land Evaluation Factors

The Land Evaluation portion of the LESA Model considers two features that are separately rated:

- The Land Capability Classification (LCC) Rating: The LCC indicates the suitability of soils for most kinds
  of crops. Soils are rated on a scale from Class I to Class VIII. Soils having the fewest limitations receive
  the highest rating.
- The Storie Index Rating: The Storie Index provides a numeric rating (based on a 100-point scale) of the relative degree of suitability or value of a given soil for intensive agriculture use. The rating is based on four soil characteristics: degree of soil profile development, surface texture, slope, and other soil and landscape conditions including drainage, alkalinity, nutrient level, acidity, erosion, and microrelief.

Table A details the LCC and Storie Index rating for the nine soils present on the Project's agriculture site. As shown in Figure 3, Onsite Soils, the 162.5 acres of farmland within the Project area and offsite road improvements area are comprised of approximately 26.9% Cajon loamy sand; 17.5 % Hesperia fine sandy loam; 46.2% Rosamond loamy fine sand; and 71.9% Rosamond fine sandy loam.

Table A. Land Capability Classification (LCC) and Storie Index Scores							
A	В	С	D	E	F	G	Н
Soil Type	Project Acres	Portion of Project Area	LCC1	LCC Rating <sup>2</sup>	LCC Score (C x E)	Storie Index <sup>3</sup>	Storie Index Score (C x G)
Cajon loamy sand (0 to 2 percent slopes) (CaA)	26.9	0.166	llle	70	11.62	68	11.288
Hesperia fine sandy loam (0 to 2 percent slopes) (HkA)	17.5	0.108	lle	90	9.72	95	10.26
Rosamond loamy fine sand (Rm)	46.2	0.284	lle	90	25.56	86	24.424
Rosamond fine sandy loam (Ro)	71.9	0.442	I	100	44.2	90	39.78
Total:	162.5	1.0	LCC To	otal Score:	91.1	Storie Index Total Score:	85.752

United States Department of Natural Resources Conservation Service. Agriculture, Custom Soil Resource Report for Antelope Valley, CA

California Agricultural Land Evaluation and Site Assessment Model. Table 2. Numeric Conversion of Land Capability Classification Units

<sup>3.</sup> https://websoilsurvey.nrcs.usda.gov/app/WebSoilSurvey.aspx

#### 4b. Site Assessment Factors

The LESA Model includes four Site Assessment factors that are separately rated and are as follow:

- Project Size Rating
- Water Resources Availability Rating
- Surrounding Agricultural Land Rating
- Surrounding Protected Resource Land Rating

#### **Project Size Rating**

Project Size Rating recognizes the role that farm size plays in the viability of commercial agricultural operations. In general, larger farming operations can provide greater flexibility in farm management and marketing decisions and tend to have greater impacts upon the local economy through direct employment (California Department of Conservation, 1997).

In terms of agricultural productivity, the size of the farming operation can be considered not just from its total acreage, but the acreage of different quality lands that comprise the operation. Lands with higher quality soils lend themselves to greater diversity in crop selection and the potential for greater economic return per acre unit. The Project Size rating is determined by summing the acres in a project that fall within one of three consolidated LCC categories. The site contains 135.6 acres of LCC Class I-II soils, 26.9 acres of LCC Class III soils, and 0 acres of LCC Class IV-VIII soils. Based on LESA Instruction Manual Table 3, which states that the highest score generated across all the columns becomes the overall project size score, a Project Size score of 100 is applicable to the site.

**Table B. Project Size Score** 

	ı	J	K
	LCC Class I-II	LCC Class III	LCC Class IV-VIII
Cajon loamy sand (0 to 2 percent slopes) (CaA)	0	26.9	0
Hesperia fine sandy loam (0 to 2 percent slopes) (HkA)	17.5	0	0
Rosamond loamy fine sand (Rm)	46.2	0	0
Rosamond fine sandy loam (Ro)	<i>7</i> 1.9	0	0
Total	135.6	26.9	0
Project Size Scores	100	30	0
Highest Project Size Score <sup>1</sup>		100	

Project Size Score was determined from the Project Size Scoring Table from the LESA Instruction Manual (California Department of Conservation 1997)

#### Water Resources Availability Rating

The Water Resources Availability Rating is based on the water sources that supply the agricultural site and then determining whether different restrictions in supply would take place in years characterized as being periods of drought and non-drought. Water for the Project site's previous agricultural uses was from onsite wells that are no longer in use. As such, buildout of the Project would require a new stable source of water. There are no existing water lines on or adjacent to the Project site. The closest water line is the 30-inch water main that is located approximately 13,400 linear feet west of the Project site within the Avenue M right-of-way at 5th Street E.

The Project site is located outside of the water service area of the Los Angeles County Waterworks District No. 40 Antelope Valley (LACWD40). However, the Project site is near the water service area of the

LACWD40. As such, the proposed Project includes annexation of the Project site into the LACWD40 service area.

The Project would install offsite 16-inch water lines along the perimeter of the Project site that would connect to a proposed 24-inch offsite water main at Avenue M and 30th Street E. The proposed offsite 24-inch water line would extend approximately 13,400 linear feet west within the Avenue M right-of-way to 5th Street E and connect to the existing 30-inch water line in Avenue M

As the Project site is not currently within the LACWD40 service area, it is conservatively assumed that buildout of the site was not included in the corresponding UWMP growth projections. However, a Water Supply Assessment was prepared for the Project which determined that District 40 will have sufficient water supplies to accommodate the planned uses of its service area and the Project through 2045 both in historic singledry years and multiple-dry years. Therefore, during non-drought years, it is unlikely that there would be physical or economic restrictions with water availability at the site. During drought years, while it is unlikely there would be a physical barrier to water access, it is possible that the cost of water could increase if there is a need to purchase imported water and/or restrictions could be set in place for conservation purposes. Consequently, based on the scoring criteria provided in the LESA Manual, Table 5, Water Resource Availability Scoring, the site receives a water resource score of 65 of 100 points (Table C).

			,	
A	В	С	D	E
Project Proportion	Water Source	Proportion of Project Area	Water Availability Score <sup>1</sup>	Weighted Availability Score (C X D)
1	Irrigation	1.0	65	65
	65			

Table C. Water Resources Availability

#### Surrounding Agricultural Land Rating

The Surrounding Agricultural Land Rating factor evaluates the possibility that surrounding agricultural land use is likely to influence and be influenced by the Project's agricultural land. It identifies the level of agricultural land use within a one-quarter mile radius, zone of influence (ZOI) of the Project site. Parcels that are intersected by the 0.25-mile buffer are included in their entirety. Based upon the percentage of agricultural land in the ZOI, the Project site is assigned a "surrounding agricultural land score." The LESA Model rates the potential significance of the conversion of an agricultural parcel that has a large proportion of surrounding land in agricultural production more highly than one that has a relatively small percentage of surrounding land in agricultural production (California Department of Conservation, 1997).

Figure 5, Zone of Influence Surrounding Agricultural Land, shows the area one-quarter mile from the site with areas in agricultural production highlighted. As shown, approximately 159.4 acres are designated as Prime Farmland currently in agricultural production. Table D summarizes the findings for the Project's Surrounding Agricultural Land Rating evaluation.

#### Surrounding Protected Resource Land Rating

The Surrounding Protected Resource Land Rating is an extension of the Surrounding Agricultural Land Rating and is scored in a similar manner. Protected resource lands are those lands with long-term use restrictions that are compatible with or supportive of agricultural uses of land. Included among them are the following:

Water Resources Score was determined from the Water Resources Availability Scoring Table from the LESA Instruction Manual (California Department of Conservation 1997)

- Williamson Act contracted land
- Publicly owned lands maintained as park, forest, or watershed resources
- Lands with agricultural, wildlife habitat, open space, or other natural resource easements that restrict the conversion of such land to urban or industrial uses.

As shown in Figure 4, Zone of Influence, there are a total of 1,871.8 acres within the Project's zone of influence. Of those 1,871.8 acres, there are currently 159.4 acres of land being used for agricultural production, all of which are classified as Prime Farmland (Department of Conservation Important Farmland Series). Further, there are no protected resource lands in the Project's zone of influence (1,871.8 acres). According to the General Plan Update, Chapter 11 Conservation Element, the Project falls within the Western Mojave Habitat Conservation Plan Area, however none of the parcels identified in the Project's zone of influence are within identified significant ecological areas.

Based on the Department of Conservation's LESA Instruction Manual, a Project with a percent less than 40 within the zone of influence in agricultural use is given a score of 0. In addition, a Project with a percentage of less than 40 of land within the zone of influence that is protected is given a score of 0. Therefore, the Project would have a surrounding agricultural land score of 0 and a surrounding protected resource land score of 0.

Table D. Surrounding Agricultural and Protected Resources Land

Α	В	С	D	E	F	G
Zone of Influence					Surrounding	Surrounding
Total Acres	Acres in Agriculture	Acres of Protected Resource Land	Percent in Agriculture (B/A)	Percent Protected Resource Land (C/A)	Agricultural Land Score <sup>1</sup>	Protected Resource Land Score <sup>1</sup>
1871.1	159.4	0	8.52%	0%	0	0

The Surrounding Agricultural and Protected Resources Land Score was determined using the Surrounding Agricultural Land Rating Scoring Table and Surrounding Protected Resource Land Rating from the LESA Instruction Manual (California Department of Conservation 1997)

#### 5. Weighting of Factors and Final LESA Scoring

The final project scoring is based on a scale of 100 points, with a given project being capable of deriving a maximum of 50 points from the Land Evaluation factors and 50 points from the Site Assessment factors. Scoring thresholds are based upon the total LESA score as well as the component Land Evaluation and Site Assessment subscores. Table E shows the Final LESA score of the Project's agriculture site.

**Table E. Final LESA Score Sheet** 

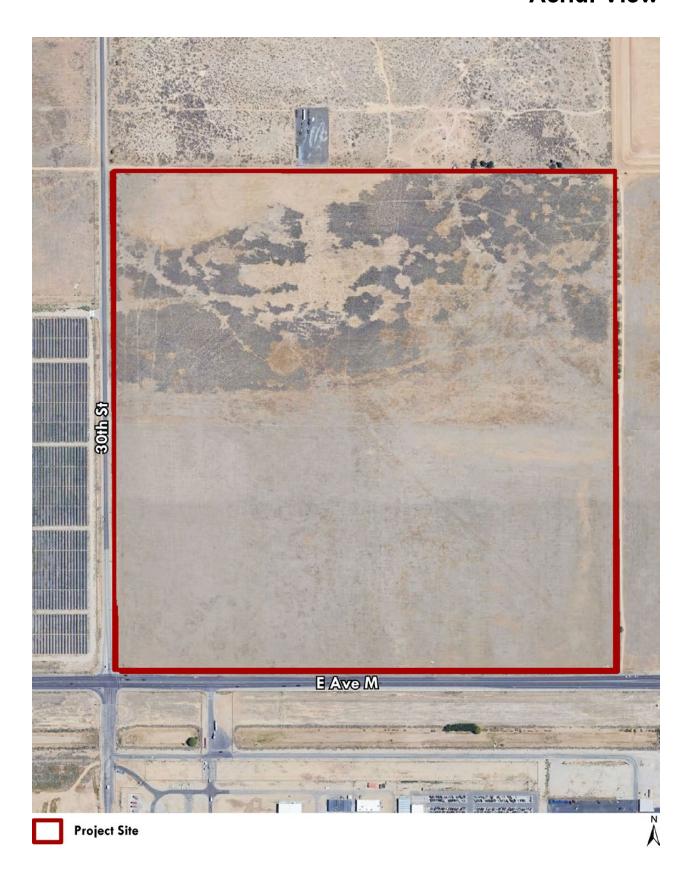
	Factor Scores	Factor Weight	Weighted Factor Scores
Land Evaluation Factors			
Land Capability Classification	91.1	0.25	22.775
Storie Index Rating	85.75	0.25	21.438
		Land Evaluation Subtotal	44.213
Site Assessment Factors			
Project Size	100	0.15	15
Water Resource Availability	65	0.15	9.75
Surrounding Agricultural Land	0	0.15	0
Protected Resource Land	0	0.05	0
		Site Assessment Subtotal	24.75
		Final LESA Score	68.963

**Table F. LESA Model Significance Determination** 

Total LESA Score	Scoring Decision
0-39 Points	Not considered significant
40-59 Points	Considered significant <u>only</u> if LE <u>and</u> SA subscores are each <u>greater</u> than or equal to 20 points
60-79 Points	Considered significant <u>unless</u> either LE <u>or</u> SA subscore is <u>less</u> than 20 points
80-100 Points	Considered significant

Table F provides the LESA Model Significance thresholds. Sites receiving a total LESA score between 60 and 79 points are considered significant *unless* <u>either</u> the Land Evaluation weighted factor subscore or the Site Assessment weighted factor subscore is less than 20 points. As identified in Table E, both the Land Evaluation and Site Assessment subscores exceed 20 points. Therefore, pursuant to the LESA model, the proposed conversion of the site from agriculture to non-agricultural uses would be considered significant.

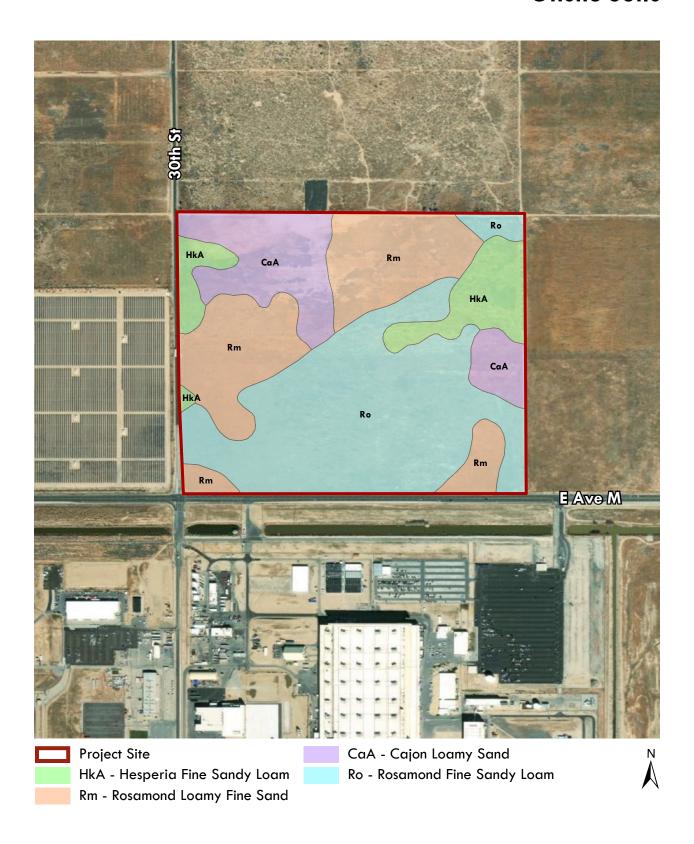
# **Aerial View**



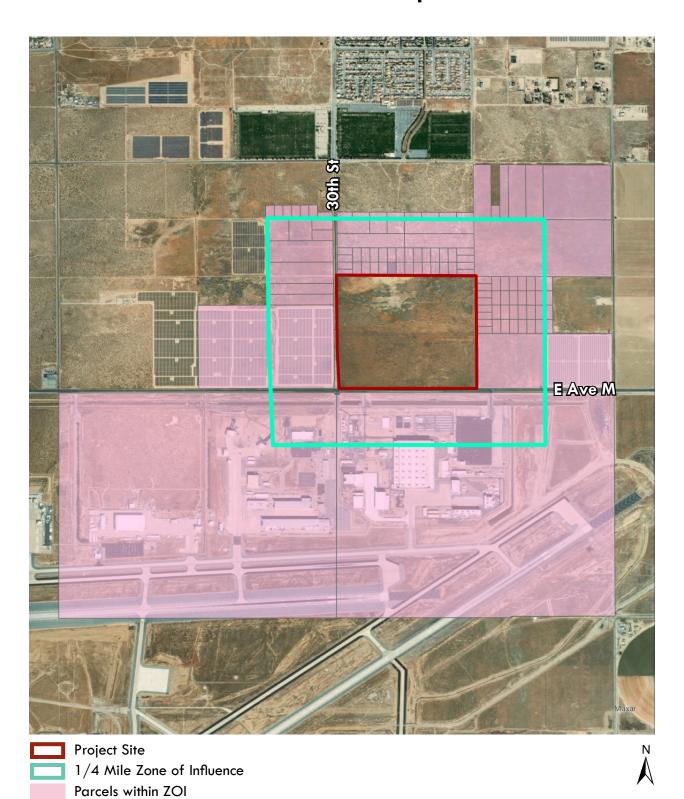
# **Farmland Classifications**



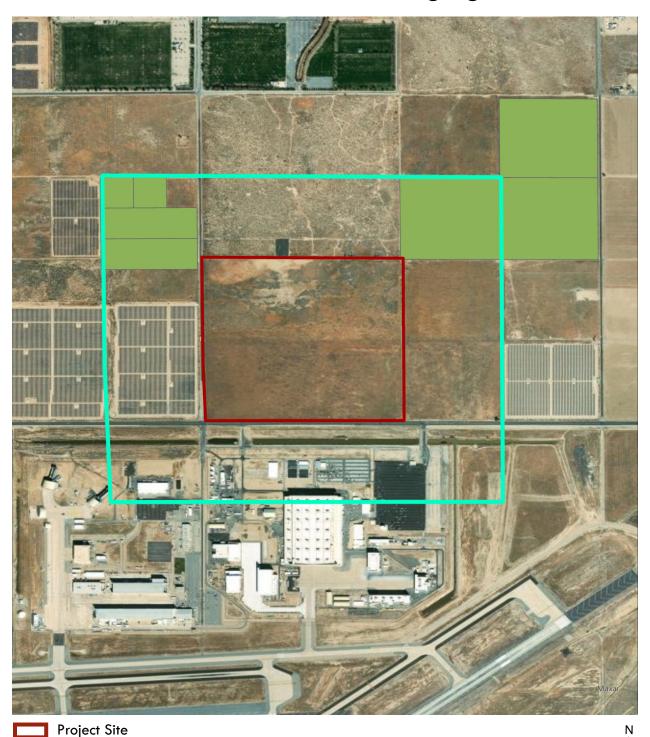
# **Onsite Soils**



# **Project Zone of Influence**



# Project Zone of Influence Surrounding Agricultural Land



Palmdale Logistics Center City of Palmdale

Prime Farmland

1/4 Mile Zone of Influence

#### 6. References

- California Conservation Easement Database (CCED) Viewer. 2023. Accessed from: https://gis.cnra.ca.gov/apps/cced/
- California Protected Areas Database (CPAD) Viewer. 2023. Accessed from: https://www.mapcollaborator.org/cpad/
- California Department of Conservation (DOC). California Important Farmland Finder. 2022. Accessed from: https://maps.conservation.ca.gov/DLRP/CIFF/
- California Department of Conservation (DOC). Office of Land Conservation. California Agricultural Land Evaluation and Site Assessment Model, Instruction Manual. 1997. Accessed from: https://www.conservation.ca.gov/dlrp/Pages/qh lesa.aspx
- City of Palmdale General Plan Update. Chapter 11 Conservation. 2022. Accessed from: https://www.cityofpalmdaleca.gov/279/General-Plan
- Dudek. Water Supply Assessment-Avenue M Industrial Development, Los Angeles County, California. 2023. Appendix B
- U.S. Department of Agriculture. Natural Resources Conservation Service (NRCS). Web Soil Survey. Accessed from: https://websoilsurvey.nrcs.usda.gov/app/WebSoilSurvey.aspx

Attachment A. California Agricultural Land Evaluation and Site Assessment Model Instructions Manual

# **CALIFORNIA AGRICULTURAL**

# LAND EVALUATION AND SITE ASSESSMENT MODEL

# **Instruction Manual**



For further information, please contact:

California Department of Conservation
Office of Land Conservation
801 K Street, MS 13-71
Sacramento, CA 95814-3528
(916) 324-0850
FAX (916) 327-3430

© California Department of Conservation, 1997

The Department of Conservation makes no warranties as to the suitability of this product for any particular purpose.

# **CALIFORNIA AGRICULTURAL**

# LAND EVALUATION AND SITE ASSESSMENT MODEL

# Instruction Manual 1997



**Department of Conservation Office of Land Conservation** 

TABLE OF CONTENTS	Page

Executive Summary 1
Introduction
Defining the Land Evaluation and Site Assessment System
Assessment Nationwide
Development of the California Agricultural Land Evaluation
and Site Assessment Model 3
The California Agricultural Land Evaluation and
Site Assessment Model 6
Section I. Required Resources and Information
Section II. Defining and Scoring the California Agricultural
Land Evaluation and Site Assessment Factors
A. Scoring of Land Evaluation Factors 7
The Land Capability Classification Rating
The Storie Index Rating
B. Scoring of Site Assessment Factors
1. The Project Size Rating13
2. The Water Resources Availability Rating 16
3. The Surrounding Agricultural Land Rating
<ol> <li>The Surrounding Protected Resource</li> </ol>
Land Rating28
Section III. Weighting of Factors and Final Scoring
Section IV. Scoring Thresholds for Making Determinations of
Significance under CEQA
Bibliography 32
Appendix A. Abridged set of California LESA step-by-step
scoring instructions
Appendix B. Application of the California LESA Model to
a hypothetical proposed project B-1

# **EXECUTIVE SUMMARY**

Land Evaluation and Site Assessment (LESA) is a term used to define an approach for rating the relative quality of land resources based upon specific measurable features. The formulation of a California Agricultural LESA Model is the result of Senate Bill 850 (Chapter 812 /1993), which charges the Resources Agency, in consultation with the Governor's Office of Planning and Research, with developing an amendment to Appendix G of the California Environmental Quality Act (CEQA) Guidelines concerning agricultural lands. Such an amendment is intended "to provide lead agencies with an optional methodology to ensure that significant effects on the environment of agricultural land conversions are quantitatively and consistently considered in the environmental review process" (Public Resources Code Section 21095).

The California Agricultural LESA Model is composed of six different factors. Two Land Evaluation factors are based upon measures of soil resource quality. Four Site Assessment factors provide measures of a given project's size, water resource availability, surrounding agricultural lands, and surrounding protected resource lands. For a given project, each of these factors is separately rated on a 100 point scale. The factors are then weighted relative to one another and combined, resulting in a single numeric score for a given project, with a maximum attainable score of 100 points. It is this project score that becomes the basis for making a determination of a project's potential significance, based upon a range of established scoring thresholds. This Manual provides detailed instructions on how to utilize the California LESA Model, and includes worksheets for applying the Model to specific projects.

#### INTRODUCTION

## **Defining the LESA System**

The Land Evaluation and Site Assessment (LESA) system is a point-based approach that is generally used for rating the relative value of agricultural land resources. In basic terms, a given LESA model is created by defining and measuring two separate sets of factors. The first set, Land Evaluation, includes factors that measure the inherent soil-based qualities of land as they relate to agricultural suitability. The second set, Site Assessment, includes factors that are intended to measure social, economic, and geographic attributes that also contribute to the overall value of agricultural land. While this dual rating approach is common to all LESA models, the individual land evaluation and site assessment factors that are ultimately utilized and measured can vary considerably, and can be selected to meet the local or regional needs and conditions for which a LESA model is being designed to address. In short, the LESA methodology lends itself well to adaptation and customization in individual states and localities. Considerable additional information on LESA may be found in *A Decade with LESA - the Evolution of Land Evaluation and Site*Assessment (8).

## **Background on LESA Nationwide**

In 1981, the federal Natural Resources Conservation Service (NRCS), known then as the Soil Conservation Service, released a new system that was designed to provide objective ratings of the agricultural suitability of land compared to demands for nonagricultural uses of lands. The system became known as Land Evaluation and Site Assessment, or LESA. Soon after it was designed, LESA was adopted as a procedural tool at the federal level for identifying and addressing the potential adverse effects of federal programs (e.g., funding of highway construction) on farmland protection. The Farmland Protection Policy Act of 1981 (5) spells out requirements to ensure that federal programs, to the extent practical, are compatible with state, local, and private programs and policies to protect farmland, and calls for the use of LESA to aid in this analysis. Typically, staff of the NRCS is involved in performing LESA scoring analyses of individual projects that involve other agencies of the federal government.

Since its inception, the LESA approach has received substantial attention from state and local governments as well. Nationwide, over two hundred jurisdictions have developed local LESA methodologies (7). One of the attractive features of the LESA approach is that it is well suited to being modified to reflect regional and local conditions. Typical local applications of LESA include assisting in decision making concerning the sitting of projects, changes in zoning, and spheres of influence determinations. LESA is

also increasingly being utilized for farmland protection programs, such as the identification of priority areas to concentrate conservation easement acquisition efforts.

Because of the inherent flexibility in LESA model design, there is a broad array of factors that a given LESA model can utilize. Some LESA models require the measurement of as many as twenty different factors. Over the past 15 years, the body of knowledge concerning LESA model development and application has begun to indicate that LESA models utilizing only several basic factors can capture much of the variability associated with the determination of the relative value of agricultural lands. In fact, LESA models with many factors are increasingly viewed as having redundancies, with different factors essentially measuring the same features, or being highly correlated with one another. Additional information on the evolution and development of the LESA approach is provided in, A *Decade with LESA -The Evolution of Land Evaluation and Site Assessment* (8).

### **Development of the California Agricultural LESA Model**

In 1990 the Department of Conservation commissioned a study to investigate land use decisions that affect the conversion of agricultural lands in California. The study, conducted by Jones and Stokes Associates, Inc., was prepared in response to concerns about agricultural land conversion identified in the *California Soil Conservation Plan* (1) (developed by the ad hoc Soil Conservation Advisory Committee serving the Department of Conservation in 1987). Among these concerns was the belief that there was inadequate information available concerning the socioeconomic and environmental implications of farmland conversions, and that the adequacy of current farmland conversion impact analysis under the California Environmental Quality Act (CEQA) was not fully known. The findings of this study are included in the publication, *The Impacts of Farmland Conversion in California* (2).

Currently, neither CEQA nor the State CEQA Guidelines contains procedures or specific guidance concerning how agencies should address farmland conversion impacts of projects. The only specific mention of agricultural issues is contained in Appendix G of the State CEQA Guidelines, which states that a project will normally have a significant effect on the environment if it will "convert prime agricultural land to non-agricultural use or impair the agricultural productivity of prime agricultural land".

Among the conclusions contained in *The Impacts of Farmland Conversion in California* study was that the lack of guidance in how lead agencies should address the significance of farmland conversion impacts resulted in many instances of no impact analysis at all. A survey of environmental documents sent to the Governor's Office of Planning and Research (OPR) between 1986 and 1988 was performed. The survey

showed that among projects that affected at least 100 acres of land and for which agriculture was a project issue, nearly 30 percent received Negative Declarations, and therefore did not did not receive the environmental impact analysis that would be provided by an Environmental Impact Report (EIR).

Of those projects involving the conversion of agricultural lands and being the subject of an EIR, the study found a broad range of approaches and levels of detail in describing the environmental setting, performing an impact analysis, and providing alternative mitigation measures. The only agricultural impacts found to be significant in the EIRs were those involving the direct removal of prime agricultural lands from production by the project itself. The focus on prime farmland conversion in the projects surveyed was deemed to be related to the narrow direction provided in Appendix G of the State CEQA Guidelines.

The formulation of a California LESA Model is the result of Senate Bill 850 (Chapter 812 /1993), which charges the Resources Agency, in consultation with the Governor's Office of Planning and Research, to develop an amendment to Appendix G of the California Environmental Quality Act (CEQA) Guidelines. Such an amendment is intended "to provide lead agencies with an optional methodology to ensure that significant effects on the environment of agricultural land conversions are quantitatively and consistently considered in the environmental review process" (Public Resources Code Section 21095). This legislation authorizes the Department of Conservation to develop a California LESA Model, which can in turn be adopted as the required amendment to Appendix G of the CEQA Guidelines.

#### Presentation of the California LESA Model

The California LESA Model is presented in this Manual in the following sections:

<u>Section I.</u> provides a listing of the information and tools that will typically be needed to develop LESA scores for individual projects.

<u>Section II.</u> provides step-by-step instructions for scoring each of the six Land Evaluation and Site Assessment factors that are utilized in the Model, with an explanation of the rationale for the use of each factor.

<u>Section III.</u> defines the assignment of weights to each of the factors relative to one another, and the creation of a final LESA score for a given project.

<u>Section IV.</u> assigns scoring thresholds to final LESA scores for the purpose of determining the significance of a given project under CEQA where the conversion of agricultural lands is a project issue.

# Additionally:

<u>Appendix A.</u> provides an abridged set of step-by-step LESA scoring instructions that can be used and reproduced for scoring individual projects.

<u>Appendix B.</u> demonstrates the application of the California LESA Model to the scoring of a hypothetical project.

# The California Agricultural LESA Model

# Section I. Required Resources and Information

The California Land Evaluation and Site Assessment (LESA) Model requires the use and interpretation of basic land resource information concerning a given project. A series of measurements and calculations is also necessary to obtain a LESA score. Listed below are the materials and tools that will generally be needed to make these determinations.

## Land Evaluation and Site Assessment calculations will require:

- 1. A calculator or other means of tabulating numbers
- 2. An accurately scaled map of the project area, such as a parcel map
- 3. A means for making acreage determinations of irregularly shaped map units. Options include, from least to most technical:
  - A transparent grid-square or dot-planimeter method of aerial measurement
  - A hand operated electronic planimeter
  - The automatic planimetry capabilities of a Geographic Information System (GIS)
- 4. A modern soil survey, generally produced by the USDA Natural Resources Conservation Service, which delineates the soil-mapping units for a given project. [Note: If modern soil survey information is not available for a given area of study, it may be necessary to draw upon the services of a professional soil scientist to perform a specific project survey].
- 5. Maps that depict land uses for parcels including and surrounding the project site, such as the Department of Conservation's Important Farmland Map series, the Department of Water Resources Land Use map series, or other appropriate information.
- 6. Maps or information that indicate the location of parcels including and surrounding the project site that are within agricultural preserves, are under public ownership, have conservation easements, or have other forms of long term commitments that are considered compatible with the agricultural use of a given project site.

# Section II. <u>Defining and Scoring the California Land</u> Evaluation and Site Assessment Model Factors

This section provides detailed step-by-step instructions for the measurement and scoring of each of the Land Evaluation and Site Assessment factors that are utilized in the California Agricultural LESA Model, and is intended to serve as an introduction to the process of utilizing the Model. Once users are familiar with the Model, a more streamlined set of instructions and scoring sheets is available in Appendix A. In addition, the scoring of a hypothetical project is presented using these scoring sheets in Appendix B.

# **Scoring of Land Evaluation Factors**

The California LESA Model includes two Land Evaluation factors that are separately rated:

- 1. The Land Capability Classification Rating
- 2. The Storie Index Rating

The information needed to make these ratings is typically available from soil surveys that have been conducted by the federal Natural Resources Conservation Service (formerly known as the Soil Conservation Service). Consultation should be made with NRCS staff (field offices exist in most counties) to assure that valid and current soil resource information is available for the project site. Copies of soil surveys are available at local field offices of the NRCS, and may also be available through libraries, city and county planning departments, the Cooperative Extension, and other sources. In addition, a Certified Professional Soil Scientist (CPSS) may also be consulted to obtain appropriate soil resource information for the project site. A directory of CPSS registered soil consultants is available through the Professional Soil Scientists Association of California, P.O. Box 3213, Yuba City, CA 95992-3213; phone: (916) 671-4276.

- The USDA Land Capability Classification (LCC) The LCC indicates the suitability of soils for most kinds of crops. Groupings are made according to the limitations of the soils when used to grow crops, and the risk of damage to soils when they are used in agriculture. Soils are rated from Class I to Class VIII, with soils having the fewest limitations receive the highest rating (Class I). Specific subclasses are also utilized to further characterize soils. An expanded explanation of the LCC is included in most soil surveys.
- 2) The Storie Index The Storie Index provides a numeric rating (based upon a 100 point scale) of the relative degree of suitability or value of a given soil for intensive agriculture. The rating is based upon soil characteristics only. Four factors that represent the inherent characteristics and qualities of the soil are

considered in the index rating. The factors are: profile characteristics, texture of the surface layer, slope, and other factors (e.g., drainage, salinity).

In some situations, only the USDA Land Capability Classification information may be currently available from a given published soil survey. However, Storie Index ratings can readily be calculated from information contained in soil surveys by qualified soil scientists. Users are encouraged to seek assistance from NRCS staff or Certified Professional Soil Scientists to derive Storie Index information for the soils as well. If, however, limitations of time or resources restrict the derivation of Storie Index ratings for the soils within a region, it may be possible to adapt the Land Evaluation by relying solely upon the LCC rating. Under this scenario the LCC rating would account for 50 percent of the overall LESA factor weighting.

## **Identifying a Project's Soils**

In order to rate the Land Capability Classification and Storie Index factors, the evaluator must identify the soils that exist on a given project site and determine their relative proportions. A **Land Evaluation Worksheet** (Table 1A.) is used to tabulate these figures, based upon the following:

#### Step 1.

Locate the project on the appropriate map sheet in the Soil Survey.

#### Step 2.

Photocopy the map sheet and clearly delineate the project boundaries on the map, paying close attention to the map scale.

#### Step 3.

Identify all of the soil mapping units existing in the project site (each mapping unit will have a different map unit symbol) and enter the each mapping unit symbol in **Column A** of the **Land Evaluation Worksheet** (Table 1A).

#### Step 4.

Calculate the acreage of each soil mapping unit present within the project site using any of the means identified in **Section 1**, **Required Resources and Information**, and enter this information in **Column B**.

#### Step 5.

Divide the acres of each soil mapping unit by the total project acreage to determine the proportion of each unit that comprises the project, and enter this information in Column C.

### 1. Land Evaluation - The Land Capability Classification Rating

#### Step 1.

In the Guide to Mapping Units typically found within soil surveys, identify the Land Capability Classification (LCC) designation (e.g., IV-e) for each mapping unit that has been identified in the project and enter these designations in **Column D** of the **Land Evaluation Worksheet** (Table 1A.).

### Step 2.

From Table 2., **The Numeric Conversion of Land Capability Classification Units**, obtain a numeric score for each mapping unit, and enter these scores in **Column E**.

### Step 3.

Multiply the proportion of each soil mapping unit (**Column C**) by the LCC points for each mapping unit (**Column E**) and enter the resulting scores in **Column F**.

# Step 4.

Sum the LCC scores in **Column F** to obtain a single LCC Score for the project. Enter this LCC Score in **Line 1** of the **Final LESA Worksheet** (Table 8)

Table 2. Numeric Conversion of Land Capability Classification Units

Land	LCC
Capability	Point
<u>Classification</u>	<u>Rating</u>
l I	100
lle	90
lls,w	80
IIIe	70
IIIs,w	60
IVe	50
IVs,w	40
V	30
VI	20
VII	10
VIII	0

Table 1B. Table 1A. **Land Evaluation Worksheet** Site Assessment Worksheet 1. **Project Size Score Land Capability Classification (LCC)** and Storie Index Scores С G Η Project Proportion of LCC LCC LCC Soil Map Storie Storie Index Unit Acres | Project Area Rating Score Index Score 1-1 IV - VIII (Must Sum LCC Total Acres Storie Index Totals Total to 1.0) Total **Project Size Scores** Highest Project Size Score

## 2. Land Evaluation - The Storie Index Rating Score

## Step 1.

From the appropriate soil survey or other sources of information identified in Appendix C, determine the Storie Index Rating (the Storie Index Rating is already based upon a 100 point scale) for each mapping unit and enter these values in **Column G** of the **Land Evaluation Worksheet** (Table 1A.).

## Step 2.

Multiply the proportion of each soil mapping unit found within the project (**Column C**) by the Storie Index Rating (**Column G**), and enter these scores in **Column H**.

## Step 3.

Sum the Storie Index Rating scores in **Column H** to obtain a single Storie Index Rating score for the project. Enter this Storie Index Rating Score in **Line 2** of the **Final LESA Worksheet** (Table 8)

# **Scoring of Site Assessment Factors**

The California LESA Model includes four Site Assessment factors that are separately rated:

- 1. The Project Size Rating
- 2. The Water Resources Availability Rating
- 3. The Surrounding Agricultural Land Rating
- 4. The Surrounding Protected Resource Land Rating

### 1. Site Assessment - The Project Size Rating

The Project Size Rating relies upon acreage figures that were tabulated under the Land Capability Classification Rating in Table 1A. The Project Size rating is based upon identifying acreage figures for three separate groupings of soil classes within the project site, and then determining which grouping generates the highest Project Size Score.

## Step 1.

Using information tabulated in **Columns B** and **D** of the **Land Evaluation Worksheet** (Table 1A), enter acreage figures in **Site Assessment Worksheet 1. - Project Size** (Table 1B) using either **Column I, J,** or **K** for each of the soil mapping units in a given project.

#### Step 2.

Sum the entries in **Column I** to determine the total acreage of Class I and II soils on the project site.

Sum the entries in **Column J** to determine the total acreage of Class III soils on the project site.

Sum the entries in **Column K** to determine the total acreage of Class IV and lower rated soils on the project site.

#### Step 3.

For each of the three columns, apply the appropriate scoring plan provided in Table 3, **Project Size Scoring**, and enter the **Project Size Score** for each grouping in the **Site Assessment Worksheet 1. - Project Size** (Table 1B). Determine which column generates the highest score. The highest score becomes the overall **Project Size Score**. Enter this number in **Line 3** of the **Final LESA Scoresheet** (Table 8).

Table 3. Project Size Scoring

LCC Class I	or II soils	LCC Class	III soils	LCC Class IV	or lower
Acres	Score	Acres	Score	Acres	Score
80 or above	100	160 or above	100	320 or above	100
60-79	90	120-159	90	240-319	80
40-59	80	80-119	80	160-239	60
20-39	50	60-79	70	100-159	40
10-19	30	40-59	60	40-99	20
fewer than 10	0	20-39	30	fewer than 40	0
		10-19	10		
		fewer than 10	0		

### **Explanation of the Project Size Factor**

The Project Size factor in the California Agricultural LESA Model was developed in cooperation with Nichols-Berman, a consulting firm under contract with the Department of Conservation. A thorough discussion of the development of this rating is presented by Nichols-Berman in a report to the Department entitled, *Statewide LESA Methodologies Report - Project Size and Water Resource Availability Factors* (3).

The inclusion of the measure of a project's size in the California Agricultural LESA Models is a recognition of the role that farm size plays in the viability of commercial agricultural operations. In general, larger farming operations can provide greater flexibility in farm management and marketing decisions. Certain economies of scale for equipment and infrastructure can also be more favorable for larger operations. In addition, larger operations tend to have greater impacts upon the local economy through direct employment, as well as impacts upon support industries (e.g., fertilizers, farm equipment, and shipping) and food processing industries.

While the size of a given farming operation may in many cases serve as a direct indicator of the overall economic viability of the operation, The California Agricultural LESA Model does not specifically consider the issue of economic viability. The variables of economic viability for a specific farm include such factors as the financial management and farming skills of the operator, as well as the debt load and interest rates being paid by an individual operator, which are issues that cannot readily be included in a statewide LESA model.

In terms of agricultural productivity, the size of a farming operation can be considered not just from its total acreage, but the acreage of different quality lands that comprise the operation. Lands with higher quality soils lend themselves to greater management and cropping flexibility and have the potential to provide a greater economic return per unit acre. For a given project, instead of relying upon a single acreage figure in the Project Size rating, the project is divided into three acreage groupings based upon the Land Capability Classification ratings that were previously determined in the Land Evaluation analysis. Under the Project Size rating, relatively fewer acres of high quality soils are required to achieve a maximum Project Size score. Alternatively, a maximum score on lesser quality soils could also be derived, provided there is a sufficiently large acreage present. Acreage figures utilized in scoring are the synthesis of interviews that were conducted statewide for growers of a broad range of crops. In the interviews growers were queried as to what acreage they felt would be necessary in order for a given parcel to be considered attractive for them to farm.

The USDA LCC continues to be the most widely available source of information on land quality. Project Size under this definition is readily measurable, and utilizes much of the same information needed to score a given project under the Land Evaluation component of the methodology. This approach also complements the LE determination, which, while addressing soil quality, does not account for the total acreage of soils of given qualities within a project.

This approach allows for an accounting of the significance of high quality agricultural land as well as lesser quality agricultural lands, which by virtue of their large area can be considered significant agricultural resources. In this way, no single acreage figure for a specific class of soils (e.g., soils defined as "prime") is necessary.

### 2. Site Assessment - The Water Resources Availability Rating

The Water Resources Availability Rating is based upon identifying the various water sources that may supply a given property, and then determining whether different restrictions in supply are likely to take place in years that are characterized as being periods of drought and non-drought. **Site Assessment Worksheet 2. - Water Resources Availability Worksheet** (Table 4) is used to tabulate the score.

## Step 1.

Identify the different water resource types that are used to supply the proposed project site (for example, irrigation district water, ground water, and riparian water are considered to be three different types of water resources). Where there is only one water source identified for the proposed project, skip to Step 4.

### Step 2.

Divide the proposed project site into portions, with the boundaries of each portion being defined by the irrigation water source(s) supplying it. A site that is fully served by a single source of water will have a single portion, encompassing the entire site. A site that is fully served by two or more sources that are consistently merged together to serve a crop's needs would also have a single portion. (e.g., a portion of the proposed project may receive both irrigation district and groundwater). If the project site includes land that has no irrigation supply, consider this acreage as a separate portion as well. Enter the water resource portions of the project in Column B of Table 4, Site Assessment Worksheet 2. - Water Resources Availability.

[As an example, a hypothetical project site is determined to have four separate water supply portions:

Portion 1 is served by irrigation district water only;

Portion 2 is served by ground water only;

Portion 3 is served by *both* irrigation district water and ground water;

Portion 4 is not irrigated at all.]

### Step 3.

Calculate the proportion of the total project area that is represented by each water resource portion, and enter these figures in **Column C** of **Site Assessment Worksheet 2. - Water Resources Availability**, verifying that the sum of the proportions equals 1.0.

Table 4. Site Assessment Worksheet 2. - Water Resources Availability

Α	В	С	D	Е
			Water	Weighted
Project	Water	Proportion of	Availability	Availability
Portion	Source	Project Area	Score	Score
				(C x D)
1				
2				
3				
4				
5				
6				
		(Must Sum	Total Water	
		to 1.0)	Resource Score	

## Step 4.

For each water resource supply portion of the project site, determine whether irrigated and dryland agriculture is *feasible*, and if any *physical* or *economic* restrictions exist, during both *drought* and *non-drought* years. These italicized terms are defined below:

- A physical restriction is an occasional or regular interruption or reduction in a
  water supply, or a shortened irrigation season, that forces a change in agricultural
  practices -- such as planting a crop that uses less water, or leaving land fallow.
  (This could be from cutbacks in supply by irrigation and water districts, or by ground
  or surface water becoming depleted or unusable. Poor water quality can also result
  in a physical restriction -- for example by requiring the planting of salt-tolerant plants,
  or by effectively reducing the amount of available water.)
- An economic restriction is a rise in the cost of water to a level that forces a
  reduction in consumption. (This could be from surcharge increases from water
  suppliers as they pass along the cost of finding new water supplies, the extra cost of
  pumping more ground water to make up for losses in surface water supplies, or the
  extra energy costs of pumping the same amount of ground water from deeper within
  an aquifer.)
- Irrigated agricultural production is *feasible* when:
  - 1) There is an existing irrigation system on the project site that can serve the portion of the project identified in Step 2;
  - 2) *Physical* and/or *economic restrictions* are not severe enough to halt production; and
  - 3) It is possible to achieve a viable economic return on crops though irrigated production.

(A major question that should be considered is, if there is an irrigated crop that can be grown within the region, can it actually be grown on the project site? Depending upon the jurisdiction, some typical crops that have a large water demand may not be feasible to grow on the project site, while others that require less water are feasible. Information to aid in making this determination can be obtained from county agricultural commissioners, the UC Cooperative Extension, irrigation districts, and other sources.)

- *Dryland production* is *feasible* when rainfall is adequate to allow an economically viable return on a nonirrigated crop.
- A drought year is a year that lies within a defined drought period, as defined by the
  Department of Water Resources or by a local water agency. Many regions of the
  state are by their arid nature dependent upon imports of water to support irrigated
  agriculture. These regions shall not be considered under periods of drought
  unless a condition of drought is declared for the regions that typically would be
  providing water exports.

# Step 5.

Each of the project's water resource supply portions identified in **Step 2** is scored separately. Water Resources Availability scoring is performed by identifying the appropriate condition that applies to each portion of the project, as identified in Table 5., **Water Resource Availability Scoring**. Using Table 5, identify the option that best describes the water resource availability for that portion and its corresponding water resource score. Option 1 defines the condition of no restrictions on water resource availability and is followed progressively with increasing restrictions to Option 14, the most severe condition, where neither irrigated nor dryland production is considered feasible. Enter each score into **Column D** of Table 4.

# Step 6.

For each portion of the project site, determine the section's weighted score by multiplying the portion's score (**Column D**), by its proportion of the project area (**Column C**), and enter these scores in **Column E**, the weighted Water Availability Score. Sum the **Column E** scores to obtain the total Water Resource Availability Score, and enter this figure in **Line 4** of the **Final LESA Score Sheet** (Table 8).

Table 5. Water Resource Availability Scoring

	Non-Drought Years  RESTRICTIONS						
Option				RESTRICTIONS			WATER RESOURCE
'	Irrigated	Physical	Economic	Irrigated	Physical	Economic	
	Production	Restrictions	Restrictions	Production	Restrictions	Restrictions	SCORE
	Feasible?	?	?	Feasible?	?	?	
1	YES	NO	NO	YES	NO	NO	100
2	YES	NO	NO	YES	NO	YES	95
3	YES	NO	YES	YES	NO	YES	90
4	YES	NO	NO	YES	YES	NO	85
5	YES	NO	NO	YES	YES	YES	80
6	YES	YES	NO	YES	YES	NO	75
7	YES	YES	YES	YES	YES	YES	65
8	YES	NO	NO	NO			50
9	YES	NO	YES	NO			45
10	YES	YES	NO	NO			35
11	YES	YES	YES	NO			30
12	Irrigated production not feasible, but rainfall adequate for dryland production in both drought and non-drought years				25		
13	Irrigated production not feasible, but rainfall adequate for dryland production in non-drought years (but not in drought years)				20		
14	Neither irrigated nor dryland production feasible			0			

# **Explanation of the Water Resource Availability Rating**

The Water Resource Availability factor in the California Agricultural LESA Model was developed in cooperation with Nichols-Berman, a consulting firm under contract with the Department of Conservation. A thorough discussion of the development of this rating is presented by Nichols-Berman in a report to the Department entitled, *Statewide LESA Methodologies Report - Project Size and Water Resource Availability Factors* (3). During the development of this factor it became apparent that certain conditions unique to California would need to be represented in this system.

First, it was decided to classify water reliability based upon the *effects* on agricultural production (such as being forced to change to lower-value crops, putting in groundwater pumps, or cutting back on the acreage farmed) rather than the actual *type* of limitation (such as a limitation on the quantity, frequency, or duration of water delivery). LESA systems have traditionally focused on the latter. However, it was found that the many types of limitations are too varied in California to adequately represent in the LESA system. In the Statewide LESA system, these effects are referred to as *restrictions*.

Second, the factor had to include an interrelation with cost. The historical shortages and unreliability of California water use has led to the establishment of various interconnected and dual systems. Probably more than any other state, reliability is related with cost -- a more reliable water supply can sometimes be obtained, but at a greater cost. Therefore, *restrictions* were classified into two major categories -- *physical* and *economic*. These are separated because, generally, a physical restriction is more severe than an economic restriction and this should be reflected in the LESA system.

Third, the factor had to include the effects of the drought cycle in California. During the drought of 1987 to 1992, many agricultural areas of the state experienced water shortages. The impact of these shortages resulted in a number of different actions. Some areas were able to avoid the worst effects of the drought simply by implementing water conservation measures. Other areas were able to obtain additional water supplies, such as by securing water transfers or simply pumping more groundwater, but at an increase in the overall price of water. Other options included shifting crops, replanting to higher value crops to offset the increase in water prices, or leaving land fallow. A project site that experiences restrictions during a drought year should not be scored as high as a similar project site that does not.

The easiest way to make determinations of irrigation feasibility and the potential restrictions of water sources is to investigate the cropping history of the project site. For instance, was the water supply to the project site reduced by the local irrigation district during the last drought? If the site has a ground water supply, do area ground water levels sometimes drop to levels that force markedly higher energy costs to pump the water?

If the history of the project site is unavailable (including when the site has recently installed an irrigation system), look at the history of the general area. However, remember that the project site may have different conditions than the rest of the region. For instance, the project site could have an older water right than others in the region. Although certain areas of the state had severe restrictions on water deliveries during the last drought, some parcels within these areas had very secure deliveries due to more senior water rights. If this was the case in the region of the project site, check the date of water right and compare it with parcels that received their total allotment during the last drought. The local irrigation district should have information on water deliveries.

The scoring of water resource availability for a project site should not just reflect the adequacies of water supply in the past -- it should be a *prediction* of how the water system will perform in the future. For instance, a local jurisdiction might find that the allocation of flows to stream and river systems has been recently increased for environmental reasons, which will decrease the future available surface water supply. In this case, the past history of the site is not an adequate representation of future water supply and water system performance.

# 3. Site Assessment - The Surrounding Agricultural Land Rating

Determination of the surrounding agricultural land use rating is based upon the identification of a project's "Zone of Influence" (ZOI), which is defined as that land near a given project, both directly adjoining and within a defined distance away, that is likely to influence, and be influenced by, the agricultural land use of the subject project site. The determination of the ZOI is described below, and is illustrated with an example in Figure 1.

# Defining a Project's "Zone of Influence"

## Step 1.

Locate the proposed project on an appropriate map and outline the area and dimensions of the proposed project site.

## Step 2.

Determine the smallest rectangle that will completely contain the project site (Rectangle A).

## Step 3.

Create a second rectangle (Rectangle B) that extends 0.25 mile (1320 feet) beyond Rectangle A on all sides.

#### Step 4.

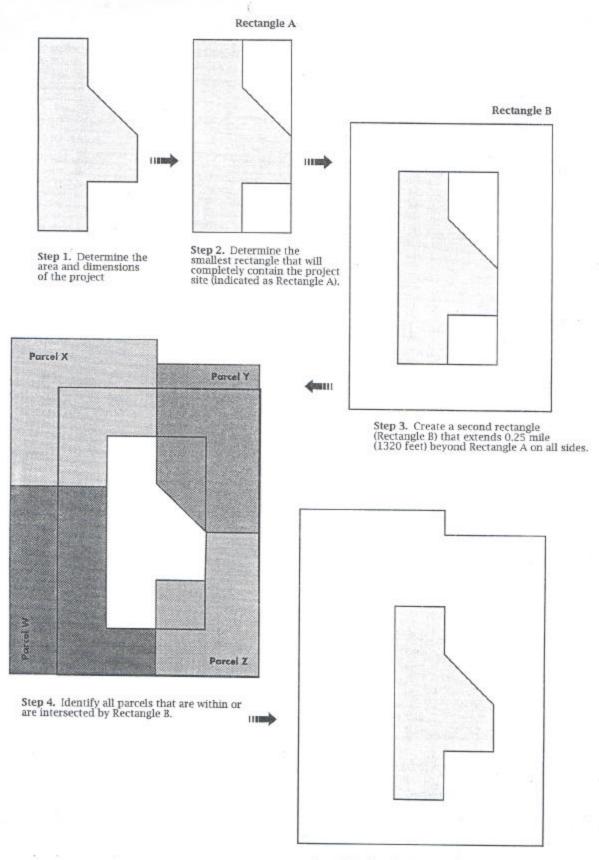
Identify all parcels that are within or are intersected by Rectangle B.

#### Step 5.

Define the project site's "zone of influence" as the entire area of all parcels identified in Step 4, less the area of the proposed project from Step 1.

[In the illustration provided in Figure 1, Parcels W, X, and Y extend beyond Rectangle B and are therefore included in their entirety in defining the project site's Zone of Influence.]

Figure 1: Defining a Project's Zone of Influence



Step 5. Define the project's "zone of influence" as the entire area of all parcels identified in Step 4, less the area of the proposed project from Step 1.

In this example, parcels W, X, and Y extend beyond Rectangle B and are therefore included in the their entirety in defining the project's zone of influence.

# **Measuring Surrounding Agricultural Land**

## Step 1.

Calculate the percentage of the project's Zone of Influence that is currently producing agricultural crops. [This figure can be determined using information from the Department of Conservation's Important Farmland Map Series, the Department of Water Resources' Land Use Map Series, locally derived maps, or direct site inspection. For agricultural land that is currently fallowed, a determination must be made concerning whether the land has been fallowed as part of a rotational sequence during normal agricultural operations, or because the land has become formally "committed" to a nonagricultural use. Land that has become formally committed, whether fallow or not, should not generally be included in determining the proportion of the Zone of Influence that is agricultural land. For further information on the definition of Committed Land, refer to the following Explanation of the Surrounding Agricultural Land Rating.]

# Step 2.

Based on the percentage of agricultural land in the ZOI determined in Step 1, assign a Surrounding Agricultural Land score to the project according to Table 6, and enter this score in **Line 5** of the **Final LESA Scoresheet** (Table 8).

Table 6. Surrounding Agricultural Land Rating

Percent of Project's	Surrounding		
Zone of Influence	Agricultural Land		
in Agricultural Use	Score		
90 - 100%	100 Points		
80 - 89	90		
75 - 79	80		
70 - 74	70		
65 - 69	60		
60 - 64	50		
55 - 59	40		
50 - 54	30		
45 - 49	20		
40 - 44	10		
40 <	0		

## **Explanation of the Surrounding Agricultural Land Rating**

The Surrounding Agricultural Land Rating is designed to provide a measurement of the level of agricultural land use for lands in close proximity to a subject project. The California Agricultural LESA Model rates the potential significance of the conversion of an agricultural parcel that has a large proportion of surrounding land in agricultural production more highly than one that has a relatively small percentage of surrounding land in agricultural production. The definition of a "Zone of Influence" that accounts for surrounding lands up to a minimum of one quarter mile from the project boundary is the result of several iterations during model development for assessing an area that will generally be a representative sample of surrounding land use. In a simple example, a single one quarter mile square project (160 acres) would have a Zone of Influence that is a minimum of eight times greater (1280 acres) that the parcel itself.

Land within a Zone of Influence that is observed to be fallow will require a case by case determination of whether this land should be considered agricultural land. The Department of Conservation's Important Farmland Maps may be of assistance in making this determination. In addition, land currently in agricultural production may be designated as being "committed" to future nonagricultural development. The Department of Conservation's Farmland Mapping and Monitoring Program has a land use designation of Land Committed to Nonagricultural Use, and is defined as "land that is permanently committed by local elected officials to nonagricultural development by virtue of decisions which cannot be reversed simply by a majority vote of a city council or county board of supervisors. The "committed" land must be so designated in an adopted local general plan, and must also meet the requirements of either (a) or (b) below:

- (a). It must have received one of the following final discretionary approvals:
  - 1. Tentative subdivision map (approved per the Subdivision Map Act);
  - 2. Tentative or final parcel map (approved per the Subdivision Map Act);
  - 3. Recorded development agreement (per Government Code §65864);
  - 4. Other decisions by a local government which are analogous to items #1-3 above and which exhibit an element of permanence. Zoning by itself does not qualify as a permanent commitment.

Or

- (b) It must be the subject of one of the final fiscal commitments to finance the capital improvements specifically required for future development of the land in question as shown below:
  - 1. Recorded Resolution of Intent to form a district and levy an assessment;
  - 2. Payment of assessment;
  - 3. Sale of bonds;
- 4. Binding contract, secured by bonds, guaranteeing installation of infrastructure;
- 5. Other fiscal commitments which are analogous to items #1-4 above and exhibit an element of permanence."

Lead agencies are encouraged to identify Land Committed to Nonagricultural Use within a project's ZOI and make the determination whether this land, while still in agricultural production, be considered nonagricultural land for the purposes of the calculation performed here.

## 4. Site Assessment - The Surrounding Protected Resource Land Rating

The Surrounding Protected Resource Land Rating is essentially an extension of the Surrounding Agricultural Land Rating, and is scored in a similar manner. Protected resource lands are those lands with long term use restrictions that are compatible with or supportive of agricultural uses of land. Included among them are the following:

- Williamson Act contracted lands
- Publicly owned lands maintained as park, forest, or watershed resources
- Lands with agricultural, wildlife habitat, open space, or other natural resource easements that restrict the conversion of such land to urban or industrial uses.

## **Instructions for the Surrounding Protected Resource Land Rating**

## Step 1.

Utilizing the same "Zone of Influence" (ZOI) area calculated for a project under the Surrounding Agricultural Land Rating, calculate the percentage of the ZOI that is Protected Resource Land, as defined above.

#### Step 2.

Assign a Surrounding Protected Resource Land score to the project according to Table 7, and enter this score on **Line 6** of the **Final LESA Scoresheet** (Table 8).

Table 7. Surrounding Protected Resource Land Rating

Percent of Project's	Surrounding		
Zone of Influence	Protected Resource		
Defined as Protected	Land Score		
90 - 100%	100 Points		
80 - 89	90		
75 - 79	80		
70 - 74	70		
65 - 69	60		
60 - 64	50		
55 - 59	40		
50 - 54	30		
45 - 49	20		
40 - 44	10		
40 <	0		

# Section III. Weighting of Factors and Final LESA Scoring

The California LESA Model is weighted so that 50 percent of the total LESA score of a given project is derived from the Land Evaluation factors, and 50 percent from the Site Assessment factors. Individual factor weights are listed below, with the sum of the factor weights required to equal 100 percent.

# **Land Evaluation Factors**

Land Capability Classification	25%
Storie Index Rating	25%
<u>-</u>	
Land Evaluation Subtotal	50%

# **Site Assessment Factors**

Site Assessment Subtotal	50%
Surrounding Agricultural Lands Surrounding Protected Resource Lands	15% 5%
Water Resource Availability	15%
Project Size	15%

Total LESA Factor Weighting 100%

Each factor is measured separately (each on 100 point scale) and entered in the appropriate line in **Column B** of the **Final LESA Scoresheet** (Table 8). Each factor's score is then multiplied by its respective factor weight, resulting in a weighted factor score in **Column D** as indicated in Table 8. The weighted factor scores are summed, yielding a Total LESA Score (100 points maximum) for a given project, which is entered in **Line 7** of **Column D**.

**Table 8. Final LESA Scoresheet** 

A	В		С		D
	Factor		Factor		Weighted
Factor Name	Rating	Χ	Weighting	=	Factor
	(0-100 points)		(Total = 1.00)		Rating
Land Evaluation					
<ol> <li>Land Capability Classification</li> </ol>	<line 1=""></line>	Χ	0.25	=	
Storie Index Rating	<line 2=""></line>	Χ	0.25	=	
Site Assessment					
1. Project Size	<line 3=""></line>	Χ	0.15	=	
Water Resource Availability	<line 4=""></line>	Χ	0.15	=	
3. Surrounding Agricultural Lands	<line 5=""></line>	Χ	0.15	=	
Protected Resource Lands	<line 6=""></line>	Χ	0.05	=	
	(sum of weigh		al LESA Score		<line 7=""></line>

(sum of weighted factor ratings)

# Section IV. California Agricultural LESA Scoring Thresholds - Making Determinations of Significance Under CEQA

A single LESA score is generated for a given project after all of the individual Land Evaluation and Site Assessment factors have been scored and weighted as detailed in Sections 2 and 3. Just as with the scoring of individual factors that comprise the California Agricultural LESA Model, final project scoring is based on a scale of 100 points, with a given project being capable of deriving a maximum of 50 points from the Land Evaluation factors and 50 points from the Site Assessment factors.

The California Agricultural LESA Model is designed to make determinations of the potential significance of a project's conversion of agricultural lands during the Initial Study phase of the CEQA review process. Scoring thresholds are based upon both the total LESA score as well as the component LE and SA subscores. In this manner the scoring thresholds are dependent upon the attainment of a minimum score for the LE and SA subscores so that a single threshold is not the result of heavily skewed subscores (i.e., a site with a very high LE score, but a very low SA score, or vice versa). Table 9 presents the California Agricultural LESA scoring thresholds.

 Table 9. California LESA Model Scoring Thresholds

Total LESA Score	Scoring Decision
0 to 39 Points	Not Considered Significant
40 to 59 Points	Considered Significant only if LE and SA subscores are each greater than or equal to 20 points
60 to 79 Points	Considered Significant <u>unless</u> either LE <u>or</u> SA subscore is <u>less</u> than 20 points
80 to 100 Points	Considered Significant

# **Bibliography**

- 1. Conserving the Wealth of the Land A Plan for Soil Conservation, Department of Conservation, 1987.
- 2. *The Impacts of Farmland Conversion in California*. Prepared by Jones and Stokes, Associates, Inc., for the California Department of Conservation. 1991.
- 3. Statewide LESA Methodologies Report Project Size and Water Resource Availability Factors. Prepared by Nichols Berman, for the Department of Conservation. 1995.
- 4. LESA Guidelines for Local Jurisdictions Project Size and Water Resource Availability Factors. Prepared by Nichols Berman, for the Department of Conservation. 1995.
- 5. Office of the Federal Register National Archives and Records Administration. The Farmland Protection and Policy Act, part 658. Code of Federal Regulations Agriculture, Parts 400 to 699. 1990.
- 6. Pease, J and R. Coughlin. Land Evaluation and Site Assessment: A Guidebook for Rating Agricultural Lands, Second Edition; prepared for the USDA Natural Resources Conservation Service; Soil and Water Conservation Society. 1996.
- 7. Pease, J., et al. State and Local LESA Systems: Status and Evaluation; In: Steiner, F., J. Pease, and R. Coughlin, eds. A Decade with LESA: The Evolution of Land Evaluation and Site Assessment. Soil and Water Conservation Society. 1994.
- 8. Steiner, F., J. Pease, and R. Coughlin, eds. *A Decade with LESA: The Evolution of Land Evaluation and Site Assessment.* Soil and Water Conservation Society. 1994.